### Section Seven: Plan Implementation Aliso Water District Groundwater Sustainability Plan

	2020	2025	2030	2035	2040	Description/ Assumptions
New Monitoring Wells	\$30,000	\$34,800	\$40,300	\$46,700	\$54,100	Installing monitoring wells to fill known and unknown data gaps (Expect 1 every 5 years at \$150,000/ea.)
Water Rights on CBP	\$10,000	\$11,600	\$13,400	\$15,500	\$18,000	Annual permitting and reporting costs of temporary and ultimately permanent water rights
SGMA Compliance						
Coordination Dues	\$15,000	\$17,400	\$20,200	\$23,400	\$27,100	Anticipated dues paid to the Delta-Mendota Plan Manager to handle coordinated issues
Annual Report	\$25,000	\$29,000	\$33,600	\$39,000	\$45,200	Costs to review data from DMS, prepare water budgets, maps, figures, and make evaluations to ultimately submit to DWR
5-year update (\$150,000/5-year)	\$30,000	\$34,800	\$40,300	\$46,700	\$54,100	Review previous plan, subsequent data, review and track goals, and collaboratively assess if changes to goals are necessary
SUBTOTAL	\$656,000	\$760,500	\$881,600	\$1,022,000	\$1,184,800	
Contingency/reserve (15%)	\$98,400	\$114,100	\$132,300	\$153,400	\$177,800	
Grand Total	\$754,400	\$874,600	\$1,013,900	\$1,175,400	\$1,362,600	

Table 7-1 is the estimated costs that may be needed on an annual basis for fulfilling typical responsibilities of the GSA; beginning at \$754,400/year. These costs were compiled purely as an estimation and may be adapted or eliminated should the Board of Directors deem it necessary. It is impossible to accurately determine how many hours may be required on a weekly basis to complete the regular responsibilities of the GSA. The line items seen in Table 7-1 may not accurately represent all the actions said funding would be applied toward. Additionally, it should be noted that for the future projections, a 3% inflation rate was applied to the overall cost for each line item.

# 7.2 Identify Funding Alternatives

### **Regulation Requirements:**

§ 354.6. Agency Information
 When submitting an adopted Plan to the Department, the Agency shall include a copy of the information provided pursuant to Water Code Section 10723.8, with any updates, if necessary, along with the following information:
 (e) An estimate of the cost of implementing the Plan and a general description of how the Agency plans to meet those costs.

### Assessment and Fees

In lieu of a Proposition 218 Election, the AWD has historically operated with voluntary assessments from landowners to generate sufficient revenue to fund both annual District operation costs and expenses associated with the development and implementation of the GSP. This includes retaining consulting firms and legal counsel to provide oversight and lead the District through the steps for SGMA compliance. As costs have become more substantial and regular, the District recognized a need to develop a firm revenue stream. A Proposition 218 election is currently in progress to develop a reliable income that will not only support district expenses but will also make the AWD a more desirable funding partner for lending institutions.

The administrative annual expenses include an assumed annual 3% inflation factor. The actual assessment rate will be set annually by the Board based on the budget needs but will not exceed the proposed maximum rate. Assessments will continue in perpetuity as long the charges are consistent with the defined benefits. At this time the assessment rate is unknown because the actual GSP implementation costs will not be fully determined until after the GSP is adopted. Additional projects and management actions in the GSP may require supplemental funding and assessments greater than the maximum potential assessments. Therefore, a future Proposition 218 election or other funding mechanism may also be required.

### Grants and Loans

The GSA will be exploring federal, state, and private grant funding opportunities and low interest loans to help finance the initial steps of plan implementation. If local, state, and federal funding is not readily available, the GSA may consider implementing various management actions to impose fees as discussed in **Chapter 6** which, after formal adoption, would generate a continual revenue stream for future GSP implementation costs.

## 7.3 Schedule for Implementation

### **Regulation Requirements:**

§ 350.4. General Principles
Consistent with the State's interest in groundwater sustainability through local management, the following
general principles shall guide the Department in the implementation of these regulations.
(f) A Plan will be evaluated, and its implementation assessed, consistent with the objective that a basin be
sustainably managed within
20 years of Plan implementation without adversely affecting the ability of an adjacent basin to implement its Plan
achieve and

maintain its sustainability goal over the planning and implementation horizon.

**Figure 7-1** represents the tentative implementation plan for the AWD GSP, shown as a cumulative mitigation. AWD's overlying overdraft was estimated to be approximately 2,200 AFY prior to the development of the GSP. It is planned that by 2025, the pre-existing overdraft value will have decreased by approximately 10%. By the years 2030, 2035, and 2040, it is expected that overdraft will have decreased incrementally by 30% for each 5-year period. The progress of this trend is cumulative and will continue to increase throughout the GSP's implementation until sustainability is met. AWD is hopeful that their project to recharge water from the CBP will offset existing overdraft during an average hydrological period. However, should the project not perform as anticipated, AWD will seek additional methods to meet the goals as outlined in the projections in **Figure 7-1** by implementing other projects and management actions.



### Figure 7-1: Path to Sustainability

# 7.4 Data Management System

**Regulation Requirements:** 

### § 352.6. Data Management System

Each Agency shall develop and maintain a data management system that is capable of storing and reporting information relevant to the development or implementation of the Plan and monitoring of the basin.

AWD's data management system is under development but, when completed, will be integrated with the data management system being developed by the Delta-Mendota Subbasin coordinated efforts in order to provide accurate and timely reporting of representative monitoring sites for the Subbasin. A single repository for data aggregation and reporting will benefit all GSAs within the Delta-Mendota Subbasin in terms of efficiency and economics. The logistics of data flow, timing, and individual GSA management will be further defined after GSP adoption when more specific information is available.

# 7.5 Annual Reporting

### **Regulation Requirements:**

§ 356.2. Annual Reports

Each Agency shall submit an annual report to the Department by April 1 of each year following the adoption of the Plan. The annual report shall include the following components for the preceding water year:

- (a) General information, including an executive summary and a location map depicting the basin covered by the report.
- (b) A detailed description and graphical representation of the following conditions of the basin managed in the Plan:
  (1) Groundwater elevation data from monitoring wells identified in the monitoring network shall be analyzed and displayed as follows:

(Å) Groundwater elevation contour maps for each principal aquifer in the basin illustrating, at a minimum, the seasonal high and seasonal low groundwater conditions.

(B) Hydrographs of groundwater elevations and water year type using historical data to the greatest extent available, including from January 1, 2015, to current reporting year.

(2) Groundwater extraction for the preceding water year. Data shall be collected using the best available measurement methods and shall be presented in a table that summarizes groundwater extractions by water use sector, and identifies the method of measurement (direct or estimate) and accuracy of measurements, and a map that illustrates the general location and volume of groundwater extractions.

(3) Surface water supply used or available for use, for groundwater recharge or in-lieu use shall be reported based on quantitative data that describes the annual volume and sources for the preceding water year.

(4) Total water use shall be collected using the best available measurement methods and shall be reported in a table that summarizes total water use by water use sector, water source type, and identifies the method of measurement (direct or estimate) and accuracy of measurements. Existing water use data from the most recent Urban Water Management Plans or Agricultural Water Management Plans within the basin may be used, as long as the data are reported by water year.

(5) Change in groundwater in storage shall include the following:

(A) Change in groundwater in storage maps for each principal aquifer in the basin. (B) A graph depicting water year type, groundwater use, the annual change in groundwater in storage, and the cumulative change in groundwater in storage for the basin based on historical data to the greatest extent available, including from January 1, 2015, to the current reporting year.

(c) A description of progress towards implementing the Plan, including achieving interim milestones, and implementation of projects or management actions since the previous annual report.

AWD will annually report the result of Basin operations including current groundwater levels, extraction volume, surface water use, total water use, water-level elevation maps, direction of

groundwater flow maps, water-level hydrographs, and groundwater storage change, and progress of GSP implementation in accordance with §356.2. Annual Reports.

# 7.6 Periodic Evaluations

### **Regulation Requirements:**

- Each Agency shall evaluate its Plan at least every five years and whenever the Plan is amended, and provide a written assessment to the Department. The assessment shall describe whether the Plan implementation, including implementation of projects and management actions, are meeting the sustainability goal in the basin, and shall include the following:
- (a) A description of current groundwater conditions for each applicable sustainability indicator relative to measurable objectives, interim milestones and minimum thresholds.
- (b) A description of the implementation of any projects or management actions, and the effect on groundwater conditions resulting from those projects or management actions.
- (c) Elements of the Plan, including the basin setting, management areas, or the identification of undesirable results and the setting of minimum thresholds and measurable objectives, shall be reconsidered and revisions proposed, if necessary.
- (d) An evaluation of the basin setting in light of significant new information or changes in water use, and an explanation of any significant changes. If the Agency's evaluation shows that the basin is experiencing overdraft conditions, the Agency shall include an assessment of measures to mitigate that overdraft.
- (e) A description of the monitoring network within the basin, including whether data gaps exist, or any areas within the basin are represented by data that does not satisfy the requirements of Sections 352.4 and 354.34(c). The description shall include the following:

(1) An assessment of monitoring network function with an analysis of data collected to date, identification of data gaps, and the actions necessary to improve the monitoring network, consistent with the requirements of Section 354.38.

(2) If the Agency identifies data gaps, the Plan shall describe a program for the acquisition of additional data sources, including an estimate of the timing of that acquisition, and for incorporation of newly obtained information into the Plan.

(3) The Plan shall prioritize the installation of new data collection facilities and analysis of new data based on the needs of the basin.

- (f) A description of significant new information that has been made available since Plan adoption or amendment, or the last five-year assessment. The description shall also include whether new information warrants changes to any aspect of the Plan, including the evaluation of the basin setting, measurable objectives, minimum thresholds, or the criteria defining undesirable results.
- (g) A description of relevant actions taken by the Agency, including a summary of regulations or ordinances related to the Plan.
- (h) Information describing any enforcement or legal actions taken by the Agency in furtherance of the sustainability goal for the basin.
- (i) A description of completed or proposed Plan amendments.
- (j) Where appropriate, a summary of coordination that occurred between multiple Agencies in a single basin, Agencies in hydrologically connected basins, and land use agencies.
- (k) Other information the Agency deems appropriate, along with any information required by the Department to conduct a periodic review as required by Water Code Section 10733.

AWD will report at least every five years and whenever the GSP is amended as the result of Basin operations and progress in achieving sustainability, including current groundwater conditions, status of projects or management actions, evaluation of undesirable results relating to measurable objectives and minimum thresholds, changes in monitoring network, summary of enforcement or legal actions, and agency coordination efforts in accordance with §356.4. Periodic Evaluation by Agency.

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\*Note references for the Hydrogeologic Conceptual Model and Groundwater Conditions for the Aliso Water District GSP (sections 3.1 and 3.2) are included at the end of **Appendix A**.

# Appendix A Hydrogeologic Conceptual Model and Groundwater Conditions for the Aliso Water District GSP by Kenneth D. Schmidt & Associates

January 15, 2020

Mr. Roy Catania Aliso Water District c/o Paramount Farming 10302 Avenue 7-1/2 Firebaugh, CA 93622

Re: New City WWTF Monitor Wells

Dear Roy:

Submitted herewith is our Hydrogeologic Conceptual Model and Groundwater Conditions for the Aliso Water District GSP.

Sincerely yours,

Scintt

Kennéth D. Schmidt Geologist No. 1578 Certified Hydrogeologist No. 176



KDS/cl

### HYDROGEOLOGIC CONCEPTUAL MODEL AND GROUNDWATER CONDITIONS FOR THE ALISO WATER DISTRICT GSP

prepared for Aliso Water District Firebaugh, California

5

by

Kenneth D. Schmidt & Associates Groundwater Quality Consultants Fresno, California

January 2020

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### HYDROGEOLOGIC CONCEPTUAL MODEL AND GROUNDWATER CONDITIONS FOR THE ALISO WATER DISTRICT GSP

#### INTRODUCTION

This report is intended to satisfy Sections 354.14 (Hydrologic Conceptual Model) and Section 354.16 (Groundwater Conditions) of a Groundwater Sustainability Plan (GSP) for the Aliso Water District (AWD). The AWD is located north of the San Joaquin River and east of Mendota in Madera County.

### SURFICIAL CHARACTERISTICS OF BASIN

### Topography

Figure 1 shows topographic conditions in the basin. The land surface generally slopes to the southwest towards Mendota Dam. Land surface elevations range from about 190 feet above mean sea level near the north end of the District to about 160 feet above mean sea level near the southwest corner of the District. The Chowchilla Canal Bypass passes northerly through the District. Cottonwood Creek flows into the District from the northeast and Lone Willow Slough flows from the San Joaquin River to the northwest along the west edge of the District.



FIGURE 1-TOPOGRAPHIC MAP OF GSA AND LOCATION OF SUBSURFACE GEOLOGIC CROSS SECTIONS

#### Surficial Geology

Mitten, LeBlanc, and Bertoldi (1970) mapped the surficial geology of the Madera Area, which include the AWD. Figure 2 shows the part of their map that covers the AWD. The southern part of the AWD was mapped as Quaternary younger alluvium. The northern part of the District was mapped as Quaternary older alluvium. All of the AWD was mapped as in the alluvial fan of the San Joaquin River.

#### Topsoils

Figure 3 shows the major types of topsoils in the AWD from the U.S. Soil Conservation Service report on soils in the Madera area (Ulrich and Stromberg, 1962). Three main soil associations were shown for the AWD. Topsoils in the southern part, closest to the San Joaquin River, were mapped as the The Traver-Chino association. Farther north, the topsoils were of the Dinuba-El Peco association. Topsoils in most of the area north of Avenue 7 were the Fresno-El Peco association. All of these associations were grouped into soils of the basin area, which is at the lower end of the alluvial fan, and fine-textured material is predominant.



FIGURE 2 - SURFICIAL GEOLOGIC MAP





### SOIL ASSOCIATION MAP MADERA AREA, CALIFORNIA





# **FIGURE 3-TOPSOILS**

### Traver-Chino Association

These are composed of slightly to moderately calcareous, nonsaline, and non-alkali to strongly saline-alkali soils with a subsoil of slightly higher clay content.

### Dinuba-El Peco Association

These are composed of slightly calcareous, non-sline, and non-alkali to strongly saline-alkali soils. A silty substratum, and in many places a thin lime-silica hardpan are present at moderate depth.

### Fresno-El Peco Association

These are composed of slightly to strongly calcareous slightly to strongly saline-alkalis oils that are shallow to moderate deep, and are underlain by a lime-silica hardpan.

### Surface Water Bodies

Figure 1 shows the location of surface water bodies in and near the District. The San Joaquin River is the mayor stream in the area and comprises the south boundary of the District. Other drainages in the area include Cottonwood Creek and Lone Willow Slough. Cottonwood Creek drains a considerable area in the foothills and enters the District from the northeast. Lone Willow Slough heads at the San Joaquin River just west of the Chowchilla Canal Bypass and flows to the northwest along the west edge of the District. The Chowchilla Canal Bypass is a major flood control channel that passes from the south to north through the District.

#### SUBSURFACE GEOLOGIC CONDITIONS

Mitten, LeBlanc, and Bertoldi (1970) described the geology, hydrology, and water quality of the Madera Area, which includes the AWD. In addition, Kenneth D. Schmidt & Associates (KDSA 2013) provided a report on groundwater conditions for the District AB 3030 Management Plan. The south part of the District is within an area of extensive groundwater monitoring that is associated with the Mendota Pool Group pumping program. Annual reports on this monitoring are prepared by Luhdorff & Scalmanini and KDSA. These reports provide significant information on subsurface geologic conditions that was used in this report.

#### Regional Geologic and Structural Setting

The area evaluated is within the San Joaquin Valley, which is a topographic and structural through, bounded on the east by the Sierra Nevada fault block and on the west by the folded and faulted Coast Ranges. Both mountains blocks have contributed to marine and continental deposits in the Valley. In the west-

central part of the valley, more than 12,000 feet of sediments are present. Alluvial deposits comprise the aquifer in the area. These interlayered deposits dip slightly to the southsouthwest in the area.

#### Lateral Basin Boundaries

Figure 1 shows the boundaries of the basin. The basin boundaries include the San Joaquin River on the south end. The remaining boundaries are political boundaries, indicating the Columbia Canal Co. service area on the west and the Gravelly Ford Water District service area to the east. The northeast boundary is partly lands in the Madera Water Bank, a project of the Madera Irrigation District. All of the basin is in Madera County.

### Definable Bottom of the Basin

Figure 4 shows the definable bottom of the basin. Historically, the U.S. Geological Survey (Page, 1973) used an electrical conductivity of about 3,000 micromhos per centimeter at 25°C to delineate the regional base of the fresh groundwater in the San Joaquin Valley. As part of this evaluation, electric logs for a number of deep holes were obtained from the California Division of Oil & Gas. A review of these logs indicated depths to the base of the fresh groundwater ranging from about 600 to 1,000



FIGURE 4 - DEFINABLE BOTTOM OF THE BASIN

feet. The base of the fresh groundwater is generally the shallowest beneath the southwest part of the District and deepest beneath the northwest and east parts of the District.

#### Formation Names

Mitten, LeBlanc, and Bertoldi (1970) divided the unconsolidated deposits in the Madera area into the younger alluvium (normally less than about 50 feet thick), the Quaternary older alluvium (less than 1,000 feet thick), and the Tertiary-Quarternary continental deposits (about 1,000 to 2,200 feet thick). The Corcoran Clay is a regional confining bed. This clay divides the groundwater into an upper aquifer and lower aquifer. Deposits in the AWD are generally termed the Sierra deposits, as tehy were derived from the Sierra Nevada.

#### Confining Beds

There are two confining beds that are important beneath the AWD. These are the A-Clay and Corcoran Clay (also termed the E-Clay). Figure 5 shows depth to the top of and the extent of the A-Clay, which is located primarily in a relatively narrow band along the valley trough. This figure was taken from KDSA (2013). The A-Clay is important, as it acts to enable shallow groundwater to develop in the overlying deposits, and also acts as a confining bed for groundwater in the underlying strata. The top of the A-Clay is usually less than 80 feet deep and the clay is only present beneath the southwest and south parts of the District. Groundwater from above the A-clay in the Mendota area can be in direct hydraulic communication with streamflow in the San Joaquin River.

The Corcoran Clay is indicated to be the most important confining bed in the District. Figure 6 shows the depth to the top of the Corcoran Clay, also taken from KDSA (2013). The top of this clay is shallowest (about 280 feet deep) in the north part of the District. The Corcoran Clay is deepest (about 400 feet deep) near the southwest corner of the District. The depth to the top of the Corcoran Clay essentially defines the base of the upper aquifer. The Corcoran Clay generally thickens to the southwest beneath the District.

#### **Principal Aquifers**

Based on subsurface geologic cross sections (presented in the next section) and water well drillers logs and completion reports, the lower part of the upper aquifer and the upper part of the lower aquifer comprise the principal strata tapped by irrigation wells in most of the District. Because of relatively shallow water levels,

# FIGURE 5 - EXTENT OF AND DEPTH TO TOP OF A-CLAY



# FIGURE 6 - DEPTH TO TOP OF CORCORAN CLAY





near the San Joaquin River some wells in this part of the District tap only the upper aquifer. In the Columbia Canal Co. service area, adjacent to the District on the west, and elsewhere near Mendota, the upper aquifer is the principal aquifer.

#### Subsurface Geologic Cross Sections

Four subsurface geologic cross sections were developed in and near the AWD by KDSA (2013). Locations of the cross sections are provided on Figure 1. The important confining beds and major water producing strata are shown on these sections. Cross Sections A-A', B-B', and C-C' generally extend from the southwest to the northeast, along the inferred dip of the alluvial deposits. In contrast, Cross Section D-D' extends from the northwest to the southwest, generally perpendicular to the other cross sections and the inferred dip of the deposits.

Cross Section A-A' (Figure 7) extends from near Avenue 9-1/2 and Road 12 on the southwest, to near Avenue 9-1/2 and Road 16-1/2. The A-Clay is not indicated to be present along this section. The Corcoran Clay thickens to the southwest along the section, from about 10 feet near the northeast edge to about 60 feet near the southwest edge. Sand or gravel layers are common above the Corcoran Clay along this section, and these are pre-



dominant east of Road 15-1/2. In contrast, clay layers above the Corcoran Clay are more common and extensive along the part of the cross section west of Road 15. Interbedded sand and clay layers are present below the Corcoran Clay along the section, and some of these layers appear to be laterally extensive.

Cross Section B-B' (Figure 8) extends from near the San Joaquin River west of San Mateo Road to the northeast, to near Avenue 6-1/2 and Road 16-1/2. The A-Clay was indicated to be present at most wells along the part of the section south of Avenue 6. The Corcoran Clay also thickens to the southwest along this section, from 35 feet near the northeast edge to about 50 feet near the southwest end. Sand layers above the Corcoran Clay are thickest at Well 22R, near the San Joaquin River and east of Road 15. Based on the available data, sands below the Corcoran Clay are thickest near the San Joaquin River and east of Road 15-1/2. Clay strata are thick and fairly extensive below the Corcoran Clay along the northeast half of this section.

Cross Section C-C' (Figure 9) extends from south of McKinley Avenue near Calaveras Avenue on the southwest to the northeast and east to near Avenue 4 and Road 20-1/2. The Corcoran Clay ranges from about 15 to 30 feet thick along the section. The Aclay is indicated to be present along most of the part of the section that is south of Avenue 3. There are a number of later-





ally extensive sand or gravel layers above the Corcoran Clay along the southwest and northeast parts of the section. Interbedded sand and clay layers are present below the Corcoran Clay along most of the section. Clay layers below the Corcoran Clay are indicated to be thick along the part of the section west of Road 17.

Cross Section D-D' (Figure 10) extends from near Avenue 8-1/2 and Road 10 on the northwest to the southeast to near the San Joaquin River and Road 16. The A-Clay is not indicated to be present at most wells along the section. Sand layers are predominant within the uppermost 50 to 80 feet in depth along the part of the section west of Road 12. Relatively thick sand or gravel layers overlie the Corcoran Clay along most of the section that is north of Avenue 5-1/2. The Corcoran Clay ranges from about 30 to 55 feet thick along the section. Alternating sand and clay layers are usually present below the Corcoran Clay where data are available along this section. Several clay layers below this clay appear to be laterally continuous.

### GROUNDWATER USE AND WELL DATA

#### Primary Uses of Each Aquifer

Within the AWD, the primary use of the upper and lower aquifer is for irrigation. Some water is also used for private domestic use and nut processing.



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### Depths of Supply Wells

Figure 8 of KDSA (2013) showed the perforated intervals for irrigation wells in the District for which completion reports were available as of 2013. Depths of the majority of active irrigation wells in the District with records ranged from about 350 to 510 feet. About 20 percent of these wells only tapped the upper aquifer. Most of these shallower wells were located either west of the Chowchilla Canal Bypass or close to the San Joaquin River. The remaining approximately 80 percent of the irrigation wells were indicated to be composite wells, tapping strata both above and below the Corcoran Clay.

### WATER LEVELS

Two types of water-level maps have been prepared for the District vicinity. As part of the Mendota Pool Pumpers Group (MPG) pumping program, annual monitoring reports are prepared that include water-level maps for strata above and below the A-Clay. In recent years, water-level measurements have become available for a series of shallow observation wells that were installed along the San Joaquin River as part of the river restoration program. This has provided enhanced geographic coverage for preparation of water-level maps for above the A-clay. For the part of the Aliso Water District west of the Chowchilla Bypass, most of the measured wells tap only the upper aquifer. However, most of the measured wells farther to the north and east, are indicated to be composite wells, tapping both the upper and lower aquifers. In this report, water-level measurements are first discussed for strata above the A-clay. The next part of the water-level discussion focuses on measurements primarily for irrigation wells, many of which are composite wells, tapping both the upper and lower aquifers. Because of the lack of wells that solely tap the lower aquifer in and near the AWD, it is not possible to prepare a water-level map for the lower aquifer. However, limited data based on a few wells indicates a southwesterly direction of groundwater flow in the lower aquifer, similar to the direction indicated along most of the east side of the Westlands W.D. south of Mendota under moderate or heavy pumping conditions in Westlands W.D.

### <u>Water-Level Elevations and</u> Direction Of Groundwater Flow

### Above the A-Clay

Figure 11 shows water-level elevations and the direction of groundwater flow above the A-clay for December 2012-January 2013, modified from the 2012 MPG pumping program report by Luhdorff & Scalmanini and KDSA (2013). Historical maps indicate


FIGURE11- WATER-LEVEL ELEVATIONS AND DIRECTION OF GROUNDWATER FLOW ABOVE A-CLAY (DECEMBER 2012-JANUARY 2013)

that a recharge ridge has been present beneath the San Joaquin River and the easterly branch of the Mendota Pool. Groundwater from the north side of this ridge has moved northward and into Madera County. There is no known pumpage from wells tapping strata above the A-clay north of the San Joaquin River. The water levels above the A-clay are important because they are shallower then water levels in strata beneath this clay. These shallower water levels limit the amount of storage space for recharging and storing groundwater in areas underlain by the Aclay. Also, shallow groundwater above the A-clay is indicated to be indirect hydraulic connection with streamflow in the San Joaquin River.

Water-level hydrographs for shallow observation wells near the river in the area east of San Mateo Road indicate a significant response to streamflow in the river. During streamflow, water levels in strata above the A-clay rise, and during periods of no streamflow they fall. Because water is normally present in the Mendota Pool, water levels in shallow wells have been more stable in this reach, compared to farther east. In general, water levels above the A-clay have been stable over the long term, rising during and following periods of streamflow in the San Joaquin River, and falling during the intervening periods.

## Composite Wells

Figure 12 shows water-level elevations in Spring 2015, based largely on measurements for upper aquifer wells in the area west of the Chowchilla Bypass and composite wells in the area east of the Bypass. Water-level elevations ranged from more than 120 feet above mean sea level near the San Joaquin River to less than 30 feet near the north end of the District. The direction of groundwater flow was away from the San Joaquin River to the northeast and north, and a recharge ridge wasn't indicated beneath the river. This lack of a ridge has been indicated on previous water-level maps prepared for the MPG pumpage program and is attributed to the presence of the A-clay in this area. However, this map still indicates the importance of recharge from streamflow in the river and from pool seepage to groundwater tapped by irrigation wells in the District. This is associated with some downward flow through the A-clay, and also that the A-clay is locally missing in some parts of the area.

Figure 13 shows water-level elevations in Spring 2019, based on many more well measurements in the area east of the Bypass. Water-level elevations ranged from about 120 feet above mean sea level to less than 20 feet north of Avenue 9. The same general flow directions are shown as for the January 2015 map (Figure 12). However, most of the contours in the areas east of the By-



FIGURE12- WATER-LEVEL ELEVATIONS AND DIRECTION OF GROUNDWATER FLOW FOR IRRIGATION WELLS (JANUARY 2015)



FIGURE 13-WATER-LEVEL ELEVATIONS AND DIRECTION OF GROUNDWATER FLOW FOR IRRIGATION WELLS (JANUARY 2019)

pass are now solid, as opposed to dashed (approximate).

## Water-Level Fluctuations

Appendix A of KDSA (2013) contains water-level hydrographs for about 90 wells in or near the District. Based on well completion reports, about 80 percent of the measured wells were indicated to be composite wells, tapping strata both above and below the Corcoran Clay. Trends in both spring and fall waterlevel measurements were evaluated by KDSA (2013). Most of the records extend back to at least 1960, and some extend back to at least 1950. As part of this evaluation, the hydrographs were updated through 2016. Figure 14 shows representative waterlevel hydrographs for three of these wells.

Well T13S/R15E-21K1 is located just south of the eastern branch of the pool, about two miles east of Mendota Dam. This well is indicated to tap strata only above the Corcoran Clay. Spring water levels fell an average of 0.5 foot per year between 1960 and 2008. Between 2008 and 2017, water levels fell an average of about 2.6 feet per year during a dry period.

Well T13S/R15E-14M1 is located just west of the Bypass and about a mile north of the San Joaquin River. Spring water levels fell an average of 0.7 foot per year between 1959 and 2007.







FIGURE 14-REPRESENTATIVE WATER-LEVEL HYDROGRAPHS FOR IRRIGATION WELLS





Between 2007 and 2017, the water level fell an average of about 2.8 feet per year.

Well T12S/R16E-31G1 is indicated to be a composite well and is located near Avenue 6-1/2 and Road 15-1/2, almost five miles north of the San Joaquin River and about two and a half miles east of the Bypass. Water-level records for this well are available since 1967. Spring water levels fell at an average rate of 1.6 feet per year between 1970 and 2010. This rate of decline is close to the average for measured wells in the Madera Irrigation District, located to the north and northeast of the AWD. In Spring 2010 to Spring 2017 the water level fell and average of almost ten feet per year, indicative of pressure changes in the lower aquifer.

## SOURCES OF RECHARGE

Figure 15 shows potential groundwater recharge areas in the District. Water-level maps indicate that seepage from the San Joaquin River streamflow has been an important source of recharge to the groundwater in the District. Historically, there



FIGURE 15 - POTENTIAL GROUNDWATER RECHARGE AREAS

has been also been recharge from flows in Cottonwood Creek, the Bypass, and Lone Willow Slough. Seepage from conveyance facilities and the Mendota Pool has also been important. Wonderful Orchards has two intentional recharge facilities west of the Bypass. Downward leakage of groundwater from above the A-through this clay is also a source of recharge to the underlying groundwater. Groundwater inflow from Fresno County is an additional source of recharge to groundwater between the A-clay and Corcoran Clay.

## SOURCES OF DISCHARGE

Groundwater discharge is primarily from pumping wells and secondarily from groundwater outflow to the north. Figure 16 shows active large capacity wells as of January 2019. Wells in the area west of the Bypass are in the Wonderful Orchards New Columbia Ranch. Wells in the area east of the Bypass were located based on well maps for various ranches in the area. Figure 16 shows the location of groundwater outflow from the AWD. Most of this outflow occurs between Roads 12 and Road 21, in both the upper and lower aquifers.

## AQUIFER CHARACTERISTICS

Pump tests area available for dozens of irrigation wells in



FIGURE 16 - POTENTIAL GROUNDWATER DISCHARGE AREAS

the District. Pumping rates for many irrigation wells range from about 800 to 2,300 gpm. Specific capacities of most wells range from about 25 to 70 gpm per foot. For wells tapping both aquifers, specific capacities can be multiplied by a factor of 1,750 to estimate aquifer transmissivity. Based on the range of specific capacities, transmissivities would be expected to range from about 45,000 to 120,000 gpd per foot. Transmissivity has been determined at some wells, and values range from about 60,000 to 120,000 gpd per foot. The best values of specific yield for the upper aquifer where it is unconfined (where the Aclay in not present) are derived from textural descriptions and specific yield estimates commonly used by the U.S. Geological Survey. For the AWD, a specific yield of 12 percent is reasonable, based on a review of the subsurface geologic cross sections presented in this report. For the groundwater confined below the Corcoran Clay, a storage coefficient of 0.001 to 0.0001 is considered reasonable.

## CHANGE IN STORAGE

Based on the average water-level decline of 0.7 foot per year in recent decades in the AWD, and using an average specific yield of 0.12, the groundwater overdraft beneath the District

has averaged about 2,200 acre-feet per year.

## LAND SUBSIDENCE

Land subsidence due to pumping from above the Corcoran Clay has been monitored at two compaction recorders in the Mendota area for longer than a decade. This monitoring has been associated with the MPG program. Although pumpage of groundwater above the Corcoran Clay has caused some seasonal subsidence, this has been reversed during non pumping periods. This type of subsidence is thus termed "reversible" There is also a recorder for land surface elevations (indicating compaction from pumping both above and below the Corcoran Clay) at Meyers Farms, south of Mendota. Readings at that station indicate the irreversible subsidence due to pumping from the lower aquifer. This lower aquifer pumpage has largely been in the Westlands W.D. southwest of Mendota, and from pumping of composite wells tapping the lower aquifer in the area east of the Chowchilla Bypass in Madera County and south of the San Joaquin River in Fresno County.

Land subsidence has become a large issue in the Red Top and El Nido areas in the last several years, due to increased pumping from numerous new wells tapping the lower aquifer. This subsurface has affected conveyance facilities, including the Eastside Bypass. Water-level declines have been much greater in this area than in the AWD. In addition, many wells in that area tap only the lower aquifer. Measures are being undertaken to reduce future subsidence in the Red Top area by decreasing lower aquifer pumping. Included are in-lieu recharge (delivering surface water to lands where irrigation water has been pumped from the lower aquifer) and intentional recharge through percolation basins and development of upper aquifer wells to tap this water. Land subsidence in and near the AWD has been measured as part of the San Joaquin River restoration project between December 2011 and June 2016 (Figure 17). One station is located north of the San Joaquin River about a mile and a half upstream of the east boundary of the District. The land subsidence at this station averaged 0.15 foot per year between December 2011 and June 2016. Another station was located near the east edge of the District and Avenue 7. The land subsidence at this station averaged 0.18 foot per year between June 2012 and June 2016. This land subsidence is attributed primarily to pumping from the lower aquifer, primarily east of the Chowchilla Bypass in Madera County and south of the San Joaquin River in Fresno County.

GROUNDWATER QUALITY





FIGURE 17-LAND SUBSIDENCE (2011-16)

## West of Chowchilla Bypass

An extensive discussion of the chemical quality of groundwater above the A-clay and in the upper aquifer (below the A-clay and above the Corcoran Clay) has been presented in the annual reports for the MPG program. However, the monitoring network for that program essentially only covers the part of the District that is west of the Chowchilla Bypass. South of the San Joaquin River, there is an extensive monitoring program for wells both above and below the A-clay. North of the river, most of the monitoring has been for supply wells tapping strata below the A-clay. As discussed previously, most of the irrigation wells close to the San Joaquin River primarily tap strata in the upper aquifer, whereas wells farther north, where water levels are deeper, are composite, and tap both the upper and lower aquifers.

## Above the A-Clay

There are four shallow Wonderful Orchards (WO) monitor wells wells north of the San Joaquin River that are included in the MPG monitoring program. MW-2 and MW-3 are located just north of the river, and MW-4 and MW-5 are located from two to three miles north of MW-3. Water quality at these monitor wells has been variable, but some trends are apparent. The salinity has decreased considerably at MW-2 due to recharge from San Joaquin

River streamflow. The electrical conductivity of water from this well decreased from 1,090 micromhos per centimeter at 25°C in 2002 to 290 micromhos in 2010. Electrical conductivities can be multiplied by a factor of two-thirds to estimate total dissolved solids (TDS) concentrations. The electrical conductivity of water from MW-3 was lower in 2010 (410 micromhos) than the higher values reported in 2004 and Spring 2006 (640 micromhos) and slightly higher than earlier measurements in 2002 and 2003 (320 to 350 micromhos). The salinity has been significantly greater and more variable farther away from the river and the Mendota Pool (at MW-4 and MW-5). The electrical conductivity of water from MW-4 in 2010 (1,750 micromhos) was lower than in 2005 and Spring 2006 (2,170 and 2,650 micromhos, respectively). Similarly, the electrical conductivity of water from MW-5 was lower in 2008 (1,220 micromhos) than in Spring 2005 and Spring 2006 (1,970 and 1,950 micromhos, respectively). However, salinity appears to be increasing over the long term in this area, as indicated by higher electrical conductivities in water from both wells in 2010 compared to the initial samples collected in 2002.

The overall trend has been for lower TDS groundwater to be present above the A-clay near the river and the Mendota Pool. Farther away from the river, where deep percolation from irrigation is a more important source of recharge, TDS concentrations

in groundwater above the A-clay have been greater.

## Upper Aquifer

North of the San Joaquin River, sampling results for the WO and Columbia Canal Co. (CCC) wells show considerable variability of TDS concentrations. TDS concentrations in water from most WO wells have generally been stable since the mid-1990's. However, there have been gradual salinity increases in water from some of the northern wells (i.e. W-89). The salinity has been lowest in water from wells near the San Joaquin River in the southeastern portion of WO lands and highest in the northern area. In 2010, the electrical conductivity ranged from 340 micromhos in water from W-95 to 1,310 micromhos in water from W-89. The wells in the CCC service area were sampled in 2010, and the salinities in water from all wells were lower than for the previous samples that were collected in 2008. Wells located near the San Joaquin River north of Mendota Dam have experienced slight TDS increases due to the easterly movement of higher salinity groundwater from west of the river. Electrical conductivities of water from these wells ranged from 640 to 980 micromhos in 2010. There is an area of elevated salinity approximately two miles east of the river in the northern portion of the CCC. Water from the two irrigation wells in this area had electrical conductivities of

about 1,500 to 1,700 micromhos in 2010. In contrast, water from the easternmost former CCC wells (CC-1 and CC-2) had the lowest electrical conductivities (290 and 400 micromhos, respectively) of any CCC wells that were sampled in 2007.

## East of Chowchilla Bypass

Recent (2015-16) irrigation suitability analyses are available for dozens of irrigation wells within the AWD. Electrical conductivities of water from wells east of the Chowchilla Bypass range from about 260 to 920 micromhos. The range in electrical conductivity is equivalent to an estimated range in TDS concentration of about 170 to 610 mg/l. Water from five wells in the District east of the Bypass had electrical conductivities of less than 330 micromhos. These wells are indicated to produce water primarily from below the Corcoran Clay. Boron concentrations in the samples were 0.2 mg/1 or less, considered suitable for even boron sensitive crops such as vineyards. Chloride concentrations ranged from 16 to 121 mg/l. Chloride concentrations in water from wells apparently producing most of the water from the lower aquifer were 30 mg/l or less. pH values ranged from 7.2 to 8.1, and the higher values were generally from wells primarily tapping the lower aquifer. Sodium adsorption ratios (SARs) ranged from 1.2 to 10.8, and were less than 3.0 in water

from most wells. The highest SARs (exceeding 8) were in water from two wells producing most of their water from the lower aquifer.

Overall, the chemical quality of well water in the part of the Aliso W.D. east of the Chowchilla Water District is suitable for irrigation of most crops.

## INTERCONECTED SURFACE AND GROUNDWATER SYSTEMS

There are two sources of information that can be used to ad dress the interconnection of surface and groundwater system. The first is to interpret water-level elevation maps for strata above the A-Clay (Figure 11). The map for December 2012-January 2013 indicated that there was a recharge ridge along the San Joaquin River east of Mendota Dam. This is evidence that there may be direct hydraulic connection between water in the east branch of the Mendota Pool and the shallow groundwater. A comparison of these groundwater level elevations with the approximate elevation of the bottom of the pool indicates that there is such connection. East of the Chowchilla Canal Bypass, the San Joaquin River sometimes flows and at other times does not flow. When the river is flowing, there is a direct hydraulic connection indicated between the streamflow in the river and shallow groundwater along the reach of the river east of the Bypass. Another source of information are water-level measurements for a number of shallow monitor wells that were installed for Reclamation along the river as part of the river restoration program. A review of these measurements indicates that during periods of no flow in the river, the southwest groundwater levels have been below the river channel along the reach east of the Mendota Pool (east of San Mateo Road). When the river has been flowing, there has been a direct connection. There is no evidence of a direct connection between flows in the Bypass and the shallow groundwater, or between flows in Lone Willow Slough and the shallow groundwater. Figure 18 shows the locations of interconnected surface and groundwater bodies in or near the GSA.

## KNOWN GROUNDWATER CONTAMINATION SITES

There are no known significant groundwater contamination sites in the GSA. Aliso W.D. Figure 19 shows known contamination sites in and near the Aliso W.D., from the Central Valley Regional WLB Geotracker website. The closest known sites are the former Spreckels Sugar Co. plant southeast of Mendota and former County of Fresno landfill southeast of Mendota Dam. Neither of these sites has influenced groundwater beneath the. The only site that has significantly affected groundwater quality is



FIGURE 18 - LOCATION OF INTERCONNECTED SURFACE AND GROUNDWATER BODIES





at the former Spreckels Sugar facility, more than a mile south of the AWD and west of San Mateo Road. Groundwater above and below the A-clay has been degraded due to a process once used at the factory to make molasses. The Steffens wastewater plume as extended north of the former factory and has influence the quality of water from several Farmers WD wells. The Regional Water Quality Control Board requested a Site Investigation Workplan that was to evaluate the need for additional monitor wells. This has been submitted and reviewed by the Regional Board. Additional monitoring wells are proposed to be installed this spring, and later in 2019 a cleanup plan for the degraded groundwater is to be submitted to the Regional Board.

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## ATTACHMENT A

WELL WATER QUALITY FOR IRRIGATION IN ALISO WD

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## WELL WATER QUALITY FOR IRRIGATION IN ALISO W.D.

Irrigation suitability analyses are available for about 105 irrigation wells in the Aliso W.D. Overall, these indicate that the quality of water from most wells is suitable for irrigation, except for bicarbonate concentrations. Besides the primary constituents that were of interest decades ago (electrical conductivity, boron, chloride, and sodium adsorption ratio), additional constituents are now important that are associated with drip irrigation. These are total hardness, bicarbonate, pH, iron, and manganese.

A review of the available analyses indicates that electrical conductivities ranged from about 100 micromhos in water from some wells near the San Joaquin River to 1,460 micromhos farther from the river. Electrical conductivities exceeded 750 micromhos in water from 34 of the 105 wells. Electrical conductivities exceeded 1,000 micromhos in water from only 6 of these wells

Sodium adsorption ratios (SARs) ranged from less than 1 to 36. A sodium adsorption ratio of less than 9 is considered suitable. SARs exceeded 9 in water from 28 of the wells. SARs exceeded 20 in water from only 11 of these wells.

Chloride concentrations in water from these wells ranged from 7 to 157 mg/l. The recommended level is less than 106 mg/l. Chloride concentrations exceeded 106 mg/l in water from only 6 wells. Chloride concentrations exceeded 130 mg/l in water from 5 wells.

Boron concentrations ranged from less than 0.1 to 0.4 mg/l. The recommended level for boron sensitive crops is 0.5 mg/l. Thus boron in well water does not appear to be a problem in the AWD.

Bicarbonate concentrations in water from the wells ranged from 55 to 434 mg/l. Bicarbonate concentrations in water from seven wells exceeded 330 mg/l. Bicarbonate concentrations in water from 34 wells exceeded 220 mg/l. The desirable level for bicarbonate is less than 92 mg/l. Only 16 of the sampled wells had less than 92 mg/l of bicarbonate.

For pH, the desirable level is between 6.5 and 8.4. pH values for the sampled wells ranged from 7.63 to 8.81. pH values for 11 wells exceeded 8.4.

# Appendix B Common Chapter (with Coordination Agreement)



July 20, 2022

Paul Gosselin California Department of Water Resources 715 P Street Sacramento, CA 95814

Re: Response to 'Incomplete' Determination Letter for the Delta-Mendota Subbasin

Dear Mr. Gosselin:

The Delta-Mendota Subbasin (Subbasin) received a Consultation Initiation Letter (CIL) on January 21, 2022 from the California Department of Water Resources (DWR). The CIL identified four potential deficiencies across the six Subbasin Groundwater Sustainability Plans (GSPs) which may preclude DWR's approval of the GSPs, as well as potential corrective actions to address each potential deficiency. The CIL initiated consultation between DWR, the Basin Manager, GSP Managers, and the Subbasin's 23 Groundwater Sustainability Agencies (GSAs) on February 18, 2022 regarding the amount of time needed to address the potential deficiencies and corrective actions. Subsequent meetings with DWR were held on March 7, March 30, April 19, and May 24, 2022 to discuss the Subbasin's proposed approach to addressing the identified deficiencies.

This letter has been prepared in response to the deficiencies identified in the CIL, based on direction provided by the Delta-Mendota Subbasin Coordination Committee (Coordination Committee), the Delta-Mendota Technical Working Group (Technical Working Group), the Subbasin GSAs, and DWR. It is intended to document how the deficiencies identified in the CIL were addressed in the revised GSPs and associated Common Chapter, and where those revisions are addressed in the Common Chapter.

The four deficiencies identified in DWR's CIL are summarized as follows:

Potential Deficiency 1: The GSPs do not use the same data and methodologies.

**Potential Deficiency 2:** The GSPs have not established common definitions of undesirable results in the Subbasin.

**Potential Deficiency 3:** The GSPs in the Subbasin have not set sustainable management criteria in accordance with GSP regulations.

**Potential Deficiency 4:** The management areas established in the Plan have not sufficiently addressed the requirements specified in 23 CCR §354.20.

## **Response to Potential Deficiency 1**

DWR's Deficiency 1 focused on the water budget (and associated water budget components), change in groundwater storage and sustainable yield as presented in the Common Chapter. For this deficiency, DWR stated that "...the Plan lacks detail and confirmation that the six GSPs not only consider the other GSPs within and adjacent to the Subbasin but have addressed the regulatory aspects of Sustainable Groundwater Management Act (SGMA) in a manner that substantially complies with the GSP Regulations." Additionally, DWR stated that "Department staff find that the Plan for the Subbasin does not utilize same data and methodologies to support the various water budget, change in storage, and sustainable yield approaches; therefore, it is unclear how the GSAs will reach, let alone track, sustainability throughout the Subbasin in a coordinated manner." To address this deficiency, DWR recommended that "The 23 GSAs developing the six GSPs should provide supporting information that is sufficiently detailed and provide explanations that are sufficiently thorough and reasonable to explain how the various components of each GSP will together achieve the Subbasin's common sustainability goal. The explanation should describe how the sustainable management criteria established for each GSP (including management areas if applicable) relate to each other and how they are collectively informed by the basin setting, including the water budget, change in groundwater storage, and sustainable yield, on the Subbasin-wide level."

To address Deficiency 1, the Technical Working Group and Coordination Committee met on multiple occasions during the period from February through June of 2022 to clarify and explain how the six GSPs utilized common data and methodologies to develop the Subbasin water budget, change in groundwater storage, and sustainable yield.

## Use of Common Data and Methodologies

The CIL indicates that "a statement that the GSPs are coordinated without accompanying explanation is not sufficient coordination" and goes on to state that "Department staff find that the Plan for the Subbasin does not utilize same data and methodologies to support the various water budget, change in storage, and sustainable yield approaches; therefore, it is unclear how the GSAs will reach, let alone track, sustainability throughout the Subbasin in a coordinated manner."

The following subsections summarize how the 23 GSAs and their respective six GSPs coordinated and used the same data and methodologies to support the "sum-of-the-parts" approach to compiling water budgets at the Subbasin-level using the same data and methods, as required by the SGMA and GSP Emergency Regulations, and is intended to explain and document revisions to the Common Chapter regarding the water budgets, change in storage, and calculation of Subbasin sustainable yields.

## Water Budget

Regarding coordination and use of the same data and methodologies for water budget development, the CIL states that "while the categories of inflows and outflows were agreed upon by the Coordination Committee for the land surface budget and groundwater budget, each of the GSP areas prepared separate water budgets using different modeling methods while often relying upon customized hydrogeological conceptual models which were then 'rolled-up' to the Subbasin level." DWR stated that "it is uncertain whether the outflow from a particular GSP within the Subbasin is comparable to the inflow from an adjacent GSP area, as there is no coordinated explanation provided in the Plan." Additionally, the CIL states that "some of the GSP groups used numerical models to calculate the inflows and outflows from the respective GSP areas while others used non-numerical and spreadsheet models – there was no explanation in the Common Chapter that indicated how these differing modeling approaches used the same data or methodology." The CIL also references Technical Memoranda #1 and #3, *Common Datasets and Assumptions used in the Delta-Mendota Subbasin GSPs* 

and Assumptions for the Historic, Current and Projected Water Budgets of the Delta-Mendota Subbasin, Change in Storage Cross-Check and Sustainable Yield, respectively.

The purpose of the eight Technical Memoranda appended to the Common Chapter is to document the use of common data and methodologies across the six Subbasin GSPs pursuant to Water Code Section 10727.6 and Title 23, California Code of Regulations (CCR), Section 357.4 and as described in the Subbasin Coordination Agreement. In preparing the water budgets, each GSP group coordinated use of publicly available data sets along with the best available data for their GSP region. While the same data sources were used, the terminology used to describe those data sets were not consistent across the Subbasin. The Delta-Mendota Subbasin GSAs acknowledge additional detail is needed to demonstrate that all water budget components across the six Subbasin GSPs utilize the same data sources and methodologies. As such, subsequent to receipt of the CIL, the Technical Working Group met to identify the specific data used and to develop a consistent terminology for the various water budget components. Additionally, the Technical Working Group attempted to simplify the presentation of the Subbasin water budgets.

During development of the original GSPs, the Technical Working Group met monthly to ensure modeling methods and approaches were comparable and consistent between the six Subbasin GSP water budgets, including using comparable inflows and outflows between GSP regions. (Please note that all meetings were held according to the Brown Act and meeting notes available at deltamendota.org). Technical Memorandum #1 appended to the Common Chapter states that "boundary flows were evaluated by comparing inflows and outflows assessed by each GSP Group's water budget analyses and associated data, as well as groundwater flow trends from groundwater contours and hydrogeologist input. Each set of neighboring GSP Groups had independent meetings to coordinate and compare their respective contributions to inflows and outflows, and the results were provided and discussed by the Technical Working Group and Coordination Committee." Regarding the use of numerical, analytical, and spreadsheet models by the six Delta-Mendota GSP groups, Technical Memorandum #3 appended to the Common Chapter documents meetings held in September and November 2017 with DWR representatives to discuss the use of numerical and analytical models in the Subbasin, demonstrating that the hydrologic principles and equations used for both types of modeling in the Delta-Mendota Subbasin are the same.

Following receipt of the CIL, the six Delta-Mendota GSP groups agreed to a set of common simplified definitions for water budget components, and mapped their prior water budget components to the new common definitions. Table CC-8 in the revised Common Chapter documents the data sources utilized in each of the six Subbasin GSPs' historical (Water Year [WY] 2003 to 2012) and current (WY 2013) water budgets according to the common simplified water budget component definitions, and Table CC-9 includes the same information for the projected (WY 2014-2070) water budget. No water budget data were modified during this mapping process. And, as previously noted, efforts were made to use the same data sources throughout the Subbasin where available, due to variability in data availability throughout the Subbasin, the best available data were used and characterized appropriately.

The revised water budgets contained in the redline version of the Common Chapter utilize the simplified list of coordinated water budget components that use the same data sources and methods as contained in the original water budgets, but mapped to the agreed-upon set of consistent terminology. The revised land surface budget and groundwater budget tables that align with the

revised data categories are presented respectively for the historical water budget in Tables CC-10 and CC-11, for the current water budget in Tables CC-12 and CC-13, and for the projected water budget with climate change factors and projects and management actions in Tables CC-14 and CC-15. Narrative describing the simplified set of water budget components can be found starting on page CC-131 of the revised Common Chapter.

## Change in Storage

DWR's CIL states that "additional explanation of historical, current, and projected change in groundwater storage for the Subbasin is warranted, as well as a straightforward quantification of overdraft throughout the Subbasin. The compilation of water budgets and the estimation of change in groundwater storage for the Subbasin does not appear to use the same data and methodology, or the Plan lacks adequate explanation for how or why the various approaches in the GSPs can be considered as using the same data and methodologies."

Additionally, the CIL stated "The explanation related to coordinated change in storage calculations and water budgets is insufficient, especially since information presented in text, and data displayed in figures and tables, do not seem to correlate with each other and it is uncertain what the current loss of storage is throughout the Subbasin. Statements in Common Chapter Section 4.2.3, state that, 'For information on how change in storage was calculated, refer to Section 4.3.3 – *Water Budgets of this Common Chapter.*' However, Section 4.3.2 only states, 'Individual historical, current, and projected water budgets were developed by each GSP Group for their respective Plan Area. For more information on the development of those water budgets, as well as tabular and graphical representation of the results, refer to the respective sections of the individual GSPs.' This fragmented and multi-staged presentation of information is insufficient to demonstrate that the various GSPs are coordinated – Section 4.2.3 of the Common Chapter refers readers to Section 4.3.2, which then refers readers to six different GSP sections. For the Upper Aquifer, four methods [were] chosen by the respective GSP regions and summed to a subbasin total." The CIL also noted, for the Lower Aquifer, "... two methods [were] chosen by the respective GSP regions and summed to a Subbasin total."

The change in groundwater storage from the Upper Aquifer was calculated using the coordinated water budgets at the Subbasin level. Water level hydrographs and groundwater storage coefficients were used to cross-check the inputs to the water budget. All six GSPs used observed land subsidence to determine Lower Aquifer change in groundwater storage. Where data were available, water budgets for the Lower Aquifer were used as a cross-check. In response to both comments (Upper and Lower Aquifer changes in groundwater storage), please refer to Table CC-8 and Table CC-9 in the revised Common Chapter (with associated narrative found on pages CC-137 through CC-138) for information regarding the use of same data and methodologies used to calculate change in storage across the six Subbasin GSPs for the historical, current, and projected water budgets, respectively, with Subbasin-level change in storage presented in Table CC-11 for the historical water budget, Table CC-13 for the current water budget, and Table CC-15 for the projected water budget.

Finally, the CIL noted a discrepancy in compiled cumulative change in storage values presented in the Common Chapter. The text on page CC-98 of the Common Chapter has been edited to address a typographical error and provide the correct cumulative change in storage in each principal aquifer between WYs 2003 and 2013, which is -624,000 acre-feet in the Upper Aquifer and -375,000 acre-feet in the Lower Aquifer.

## Sustainable Yield

The CIL states: "The Common Chapter (Section 4.3.4) and Technical Memoranda #3 address the methodology for calculating sustainable yield in the Subbasin. Of the six GSPs, three provide a sustainable yield specifically for the GSP area while the other three rely upon the estimate for the entire Subbasin." The CIL also notes that "as indicated throughout the Plan, a sustainable yield estimate is not established for each GSP area and those estimates are not correlated with undesirable results." The CIL also notes, under Deficiency 2, that common definitions for significant and unreasonable were not established at the Subbasin level and there were 17 management areas that created uncertainties as to how the SMCs were coordinated with the sustainable yield.

In response to these comments, the Subbasin has now established common definitions in response to Deficiency 2, and has removed the designation of management areas in response to Deficiency 4. Sustainable yield for each principal aquifer is discussed starting on page CC-150.

## Additional Coordination Components

DWR's CIL also questions the use of same data and methodologies for groundwater elevation data, groundwater extraction data, surface water supply data, and total water use data (defined as evapotranspiration in the historical, current, and projected water budgets). All of these components are inputs into the coordinated water budget; see Tables CC-8 and CC-9 and the associated water budget narrative beginning on page CC-131 of this revised Common Chapter.

## **Response to Potential Deficiency 2**

The CIL for potential deficiency 2 states, "The GSPs have not established common definitions of undesirable results in the Subbasin." To address this deficiency, DWR's recommended corrective action was that the GSAs "...should modify each of their respective GSPs, as well as any applicable coordination materials, to substantially comply with the GSP Regulations and define undesirable results in a manner that addresses groundwater conditions occurring throughout the Subbasin..."

The Technical Working Group and Coordination Committee met to develop, at a Subbasin level, coordinated definitions and methods for establishing sustainable management criteria (SMC) for each applicable sustainability indicator. These revised definitions, and the associated numeric SMC developed using the agreed-upon methodologies, are summarized in the revised Common Chapter (see Tables CC-16 through CC-23 and Figures CC-65 through CC-70) and in the respective Sustainable Management Criteria chapters of each Subbasin GSP. Additionally, see the Response to Potential Deficiency 3, below, for more information relative to the development of the coordinated SMC.

## **Response to Potential Deficiency 3**

DWR's Deficiency 3 comments built on their Deficiency 2 comments, stating that the Subbasin did not comply with the Emergency GSP Regulations in establishing common definitions and methodologies for SMC. In response to these comments, the six individual GSPs have been revised to reflect the agreed-upon Subbasin-wide sustainability goal as stated on page CC-153 of the revised Common Chapter, and the Technical Working Group and Coordination Committee met to develop common definitions of significant and unreasonable impacts, common methodologies for establishing numeric MTs and MOs, and common interim milestones for each sustainability indicator. See Tables CC-16

through CC-23 for these revised SMC, and narrative describing the process starting on page CC-154 of the revised Common Chapter.

## **Response to Potential Deficiency 4**

Deficiency 4, as detailed in DWR's CIL, pertains to the use of a total of 17 management areas in four of the six GSPs prepared for the Subbasin, stating "The Management Areas established in the Plan have not sufficiently addressed the requirements" ...defined in SGMA.

In response to the DWR comments, the Subbasin GSAs agreed to eliminate or rename the formerly identified management areas as monitoring zones throughout the six GSPs and Common Chapter, and to continue to monitor and manage groundwater use in these monitoring zones according to the metrics previously set forth. Therefore, in the six GSPs and Common Chapter, all management areas have been renamed monitoring zones.

Please feel free to contact me at (209) 826-1872 if there are any questions regarding our responses to the January 21, 2022 CIL, the work conducted by the Subbasin to prepare those responses, and revisions made to the six Subbasin GSPs and Common Chapter.

Sincerely,

John Brodie Delta-Mendota Subbasin Plan Administrator
# DELTA-MENDOTA SGMA

# **Common Chapter**

## For the Delta-Mendota Subbasin Groundwater Sustainability Plan

August 2019; revised June 2022







## Delta-Mendota Groundwater Subbasin

# Groundwater Sustainability Plan: Revised Common Chapter

**Prepared by:** 



August 2019; Revised June 2022

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## Appendices

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- Appendix B Common Technical Memoranda
- Appendix C Preparation Checklist for GSP Submittal
- Appendix D Interbasin Agreements
- Appendix E Delta-Mendota Subbasin Communications Plan
- Appendix F Summaries of Coordinated Public Workshops
- Appendix G Examples of Promotional Materials from Public Workshops
- Appendix H List of Stakeholders and Community Organizations Contacted





## Acronyms

AB 3030	1992 California Assembly Bill 3030
AWMP	Agricultural Water Management Plan
BMP	Best Management Practice
CASGEM	California Statewide Groundwater Elevation Monitoring
CCC	Columbia Canal Company
CCF	Climate Change Factors
CCID	Central California Irrigation District
CDEC	California Data Exchange Center
CDFW	California Department of Fish and Wildlife
cfs	cubic feet per second
CVO	Central Valley Operations
CVP	Central Valley Project
CVRWQCB	Central Valley Regional Water Quality Control Board
DAC	Disadvantaged Community
DMC	Delta-Mendota Canal
DPWD	Del Puerto Water District
DWR	California Department of Water Resources
ET	Evapotranspiration
ET <sub>c</sub>	Total Crop Evapotranspiration
ET <sub>iw</sub>	Crop Evapotranspiration of Irrigation Water
ET <sub>misc</sub>	Miscellaneous Evapotranspiration including; canal evaporation, consumptive use of phreatophytes, etc.
FCWD	Firebaugh Canal Water District
FNF	Full Natural Flow
GAMA	Groundwater Ambient Monitoring and Assessment
gpm	gallons per minute
GRCD	Grassland Resource Conservation District
GSA	Groundwater Sustainability Agency
GSP	Groundwater Sustainability Plan
GWD	Grassland Water District





## Acronyms

HCM	Hydrogeologic Conceptual Model
HMRD	Henry Miller Reclamation District
IM	interim milestone
IRWM	Integrated Regional Water Management
JPA	Joint Powers Authority
KDSA	Kenneth D. Schmidt and Associates
MAF	million acre-feet
МО	measurable objective
MSL	Mean Sea Level
MT	minimum threshold
NASA JPL	National Aeronautics and Space Administration Jet Propulsions Laboratory
P&P	Provost and Pritchard Consulting Group
RCD	Resource Conservation District
RWQCB	Regional Water Quality Control Board
SB 372	2017 California Senate Bill 372
SGMA	Sustainable Groundwater Management Act
SGWP	Sustainable Groundwater Planning
SJREC	San Joaquin River Exchange Contractors
SJRECWA	San Joaquin River Exchange Contractors Water Authority
SJRIP	San Joaquin River Improvement Program
SJRRP	San Joaquin River Restoration Program
SLDMWA	San Luis & Delta-Mendota Water Authority
SMC	Sustainable Management Criteria
SWP	State Water Project
SWRCB	State Water Resources Control Board
TAF	thousand acre-feet
TDS	Total Dissolved Solids
TIWD	Turner Island Water District
TNC	The Nature Conservancy
UNAVCO	University NAVSTAR Consortium





## Acronyms

USACE	U.S. Army Corps of Engineers
USBR	U.S. Bureau of Reclamation
USF&WS	U.S. Fish & Wildlife Service
USGS	United States Geological Survey
UWMP	Urban Water Management Plan
WDL	Water Data Library
WMP	Water Management Plan
WSIP	Water Storage Investment Program
WWD	Westlands Water District
WY	Water Year





## DISCLAIMER

The work products presented in this Common Chapter and associated Technical Memoranda (Appendix B) are a compilation of work completed by the six (6) individual Groundwater Sustainability Plan (GSP) regions under the direction of a Professional Geologist (PG) or Professional Engineer (PE) as indicated by the stamps on the respective GSP Executive Summaries. The signature here represents work completed in compiling the Common Chapter from these individual GSPs, and the signing Professional Engineer assumes no responsibility for any errors or misleading statements presented therein. Compilation of the Common Chapter, exclusive of work conducted for the individual GSPs, and revisions to this Common Chapter have been prepared under the oversight of Leslie Dumas, P.E. and the signature below is specifically for that compilation.





## 1. INTRODUCTION

## 1.1 Purpose of Common Chapter

The 23 Groundwater Sustainability Agencies (GSAs) overlying the Delta-Mendota Subbasin (Subbasin) have prepared six Groundwater Sustainability Plans (GSPs) that, together, encompass the entire Subbasin area (**Figure CC-1**). These GSPs have been prepared in a coordinated manner under the oversight of the Delta-Mendota Subbasin Coordination Committee (Coordination Committee) and in accordance with the Delta-Mendota Subbasin Coordination Agreement (Coordination Agreement) for the Subbasin. This Common Chapter has been prepared as means of integrating key parts of the six GSPs to meet subbasin-level requirements per the Sustainable Groundwater Management Act (SGMA) and the Emergency GSP regulations (DWR, 2016).

On January 21, 2022, the Subbasin received a Consultation Initiation Letter (CIL) from the California Department of Water Resources (DWR). The CIL identified four potential deficiencies across the six Subbasin GSPs which may preclude DWR's approval, as well as potential corrective actions to address each potential deficiency. The CIL thus initiated consultation between DWR, the Subbasin Point of Contact, Plan Managers, and the Subbasin's GSAs. This Common Chapter has been revised to incorporate changes required to reflect the Subbasin's response to the deficiencies identified in the CIL, based on direction provided by the Coordination Committee, the Delta-Mendota Technical Working Group (Technical Working Group), the Subbasin GSAs and DWR. This revised Common Chapter, along with the attached cover letter, are intended to document how the deficiencies identified in the CIL were addressed in the revised Subbasin GSPs and this revised Common Chapter.

This revised Common Chapter, along with the six Subbasin GSPs, Coordination Agreement (**Appendix A**) and Common Technical Memoranda (**Appendix B**), meets regulatory requirements established by DWR as shown in the completed *Preparation Checklist for GSP Submittal* (**Appendix C**). The Common Technical Memoranda summarize the common data sets, assumptions and methodologies used during preparation of the six Subbasin GSPs. The reader is referred to the individual GSP (and their associated Executive Summaries) for information, data, and GSP requirements specific to each GSP Plan Area.

## 1.2 Delta-Mendota Subbasin

The Delta-Mendota Subbasin (DWR Basin 5-022.07) is located in the San Joaquin Valley Groundwater Basin and adjoins nine (9) subbasins of the San Joaquin Valley Groundwater Basin. The Delta-Mendota Subbasin boundaries generally correspond to DWR's California's Groundwater Bulletin 118 – Update 2003 (Bulletin 118) groundwater basin boundaries. Changes made to the Subbasin boundaries as part of the SGMA planning process include the following:

- A jurisdictional internal boundary modification made in 2016 to extend the boundary of the Delta-Mendota Subbasin eastward to include all of Aliso Water District.
- A jurisdictional internal boundary modification made in 2016 to bring areas that straddle the Delta-Mendota Subbasin and adjacent subbasins fully within the Delta-Mendota Subbasin. This modification adjusted areas from the southern boundary of the Delta-Mendota Subbasin and the Westside Subbasin in coordination with Westlands Water District, and moved the eastern boundary of the Delta-Mendota Subbasin from the Madera Subbasin into the Delta-Mendota





Subbasin in coordination with Aliso Water District. The modification also moved areas from the Tracy Subbasin into the Delta-Mendota Subbasin so that Del Puerto Water District and West Stanislaus Irrigation District were fully within the Delta-Mendota Subbasin, and cleaned up boundaries between the Delta-Mendota Subbasin and the Kings Subbasin to conform with the boundaries of Tranquillity Irrigation District and the Traction Ranch property (bounded on the east by Mid-Valley Water District).

• A jurisdictional internal boundary modification made in 2018 to modify the boundary between the Delta-Mendota and the Chowchilla Subbasins to follow the western boundary of Triangle T Water District and the southern boundary of Clayton Water District. This modification moved approximately 700 acres of land from the Chowchilla Subbasin into the Delta-Mendota Subbasin.

The western San Joaquin Valley is a highly agricultural region with an economy dependent on that industry. There are no large cities or industries in the Delta-Mendota Subbasin to provide an alternative economic base; hence the availability of Central Valley Project (CVP) imported supplies and surface water supplies (primarily from the San Joaquin and Kings River) are essential elements to the economic health of the region. Other uses of CVP and surface water in the Subbasin are for municipal and industrial (M&I) purposes and wildlife refuge water supply.

Groundwater is a key component of overall water supplies in the Delta-Mendota Subbasin. Agricultural and wildlife refuge needs may be supplemented by groundwater for areas with access to CVP water. Other landowners within the Subbasin may rely wholly on groundwater for irrigation and/or potable purposes. Municipal and industrial (M&I) water use, which is a small share of total water use in the Subbasin, occurs primarily within the cities, and predominantly uses groundwater to meet those demands. The largest M&I use areas in the Delta-Mendota Subbasin, based on 2015 population estimates from the U.S. Census Bureau, are the cities of Patterson (population 21,498) and Los Banos (population 37,457) (U.S. Census Bureau, 2015).

As previously noted, most communities within the Delta-Mendota Subbasin have economies greatly dependent on agricultural production. These communities include Patterson, Grayson, Tranquillity, Mendota, Firebaugh, Dos Palos, Los Banos, Santa Nella, Newman, Gustine, Crows Landing, Westley, Volta, and Vernalis.

## 1.3 Disadvantaged Communities within the Delta-Mendota Subbasin

A disadvantaged community (DAC) is defined as a community with a Median Household Income (MHI) less than 80% of the California statewide MHI. The California Department of Water Resources (DWR) compiled U.S. Census Bureau's American Community Survey (ACS) data from 2012 to 2016; these data were used in GIS to identify DACs within the Delta-Mendota Subbasin. California's average statewide MHI from 2012 to 2016 is \$63,783; thus, a community with an MHI less than or equal to \$51,026 is considered a DAC. Based on these criteria, 93% of the geographic area of the Subbasin is considered disadvantaged. Furthermore, a community with an MHI of less than 60% of the California statewide MHI, meaning an MHI of less than or equal to \$38,270, is considered a severely disadvantaged community (SDAC). According to the U.S. Census ACS 2012-2016 data, there are a number of SDACs throughout the Subbasin. See **Figure CC-2** for a map of the DACs and SDACs throughout the Delta-Mendota Subbasin.





As noted above, a significant portion of the Subbasin contains DACs. Of the total population of 117,120 within the Subbasin, 80% of the population lives within a DAC, with 93% of the Subbasin's total geographic area consisting of DACs. **Table CC-1** includes the proportion of DACs in the Subbasin based on population and geographic area.

Area	Geographic Area (Square Miles)	% Based on Geographic Area	Population	% Based on Population
DAC (including SDAC)	1,109	93%	93,786	80%
Delta-Mendota Subbasin	1,194		117,120	

## Table CC-1: DACs as a Percentage of the Delta-Mendota Subbasin

**Table CC-2** includes Census Designated Places that are DACs in the Delta-Mendota Subbasin, with their associated MHIs and percentage of the California MHI from the ACS 5-Year 2012-2016 average. Several DACs in the Subbasin have considerably lower MHI than 80% of the California Statewide MHI and are further designated as Severely Disadvantaged Communities (SDACs). In **Table CC-2**, SDACs are indicated in bold text. Note that according to the U.S. Department of the Interior Indian Affairs, as of January 2017, there are no listed federally recognized tribes within the Region (Mosley, 2017).

## Table CC-2: DAC and SDAC Census Designated Places in Delta-Mendota Subbasin

Census Designated Place (CDP)	Median Household Income (MHI)	% of CA MHI			
City of Dos Palos	\$36,509	57%			
City of Firebaugh	\$36,181	57%			
City of Gustine	\$37,770	<b>59%</b>			
City of Los Banos	\$45,751	72%			
City of Mendota	\$26,094	41%			
City of Newman	\$52,783	83%			
Crows Landing	\$26,786	42%			
Dos Palos Y (CDP)	\$16,656	26%			
Grayson	\$29,787	47%			
Madera County	\$45,490	74%			
Merced County	\$43,066	70%			
Fresno County	\$45,963	72%			
Santa Nella	\$27,778	44%			
South Dos Palos	\$41,992	66%			
Tranquillity	\$30,441	48%			
Volta	\$48,250	76%			
Westley	\$23,375	37%			
Data Sources: 1. U.S. Census ACS data from 2012 to 2016 provided by DWR Mapping Tool.					







## 1.4 Economically Disadvantaged Areas within the Delta-Mendota Subbasin

An economically distressed area (EDA) is defined by the State of California as a "municipality with a population of 20,000 persons or less, a rural county, or a reasonably isolated and divisible segment of a larger municipality where the segment of the population is 10,000 persons or less, with an annual median household income that is less than 85% of the statewide median household income, and with one or more of the following conditions as determined by the (sic) Department of Water Resources:

- 1. Financial hardship
- 2. Unemployment rate at least two percent higher than the statewide average
- 3. Low population density (CA Assembly, 2014)."

U.S. Census GIS data provided by DWR were used to identify EDAs in the Delta-Mendota Subbasin. **Figure CC-3** shows the location of EDAs within the Delta-Mendota Subbasin

A significant portion of the Subbasin contains EDAs. Of the total population of 117,120 within the Subbasin, 87% live in areas that meet EDA Criterion 2, 20% live in areas that meet EDA Criterion 3, and 87% live in areas that meet Criteria 2 or 3. In all, 93% of the geographic area within the Subbasin consists of areas considered to meet either EDA Criteria 2 or 3. **Table CC-3** includes the proportion of EDAs in Subbasin based on population and geographic area.

Area	Geographic Area (Square Miles)	% Based on Geographic Area	Population	% Based on Population
EDA Criterion 2	1,112	93%	102,407	87%
EDA Criterion 3	1,004	84%	23,688	20%
EDA Criteria 2 or 3	1,112	93%	102,407	87%
Delta-Mendota Subbasin	1,194		117,120	

## Table CC-3: EDAs as a Percentage of the Delta-Mendota Subbasin







Figure CC-1: Delta-Mendota Subbasin and GSP Regions







## Figure CC-2: Disadvantaged and Severely Disadvantaged Communities in the Delta-Mendota Subbasin







Figure CC-3: Economically Distressed Areas in the Delta-Mendota Subbasin





## 2. DELTA-MENDOTA SUBBASIN GOVERNANCE

This section includes information pursuant to Article 5. Plan Contents, Subarticle 1. Administrative Information, § 354.6 (Agency Information) as well as Subarticle 8. Interagency Agreements (§ 357.2 Interbasin Agreements and § 357.4 Coordination Agreements), as required by the Groundwater Sustainability Plan (GSP) Regulations. Agency Contact information for the Delta-Mendota Subbasin and the plan manager is included in this section. The organization and management structure, as well as the legal authority of each Groundwater Sustainability Agency (GSA) in the Delta-Mendota Subbasin, is detailed and accompanied by GSA boundary maps and a description of intra-basin and inter-basin coordination agreements in place for the development and implementation of the GSPs overlying the Delta-Mendota Subbasin.

## **Agency Contact Information**

This Common Chapter to the six GSPs for the Delta-Mendota Subbasin has been prepared in a cooperative manner by the following GSAs in the Delta-Mendota Subbasin:

Northern & Central Delta-Mendota Region GSP

- Patterson Irrigation District GSA
- West Stanislaus Irrigation District GSA
- DM-II GSA
- City of Patterson GSA
- Northwestern Delta-Mendota GSA
- Central Delta-Mendota GSA
- Widren Water District GSA
- Oro Loma Water District GSA

#### San Joaquin River Exchange Contractors (SJREC) GSP

- San Joaquin River Exchange Contractors Water Authority GSA
- Turner Island Water District-2 GSA
- City of Mendota GSA
- City of Firebaugh GSA
- City of Los Banos GSA
- City of Dos Palos GSA
- City of Gustine GSA
- City of Newman GSA
- Madera County 3 GSA
- Portion of Merced County Delta-Mendota GSA
- Portion of Fresno County Management Area B GSA

#### Grassland GSP

- Grassland GSA
- Portion of Merced County Delta-Mendota GSA





## Aliso Water District GSP

• Aliso Water District GSA

## Farmers Water District GSP

• Farmers Water District GSA

## Fresno County GSP

- Fresno County Management Area A GSA
- Portion of Fresno County Management Area B GSA

The plan areas covered by each of the six Subbasin GSPs is show in **Figure CC-1**. **Figure CC-4** through **Figure CC-6** show the location of the GSAs comprising the six GSP regions. These GSAs are coordinating development and implementation of the six GSPs under the Coordination Agreement, as described below in Section 2.1.

The current Plan Manager for the coordinated Delta-Mendota Subbasin GSPs is John Brodie, Water Resources Program Manager for San Luis & Delta-Mendota Water Authority (SLDMWA). Mr. Brodie can be contacted as follows:

Mr. John Brodie, Plan Manager Delta-Mendota Subbasin 842 6<sup>th</sup> Street Los Banos, CA 93635 Phone: (209) 826-1872/ Fax (209) 833-1034 john.brodie@sldmwa.org

Contact information for each GSP plan administrator can be found in the respective GSPs. The DWR Point of Contact is shown below.

## **Department of Water Resources Point of Contact**

The point of contact for the Delta-Mendota Subbasin is:

Christopher Olvera Department of Water Resources <u>Christopher.Olvera@water.ca.gov</u> (559) 230-3373







#### Figure CC-4: GSAs in the Delta-Mendota Subbasin – Stanislaus County







Figure CC-5: GSAs in the Delta-Mendota Subbasin – Merced County







## Figure CC-6: GSAs in the Delta-Mendota Subbasin – Fresno and Madera Counties





## 2.1 GSA and GSP Coordination and Governance

This section includes a description of intra-basin coordination agreements, which are required where there is more than one GSP prepared for a groundwater basin, and inter-basin coordination agreements, which are optional agreements between neighboring groundwater subbasins, pursuant to Article 8. Interagency Agreements, § 357.4. Coordination Agreements and § 357.2 Interbasin Agreements.

## 2.1.1 Delta-Mendota Subbasin SGMA Governance Structure

The GSAs within the Delta-Mendota Subbasin adopted and executed a Coordination Agreement on December 12, 2018 to comply with the SGMA requirement that multiple GSAs within a given subbasin must coordinate when developing and implementing their GSPs (see Intra-Agency Coordination subsection above for more information). Additionally, a Cost Sharing Agreement was signed and executed by the same parties on December 12, 2018. **Figure CC-5** shows the SGMA governance structure within the Delta-Mendota Subbasin. In addition to the two members appointed to represent each of the Northern & Central Delta-Mendota GSP Region and the San Joaquin River Exchange Contractors (SJREC) GSP Region on the Delta-Mendota Subbasin Coordination Committee as voting members, the Grassland GSP Region, Farmers Water District GSP Region, Fresno County Management Areas A & B GSP Region, and Aliso Water District GSP Region all have appointed one voting member each for a total of eight voting members.

Three working groups were formed under the auspices of the Delta-Mendota Subbasin Coordination Committee: the Technical Working Group, the Communications Working Group and the DMS Working Group. Representatives of each GSP region participate in each working group.





	Table	CC-4:	Delta-	Mendota	Subbasin	Coordination	Committee	Members
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~	en.	GSA	Agency	Coordination Committee Members	
	37			Primary	Alternate
		Patterson Irrigation District GSA	Patterson Irrigation District	Vince Lucchesi	Walt Ward
			Twin Oaks Irrigation District		
	Northern Delta Mendota Region Management Committee	West Stanislaus Irrigation District GSA	West Stanislaus Irrigation District		
		DM-II GSA	Del Puerto Water District		
			Oak Flat Water District		
		City of Patterson GSA	City of Patterson		
		Northwestern Delta- Mendota GSA	Merced County		
			Fresno County		
	Central Delta- Mendota Region Management Committee	Central Delta-Mendota GSA	San Luis Water District	Ben Fenters	Lacey Kiriakou
Northern &			Panoche Water District		
Mendota Region			Tranquillity Irrigation District		
GSP			Fresno Slough Water District		
			Eagle Field Water District		
			Pacheco Water District		
			Santa Nella County Water District		
			Mercy Springs Water District		
			Merced County		
			Fresno County		
		Widren Water District GSA	Widren Water District		
		Oro Loma Water District GSA	Oro Loma Water District		

## DELTA-MENDOTA SGMA



005	GSA	Agency	Coordination Committee Members	
GSP			Primary	Alternate
	San Joaquin River Exchange Contractors Water Authority GSA Turner Island Water District-2 GSA	Central California Irrigation District	Jarrett Martin, Alejandro Paolini	Chris White, John Wiersma
San Joaquin River Exchange		Columbia Canal Company		
Contractors GSP		Firebaugh Canal Water District		
		San Luis Canal Company		
		Turner Island Water District		
	City of Mendota GSA	City of Mendota		
	City of Firebaugh GSA	City of Firebaugh		
	City of Los Banos GSA	City of Los Banos		
	City of Dos Palos GSA	City of Dos Palos		
	City of Gustine GSA	City of Gustine		
	City of Newman GSA	City of Newman	-	
	County of Madera – 3 GSA	County of Madera		
	Portion of Merced County – Delta-Mendota GSA	County of Merced		
	Portion of Fresno County Management Area B GSA	County of Fresno		
	Grassland GSA	Grassland Water District	Ric Ortega	Ken Swanson
Grassland GSP		Grassland Resource Conservation District		
	Portion of Merced County Delta-Mendota GSA	County of Merced		
Farmers Water District GSP	Farmers Water District GSA	Farmers Water District	Jim Stilwell	Don Peracchi
Fresno County GSP	Fresno County – Management Area A	County of Fresno	Buddy Mendes	Glenn Allen or Augustine Ramirez





CSD	GSA	Agency	Coordination Committee Members	
USP USP			Primary	Alternate
	Fresno County – Management Area B	County of Fresno		
Aliso Water District GSP	Aliso Water District GSA	Aliso Water District	Joe Hopkins	Board Secretary (Ross Franson)



Figure CC-7: Governance Structure of the Delta-Mendota Subbasin







## 2.1.2 Intra-Basin Coordination

The Delta-Mendota Subbasin Coordination Agreement (Coordination Agreement), effective as of December 12, 2018, has been signed by all participating agencies in the Delta-Mendota Subbasin; a copy of this agreement is included in **Appendix A**. The purpose of the Agreement, including technical reports to be developed after the initial execution of this Agreement, is to comply with SGMA requirements and to ensure that the multiple GSPs within the Subbasin are developed and implemented utilizing the same datasets, methodologies and assumptions, that the elements of the GSPs are appropriately coordinated to support sustainable subbasin management of groundwater resources, and to ultimately set forth the information necessary to show how the multiple GSPs in the Subbasin will achieve the sustainability goal as determined for the Subbasin in compliance with SGMA and its associated regulations.

A key goal of basin-wide coordination is to ensure that the Subbasin GSPs utilize the same data and methodologies during their plan development and that elements of the Plans necessary to achieve the sustainability goal for the basin are based upon consistent interpretations of the basin setting, as required by SGMA and associated regulations. The Coordination Agreement defines how the coordinated efforts will be achieved and documented, and also sets out the process for identifying the Plan Manager. The Coordination Agreement is part of each individual GSP within the Delta-Mendota Subbasin.

The Coordination Agreement for the Delta-Mendota Subbasin covers the following topics:

- 1. Purpose of the Agreement, including:
  - a. Compliance with SGMA and
  - b. Description of Criteria and Function;
- 2. General Guidelines, including:
  - a. Responsibilities of the Parties and
  - b. Adjudicated or Alternative Plans in the Subbasin;
- 3. Role of San Luis & Delta-Mendota Water Authority (SLDMWA), including:
  - a. Agreement to Serve,
  - b. Reimbursement of SLDMWA, and
  - c. Termination of SLDMWA's Services;
- 4. Responsibilities for Key Functions, including:
  - a. Coordination Committee,
  - b. Coordination Committee Officers,
  - c. Coordination Committee Authorized Action and Limitations,
  - d. Subcommittees and Workgroups,
  - e. Coordination Committee Meetings, and
  - f. Voting by Coordination Committee;
- 5. Approval by Individual Parties;
- 6. Exchange of Data and Information, including:
  - a. Exchange of Information and
  - b. Procedure for Exchange of Information;
- 7. Methodologies and Assumptions, including:
  - a. SGMA Coordination Agreements,
  - b. Pre-GSP Coordination, and





- c. Technical Memoranda Required;
- 8. Monitoring Network
- 9. Coordinated Water Budget
- 10. Coordinated Data Management System
- 11. Adoption and Use of the Coordination Agreement, including:
  - a. Coordination of GSPs and
  - b. GSP and Coordination Agreement Submission;
- 12. Modification and Termination of the Coordination Agreement, including:
  - a. Modification or Amendment of Exhibit "A" (Groundwater Sustainability Plan Groups including Participation Percentages),
  - b. Modification or Amendment of Coordination Agreement, and
  - c. Amendment for Compliance with Law;
- 13. Withdrawal, Term, and Termination;
- 14. Procedures for Resolving Conflicts;
- 15. General Provisions, including:
  - a. Authority of Signers,
  - b. Governing Law,
  - c. Severability,
  - d. Counterparts, and
  - e. Good Faith; and
- 16. Signatories of all Parties

## **Coordination During GSP Implementation**

The Coordination Agreement ensures that the multiple GSAs are working cooperatively and collaboratively to ensure GSPs within the Subbasin are developed and implemented utilizing the same methodologies and assumptions and to ultimately establish the processes necessary to show how the multiple GSPs in the Subbasin will be sustainably managed to achieve the Delta-Mendota Subbasin's sustainability goal. The Coordination Committee intends to continue to meet and confer following the submittal of the Subbasin's GSPs and will develop guidelines for GSP implementation between the GSP Groups and update the Coordination Agreement as the Parties to the Agreement deem necessary.

The Coordination Committee will continue meeting regularly following submittal of the Subbasin GSPs in order to develop the guidelines for coordinated implementation of GSPs. The intent of the guidelines will be to outline processes that will ensure the GSAs are progressing toward the Subbasin sustainability goal, while meeting the Annual Reporting requirements or any other requirements agreed upon for purposes of coordination.





## **Agency Responsibilities**

In meeting the terms of the Coordination Agreement, all Parties (meaning the Delta-Mendota Subbasin GSAs) agree to work collaboratively to meet the objectives of SGMA and the Coordination Agreement. Each Party to the Agreement is a GSA and acknowledges that it is bound by the terms of the Coordination Agreement as an individual party.

The Parties have established a Coordination Committee to provide a forum to accomplish the coordination obligations of SGMA. The Coordination Committee operates in full compliance with the Brown Act and is composed of a Chairperson and Vice Chairperson, Secretary, Plan Manager, and a GSP Group Representative and Alternate Representative for each of the six GSP groups. The Chairperson and Vice Chairperson are rotated annually among GSP Groups in alphabetical order. The Secretary assumes primary responsibility for Brown Act compliance. The GSP Group Representatives, who are identified in **Table CC-4**, are selected by each respective GSP Group at the discretion of the respective GSP Group, and such appointments are effective upon providing written notice to the Secretary and to each Group Contact. The Coordination Committee recognizes each GSP Group Representative and GSP Group Alternate Representative until the Group Contact. Each GSP Group is required to promptly fill any vacancy created by the removal of its Representative or Alternate Representative so that each GSP Group has the number of validly designated representatives.

Each GSP Group Representative is entitled to one vote at the Coordination Committee, where the Alternate Representative is authorized to vote in the absence of the GSP Group Representative. The unanimous vote of the GSP Representatives from all GSP Groups is required on most items upon which the Coordination Committee is authorized to act, with the exception of certain ministerial and administrative items. Voting procedures to address a lack of unanimity take place upon a majority vote of a quorum of the Coordination Committee and include straw polls, provisional voting, and delay of voting (see Section 5.6.3 – *Voting Procedures to Address Lack of Unanimity* of the Coordination Agreement). Where the law or the Coordination Agreement require separate written approval by each of the Parties, such approval is evidenced in writing by providing the resolution, Motion, or Minutes of their respective Board of Directors to the Secretary of the Coordination Committee. Minutes of the Coordinate Committee are kept and prepared by the Secretary's appointee and maintained by the Secretary as Coordination Agreement records and are available to the Parties and the public upon request. Meeting agenda and minutes are posted on the Delta-Mendota website (www.deltamendota.org).

The Coordination Committee may appoint subcommittees, working groups, and otherwise direct staff made available by the Parties. Subcommittees or working groups may include qualified individuals possessing the knowledge and expertise to advance the goals of the Coordination Agreement on the topics being addressed by the subcommittee or working group, whether or not such individuals are GSP Group Representatives or Alternate Representatives. Tasks assigned to subcommittees, working groups, or staff made available by the Parties may include developing technical data, supporting information, and/or recommendations on specialized matters to the Coordination Committee. One GSP Group Representative or Alternate Representative is present, one individual working on a subcommittee on behalf of the Parties in a GSP Group votes on behalf of the GSP Group. Subcommittees report voting results and provide information to the Coordination Committee but are not entitled to make determinations or decisions that are binding on the Parties.





The Coordination Committee is authorized to act upon the following items:

- 1. The Coordination Committee reviews, and consistent with the requirements of SGMA, approves the Technical Memoranda that compose the Common Chapter (see *Coordinated Data and Methodology*);
- 2. The Coordination Committee is responsible for ongoing review and updating of the Technical Memoranda as needed; assuring submittal of annual reports; providing five-year assessments and recommending any needed revisions to the Coordination Agreement; and providing review and assistance with coordinated projects and programs, once the GSPs have been submitted to and approved by DWR;
- 3. The Coordination Committee reviews and approves work plans, and in accordance with the budgetary requirements of the respective Parties, approves annual budget estimates of Coordinated Plan Expenses presented by the Secretary and any updates to such estimates provided that such estimates or updates with supporting documentation are circulated to all Parties for comment at least thirty (30) days in advance of the meeting at which the Coordination Committee will consider approval of the annual estimate;
- 4. The Coordination Committee is authorized to approve changes to Exhibit "A" (Groundwater Sustainability Plan Groups including Participation Percentages) to the Agreement and to recommend amendments to terms of the Agreement;
- 5. The Coordination Committee may assign work to subcommittees and workgroups as needed, provide guidance and feedback and ensure that subcommittees and workgroups prepare work products in a timely manner;
- 6. The Coordination Committee directs the Plan Manager in the performance of its duties under SGMA; and
- 7. The Coordination Committee provides direction to its Officers concerning other administrative and ministerial issues necessary for the fulfillment of the above-enumerated tasks.

Additional information regarding the roles, responsibilities, and duties of the Coordination Committee can be found in Section 5 – *Responsibilities for Key Functions* of the Coordination Agreement.

#### **Exchange of Information**

Timely exchange of information is a critical aspect of GSP coordination. All parties to the Coordination Agreement have agreed to exchange public and non-privileged information through collaboration and/or informal requests made at the Coordination Committee level or through subcommittees designated by the Coordination Committee. To the extent it is necessary to make a written request for information to another Party, each Party designates a representative to respond to information requests and provides the name and contact information of the designee to the Coordination Committee. Requests may be communicated in writing and transmitted in person or by mail, facsimile machine, or other electronic means to the appropriate representative as named in the Coordination Agreement. The designated representative is required to respond in a reasonably timely manner. Nothing in the Agreement shall be construed to prohibit any Party from voluntarily exchanging information with any other Party by any other mechanism separate from the Coordination Committee.

The Parties agree that each GSP Group shall provide the data required to develop the Subbasin-wide coordinated water budget but, unless required by law, will not be required to provide individual well or parcel-level information in order to preserve confidentiality of individuals to the extent authorized by law, including but not limited to Water Code Section 10730.8, subdivision (b). To the extent that a court order,





subpoena, or the California Public Records Act is applicable to a party, the Party in responding to a request made pursuant to that Act for release of information exchanged from another Party shall notify each other Party in writing of its proposed release of information in order to provide the other Parties with the opportunity to seek a court order preventing such release of information.

## **Dispute Resolution**

Procedures for conflict resolution have been established within the Coordination Agreement. In the event that a dispute arises among Parties as it relates to the Coordination Agreement, the disputing Party or Parties are to provide written notice of the basis of the dispute to the other Parties within thirty (30) calendar days of the discovery of the events giving rise to the dispute. Within thirty (30) days after such written notice, all interested Parties are to meet and confer in good faith to informally resolve the dispute. All disputes that are not resolved informally shall be settled by arbitration. In such an event, within ten (10) days following the failed informal proceedings, each interested Party is to nominate and circulate to all other interested Parties the name of one arbitrator. Within ten (10) days following the nominations, the interested Parties are to rank their top three among all nominated arbitrators, awarding three points to the top choice, two points to the second choice, and one point to the third choice and zero points to all others. Each interested Party will then forward its tally to the Secretary, who tabulates the points and notifies the interested Parties of the arbitrator with the highest cumulative score, who shall be the selected arbitrator. The Secretary may also develop procedures for approval by the Parties for selection of an arbitrator in the case of tie votes or in order to replace the selected arbitrator in the event such arbitrator declines to act. The arbitration is to be administered in accordance with the procedures set forth in the California Code of Civil Procedure, Section 1280, et seq., and of any state or local rules then in effect for arbitration pursuant to said section. Upon completion of arbitration, if the controversy has not been resolved, any Party may exercise all rights to bring legal action relating to the controversy.

## **Coordinated Data and Methodology**

Pursuant to SGMA, the Coordination Agreement ensures that the individual GSPs utilize the same data and methodologies for developing assumptions used to determine: 1) groundwater elevation; 2) groundwater extraction data; 3) surface water supply; 4) total water use; 5) changes in groundwater storage; 6) water budgets; and 7) sustainable yield. The Parties have agreed to develop agreed-upon methodologies and assumptions for the aforementioned items prior to or concurrent with the individual development of GSPs. This development is facilitated through the Coordination Committee's delegation to a subcommittee or working group of the technical staff provided by some or all of the Parties. The basis upon which the methodologies and assumptions have been developed includes existing data/information, best management practices, and/or best modeled or projected data available and may include consultation with DWR as appropriate.

The data and methodologies for assumptions described in Water Code §10727.6 and Title 23, California Code of Regulations, Section 357.4 to prepare coordinated plans are set forth in Technical Memoranda prepared by the Coordination Committee for each of the following elements: Data and Assumptions; Hydrogeologic Conceptual Model; Coordinated Water Budgets; Sustainable Management Criteria (SMC); Coordinated Monitoring Network; Coordinated Data Management System, and Adoption and Use of the Coordination Agreement. The Technical Memoranda have been subject to the unanimous approval of the Coordination Agreement without formal amendment of the Coordination Agreement being required. The Parties have agreed that they will not submit this Coordination Agreement to DWR until the Technical Memoranda described herein have been added to the Coordination Agreement. The Technical Memoranda reated pursuant to the Coordination Agreement are to be utilized by the Parties during the development and implementation of their individual GSPs in order to assure coordination of




the GSPs is in compliance with SGMA. The Technical Memoranda have been included as an appendix to this GSP as a part of the Common Chapter.

#### **Plan Implementation and Submittal**

Under the Coordination Agreement, the Parties have agreed to submit their respective GSPs to DWR through the Coordination Committee and Plan Manager, in accordance with all applicable requirements. Subject to the subsequent attachment of the Technical Memoranda as appendices to the Common Chapter, the Parties intend that the described Coordination Agreement fulfill the requirements of providing an explanation of how the GSPs implemented together satisfy the requirements of SGMA for the entire Subbasin. The Coordination Agreement does not otherwise affect each Party's responsibility to implement the terms of its respective GSP in accordance with SGMA. Rather, this Coordination Agreement is the mechanism through which the Parties will coordinate their respective GSPs to the extent necessary to ensure that such GSP coordination complies with SGMA.

Each Party is responsible for ensuring that its own GSP complies with the statutory requirements of SGMA, including but not limited to the filing deadline. The Parties to this Coordination Agreement intend that their individual GSPs be coordinated together in order to satisfy the requirements of SGMA and to be in substantial compliance with the California Code of Regulations. The collective GSPs will satisfy the requirements of Water Code Sections 10727.2 and 10727.4 by providing a description of the physical setting and characteristics of the separate aquifer systems within the Subbasin, the measurable objectives for each such GSP, interim milestones (IMs), and monitoring protocols that together provide a detailed description of how the Subbasin as a whole will be sustainably managed.

The Parties agree to submit their respective GSPs to DWR through the Coordination Committee and Plan Manager, in accordance with all applicable requirements. The Coordination Committee is responsible for assuring submittal of annual reports, five-year updates, and for providing assessments recommending any needed revisions to the Coordination Agreement.

#### **Coordinated Data Management System**

The Delta-Mendota Subbasin GSAs have developed and will maintain a coordinated Data Management System that is capable of storing and reporting information relevant to the reporting requirements and/or implementation of the GSPs and monitoring network of the Subbasin.

The Parties may also develop and maintain separate Data Management Systems. Each separate Data Management System developed for each GSP will store information related to implementation of each individual GSP, monitoring network data and monitoring sites requirements, and water budget data requirements. Each system will be capable of reporting all pertinent information to the Coordination Committee. After providing the Coordination Committee with data from the individual GSPs, the Coordination Committee will ensure the data are stored and managed in a coordinated manner throughout the Subbasin and reported to DWR on an annual basis.

#### **Adjudicated Areas and Alternative Plans**

There are no adjudicated areas within the Delta-Mendota Subbasin, and no Alternative Plans have been submitted by the local agencies within the Subbasin.

#### Legal Bindings of the Delta-Mendota Subbasin Coordination Agreement

The Coordination Agreement, as contained herein, is reflected in the same manner and form as in the six Subbasin GSPs. All parties understand that the Delta-Mendota Subbasin Coordination Agreement is part of the GSPs for participating Subbasin GSAs and will be a primary mechanism by which the six Subbasin





GSPs will be implemented in a coordinated fashion. Further, all parties to the Coordination Agreement understand that DWR will evaluate the agreement for compliance with the procedural and technical requirements of GSP Regulations §357.4 (Coordination Agreement) to ensure that the agreement is binding on all parties and that provisions of the agreement are sufficient to address any disputes between or among parties to the agreement.

The Coordination Agreement will continue to be the framework under which the six Delta-Mendota Subbasin GSPs will be implemented and will be reviewed as part of the five-year assessment and revised as necessary, dated, and signed by all parties.

## 2.1.3 Inter-basin Agreements

SLDMWA, on behalf of the Northern and Central Delta-Mendota Regions, and the SJREC GSA executed inter-basin data sharing agreements with Westlands Water District (the lead entity encompassing the adjoining Westside Subbasin). The purpose of the agreement is to establish a set of common assumptions on groundwater conditions on either side of the boundary between the Westside Subbasin and the Delta-Mendota Subbasin to be used for the development of GSPs in support of implementation of SGMA. In this agreement, the parties agree to provide each other with recorded, measured, estimated, and/or simulated modeling data located within five (5) miles of the boundary between the Westside Subbasin and the Delta-Mendota Subbasin. A list of data types to be shared between the parties to the agreement can be found in **Appendix D**.

Data provided under this agreement are understood to be shared with consultants and other stakeholders in the respective basins (Delta-Mendota Subbasin and Westside Subbasin), and that the information will be made public through the development of the respective Parties' (meaning SLDMWA/SJREC and Westlands Water District) GSPs and the supporting documentation of the GSPs. Other than publishing information for those purposes, neither Party will disclose the other Party's information to any third party, except if the other Party determines, at its sole discretion, the disclosure is required by law. Each Party may review preliminary results before publishing the information.

It is recognized that many of the sustainability indicators, notably groundwater quality, inelastic land subsidence and change in storage, are regional issues that may require future inter-basin discussions and coordination. Memorandum of Intent (MOI) are being discussed with the surrounding subbasins to demonstrate/confirm the subbasins' desires to coordinate during GSP implementation. These agreements, to be discussed further following submittal of GSPs, will allow for thoughtful consideration of the intent, structure, and need for future coordination with respect to data collection, reporting, regular meetings, and updates prior to annual reporting.





# 3. DELTA-MENDOTA SUBBASIN PLAN AREA

This section describes the Delta-Mendota Subbasin, including major streams and creeks, institutional entities, agricultural and urban land uses, locations of state lands (including wetlands), and geographic boundaries of surface water runoff areas. The reader is referred to the individual Subbasin GSPs for descriptions of existing surface water and groundwater monitoring programs, existing water management programs, and general plans in the individual GSP Plan Areas. The information contained in this section reflects information from publicly available sources and may not reflect all information that will be used for GSP technical analysis.

This section of the GSP satisfies Section 354.8 of the SGMA regulations.

## 3.1 Plan Area Definition

The Plan Area for the six coordinated GSPs is the Delta-Mendota Subbasin (DWR Basin 5-022.07). As previously noted, the Delta-Mendota Subbasin is one of nine subbasins that lie completely within the San Joaquin Valley Hydrologic Region and adjoins the following subbasins (**Figure CC-8**):

- Tracy
- Eastern San Joaquin
- Modesto
- Turlock

- Merced
- Chowchilla
- Madera
- Kings
- Westside

As described in *California's Groundwater*, DWR Bulletin 1188 (2016), the Delta-Mendota Subbasin is in the San Joaquin Valley Groundwater Basin, located along the western edge of the San Joaquin Valley and includes portions of San Joaquin, Stanislaus, Merced, Fresno, San Benito, and Madera Counties. The northern boundary begins just south of Tracy in San Joaquin County, and the eastern boundary generally follows the San Joaquin River and Fresno Slough. The southern boundary is near the small town of San Joaquin, and the Subbasin is bounded on the west by the Coast Range. The Subbasin boundaries are further described in Section 4.1.5, Basin Boundaries, and is shown in relation to each of the six counties in **Figure CC-9**.







Figure CC-8: Neighboring Subbasins of the Delta-Mendota Subbasin







Figure CC-9: Delta-Mendota Groundwater Subbasin Plan Area





## 3.2 Plan Area Setting

As previously noted, the Delta-Mendota Subbasin lies along the western margin of the San Joaquin Valley. This valley is part of the large, northwest-to-southeast-trending asymmetric trough of the Central Valley, which has been filled with up to six vertical miles of sediment. This sediment includes both marine and continental deposits ranging in age from Jurassic to Holocene. The San Joaquin Valley lies between the Coast Range Mountains on the west and the Sierra Nevada on the east and extends northwestward from the San Emigdo and Tehachapi Mountains to the Sacramento-San Joaquin Delta (Delta) near the City of Stockton. The San Joaquin Valley is 250 miles long and 50 to 60 miles wide. The relatively flat alluvial floor is interrupted occasionally by low hills. Foothills adjacent on the west are composed of folded and faulted beds of mainly marine shale in the north and sandstone and shale in the south.

The San Joaquin Valley floor is divided into several geomorphic land types, including dissected uplands, low alluvial fans and plains, river floodplains and channels, and overflow lands and lake bottoms. Alluvial plains cover most of the valley floor and comprise some of the most intensely developed agricultural lands in the San Joaquin Valley. In general, alluvial sediments of the western and southern parts of the San Joaquin Valley tend to have lower permeability than east side deposits.

This section provides additional information relating to water resources in and around the Delta-Mendota Subbasin.

#### Watersheds

The Delta-Mendota Subbasin lies in the Middle San Joaquin-Lower Merced-Lower Stanislaus watershed and the Middle San Joaquin-Lower Chowchilla watershed (**Figure CC-10**). Historically, the San Joaquin Valley Basin was a large floodplain of the San Joaquin River that supported vast expanses of permanent and seasonal marshes, lakes, and riparian areas. Approximately 90 percent of the basin's wetlands have been lost, with approximately 58,000 flooded acres remaining on State, federal and private wildlife refuges. Approximately 100,000 acres of managed wetland, upland and riparian habitat is found within the Grassland Plan area, and together with the 12,000-acre Mendota Wildlife Area (found in the Fresno County Plan area), encompasses the vast majority of the remaining wetlands found in the basin (**Figure CC-11**).

The San Joaquin River Basin (Basin) includes the entire area drained by the San Joaquin River. The San Joaquin River Basin drains 13,513 square miles (mi<sup>2</sup>) before it flows into the Sacramento-San Joaquin Delta near the town of Vernalis. The Merced, Tuolumne and Stanislaus Rivers are the three major tributaries that join the mainstream San Joaquin River from the east before it flows into the Delta.















#### Figure CC-11: Wildlife Refuges and Wetland Habitat Areas in the Delta-Mendota Subbasin





### **Surface Water Use**

Surface water is a primary water supply for agriculture within the Delta-Mendota Subbasin. Surface water supplies are brought into the Subbasin using an extensive series of water systems relied upon by multiple water agencies, cities, and private water users. Major water-related infrastructure in the Subbasin includes the facilities required to deliver Central Valley Project (CVP) supplies to CVP water supply contractors, in addition to key infrastructure of the State Water Project (SWP) utilized to deliver water to SWP water supply contractors and surface water diversions (e.g., intakes) to divert and distribute water from the San Joaquin and Kings Rivers.

The San Luis & Delta-Mendota Water Authority (SLDMWA) is a joint powers authority consisting of 28 member agencies that provide water to approximately 1.2 million acres of highly productive farmland, 2 million California residents, and millions of waterfowl dependent upon the nearly 200,000 acres of managed wetlands within this area of the Pacific Flyway. The SLDMWA operates and maintains portions of the CVP, including the Delta Cross Channel, the C.W. "Bill" Jones Pumping Plant, the Delta-Mendota Canal (DMC), O'Neill Pumping-Generating Plant, and the San Luis Drain, and provides emergency assistance when requested on the Delta Cross Channel and the Tracy Fish Collection Facility. The California Department of Water Resources (DWR) operates and maintains the SWP facilities, designed to deliver nearly 4.2 million acre-feet of water per year to 29 long-term SWP water supply contractors. Joint federal-state facilities include the California Aqueduct, Banks Pumping Plant, O'Neill Dam and Forebay, Sisk Dam and San Luis Reservoir, and Dos Amigos Pumping Plant. Surface water diversion facilities are owned and operated by individual water and irrigation districts and typically include some form of intake (e.g., fish screen, open water intake, flumes) plus facilities to convey the diverted surface water to a distribution system.

### **Groundwater Use**

Groundwater is a key component of water supplies in the Delta-Mendota Subbasin. To protect the longterm sustainability of groundwater resources, pumping has significantly reduced in past years (2017-2019), allowing the groundwater levels in the Subbasin to recover to some extent. During the most recent drought period, groundwater was heavily relied upon throughout the Subbasin for irrigation as surface water deliveries were significantly severely reduced for many water users (especially those with junior surface water rights), resulting in increased groundwater pumping.

There are many communities within the Subbasin that are partially or completely reliant on groundwater for municipal and domestic water supplies, including the cities of Patterson, Newman, Gustine, Los Banos, Firebaugh, and Mendota and the communities of Grayson, Westley, Crows Landing, Santa Nella, Volta, Dos Palos Y, and Tranquillity (**Figure CC-12**). Other unincorporated areas of the Subbasin also rely on groundwater as the sole water supply source. There are several areas of *de minimis* groundwater extractors in the Subbasin, which are defined as well owners who extracts two acre-feet or less per year from a parcel for domestic purposes (SWRCB, n.d. (a)).

**Figure CC-13**, **Figure CC-14**, and **Figure CC-15** show the density per square mile (PLSS Section) of domestic, production, and public wells in the Delta-Mendota Subbasin as identified by DWR's Well Completion Report Map Application. Domestic wells are defined as individual domestic wells which supply water for the domestic needs of an individual residence or systems of four or less service connections (DWR, 1981). Within the Delta-Mendota Subbasin, the majority of PLSS Sections contain five or fewer domestic wells (**Figure CC-13**). Production well statistics include wells that are designated as irrigation, municipal, public, and industrial on well completion reports, generally indicating wells designed to obtain water from productive zones containing good-quality water (DWR, 1991). The majority of PLSS Sections in the Subbasin contain only zero, one, or two production wells (**Figure CC-**





14). The highest concentration of production wells can be found in the south of the Subbasin, near Mendota. Public wells are defined as wells that provide water for human consumption to 15 or more connections or regularly serves 25 or more people daily for at least 60 days out of the year (SWRCB, n.d. (b)). Compared to domestic and production wells, public wells are less common in the Subbasin. The status of the wells (e.g., active, abandoned, destroyed) contained in the DWR Well Completion Report Map Application has not been independently confirmed. Additionally, the reader is referred to each of the six Subbasin GSPs for more information regarding wells in the Delta-Mendota Subbasin.







Figure CC-12: Communities Dependent on Groundwater







Figure CC-13: Domestic Well Density in the Delta-Mendota Subbasin















Figure CC-15: Public Well Density in the Delta-Mendota Subbasin





## **Flood Management**

In general, the Delta-Mendota Subbasin slopes toward the San Joaquin River with steeper slopes along the western boundary (near the Coast Range), tapering off closer to the San Joaquin River. The flood management system in the San Joaquin Valley includes reservoirs to regulate snowmelt from elevations greater than 5,000 feet, bypasses at lower elevations, and levees that line major rivers.

Severe rain events in 1997/98, 2005/2006, 2011 and 2017 flooded communities, agricultural lands and refuges adjacent to the San Joaquin River in the Delta-Mendota Subbasin (specifically the communities of Firebaugh, Newman, Gustine and Mendota) and produced some localized flooding of farmland and refuges caused by runoff impoundment by elevated canal banks. Based on the recent historical events, the primary threat of flooding to urban areas will be for those along (and immediately adjacent to) the San Joaquin River. Areas within the 100-year floodplain within the Subbasin are shown in **Figure CC-16**.

## **Major Land Use Divisions**

The Delta-Mendota Subbasin consists mostly of agricultural land use types (**Figure CC-17**). Typical land uses are described in the following sections and consist predominantly of the following:

- Pasture/Rangeland
- Agricultural Land (including rice, field crops and grains)
- Deciduous Forest
- Idle and Retired Farmland/Rangeland
- Riparian/Wetland
- Urban

The primary land use planning entities in the Delta-Mendota Subbasin include San Joaquin, Stanislaus, Merced, Fresno, and Madera Counties, as well as the cities of Patterson, Newman, Gustine, Los Banos, Dos Palos, Firebaugh, and Mendota, and Community of Santa Nella, as shown in **Figure CC-18**.

#### Pasture/Rangeland

Grasslands in the Central Valley were originally dominated by native perennial grasses such as needlegrass and alkali sacaton. Currently, grassland vegetation is characterized by a predominance of annual or perennial grasses in an area with few or no trees and shrubs. Annual grasses found in grassland vegetation include wild oats, soft chess, ripgut grass, medusa head, wild barley, red brome, and slender fescue. Perennial grasses found in grassland vegetation are purple needlegrass, Idaho fescue, and California oatgrass. Forbs commonly encountered in grassland vegetation include long-beaked filaree, redstem filaree, dove weed, clovers, Mariposa lilies, popcornflower, and California poppy. Vernal pools found in small depressions with an underlying impermeable layer are isolated wetlands within grassland vegetation. Pastures can consist of both irrigated and unirrigated lands dominated by perennial grasses used predominantly for grazing.

Rangeland communities are composed of similar grasses, grass-like plants, forbs, or shrubs which are grazed by livestock. Rangelands are classified into three basic types: shrub and brush rangeland, mixed rangeland, and herbaceous rangeland. The shrub and brush rangeland are dominated by woody vegetation and is typically found in arid and semiarid regions. Mixed rangelands are ecosystems where more than one-third of the land supports a mixture of herbaceous species and shrub or brush rangeland species. Herbaceous rangelands are dominated by naturally occurring grasses and forbs as well as some areas that have been modified to include grasses and forbs as their principal cover. Rangelands are, by definition, areas where a variety of commercial livestock are actively maintained.





#### **Agricultural Land**

General agricultural types occurring in the Delta-Mendota Subbasin include row crops, grains, orchards, and vineyards. Management of agricultural lands often includes intensive management, including soil preparation activities, crop rotation, grazing, and the use of chemicals.

#### Row Crops

Most row crops grown in the San Joaquin Valley and harvested for food are annual species and are managed with a crop rotation system. During the year, several different crops may be produced on a given parcel of land either concurrently or in succession. Typical crops grown in the Delta-Mendota Subbasin include tomatoes, melons, grain crops (such as barley, wheat, corn, and oats), rice, cotton, and beans.

#### **Orchards and Vineyards**

Orchard and vineyards consist of cultivated fruit or nut-bearing trees or grapevines. Orchards are typically open, single-species, tree-dominated habitats and are planted in a uniform pattern and intensively managed. Understory vegetation is usually sparse. Vineyards are typically managed in a similar manner for producing grapes for wine and/or direct consumption.

#### **Deciduous Forest**

Deciduous forests are composed of trees that lose their leaves in the winter. These include species such as the various California oaks, California buckeye, Fremont Cottonwoods, Goodding Willows, and California Sycamores. The interior live oak, which is not deciduous, is also found in deciduous forests. Valley oak woodlands are found in the Sacramento and San Joaquin Valleys and usually occur below elevations of 2,000 feet.

#### **Idle or Retired Farmland/Rangeland**

Lands of this category are similar to abandoned farmlands in ruderal (disturbed) areas. Plants on these parcels may consist of either native and/or non-native species.

#### **Riparian/Wetland**

Riparian and wetland communities are both natural and man-made. Managed wetlands are classified as riparian and are flooded for overwintering migratory bird habitat. In the spring the wetlands are drained to promote grasses such as swamp timothy and watergrass which are an important waterfowl food supply. Although some grazing continues on managed wetlands, historically, many of these lands were irrigated and used as rangeland throughout the summer months. Today, managed wetlands are irrigated in the spring to maximize wetland productivity and provide nesting and sensitive species habitat. Managed wetlands also contain emergent vegetation such as cattail and tule and are often adjacent to riparian corridors.

#### <u>Urban</u>

Urban land uses include cities and smaller communities, in addition to other lands used for industrial and/or commercial practices.







Figure CC-16: 100-Year Floodplain, Delta-Mendota Subbasin





















## **Regional Economic Issues and Trends**

The western San Joaquin Valley is a highly agricultural region. There are no large cities or industries in the Subbasin to provide an alternative economic base. The economy of this region is predominately driven by agricultural production and therefore, the availability of surface water supplies (predominantly in the form of CVP agricultural water and diversions from the San Joaquin and Kings Rivers) is an essential element to the economic health of the region. Other uses of surface water in the Subbasin are used for M&I purposes and wildlife refuge water supply.

Depending on water supply conditions, about 800,000 acres in the Delta-Mendota Subbasin are partially or solely irrigated with surface water. Other economic base industries include travel on the Interstate 5 (I-5) corridor, some petroleum extraction, and tourism. State, federal, and private wildlife refuges benefit local economies by attracting hunters, anglers, outdoor recreationists to the region. Managed wetland water conveyance infrastructure is maintained and improved by many contractors and local agency staff. Large scale conveyance improvements and habitat restoration projects, including mitigation banks, are also common throughout the Subbasin. M&I water use, which is a small share of total water use in the Subbasin, occurs primarily within the cities and smaller communities. The largest M&I use areas in the Delta-Mendota Subbasin, based on 2018 population estimates from the U.S. Census Bureau, are the cities of Patterson (population 22,352) and Los Banos (population 30,074) (U.S. Census Bureau, 2017).

All communities within the Delta-Mendota Subbasin have economies greatly dependent on agricultural production. These communities include Patterson, Tranquillity, Grayson, Mendota, Firebaugh, Dos Palos, Los Banos, Santa Nella, Newman, Gustine, Crows Landing, and Westley. All of these communities are strongly affected by the reliability of agricultural water supplies. Some of them are dependent upon groundwater for M&I use.

### **Plan Area Jurisdictional Boundaries**

Jurisdictional areas within the Delta-Mendota Subbasin include counties, cities, water districts, irrigation districts, mutual water companies, and federal and state agencies. There are no federal- or state-recognized tribal communities in the Subbasin. Federal and State Lands are shown in **Figure CC-19**. More detail on specific jurisdictional areas within each GSP area can be found in the respective GSP.

In general, all municipal, water/irrigation districts and counties within the Delta-Mendota Subbasin are participating in GSP development either as a separate GSA or as members of a GSA. The California Department of Fish and Wildlife boundaries and the U.S. Fish and Wildlife Service boundaries overlay the wildlife refuges and areas and state parks within the Subbasin. DWR manages the SWP and the California Aqueduct, and the U.S. Bureau of Reclamation (USBR), through the SLDMWA, manages the CVP and the Delta-Mendota Canal. The California Department of Transportation (Caltrans) is responsible for managing the State and Interstate highways in the Subbasin, including Interstate- (I-) 5, and State Highways 132, 33, 140, 152, and 165.

**Figure CC-9** depicts the Subbasin's extent relative to the boundaries of the various counties that overlie the Subbasin. Merced County has jurisdiction over the largest portion of the Subbasin (525 square miles), in the central portion of the Subbasin. Stanislaus County has jurisdiction over most of the area on the northern end of the Subbasin (covering 223 square miles). Fresno and Madera Counties have jurisdiction over the southern extent of the Delta-Mendota Subbasin (400 square miles). Finally, San Benito County covers the smallest portion of the Subbasin (5 square miles) in the southwestern portion of the Subbasin near San Luis Reservoir.







Figure CC-19: Federal and State Lands





## Land Use Elements

Land use in the Delta-Mendota Subbasin is predominantly agricultural with wildlife habitat areas and areas of municipal, industrial, and commercial use. Predominant crops grown in the region include grain and hay crops, nut and fruit trees, and row crops. **Figure CC-20** shows the distribution of different land use types across the Delta-Mendota Subbasin.

Conjunctive use of surface water and groundwater is practiced throughout much of the Delta-Mendota Subbasin. Urban centers, such as the City of Patterson, and most unincorporated county areas rely solely on groundwater for their water supplies. Several water and irrigation districts hold water rights to divert from the San Joaquin River and/or the Kings Rivers. Other water purveyors receive water from the CVP and use groundwater and non-CVP-acquired surface waters to supplement demand, while some water districts rely solely on groundwater for their supplies. Refer to each GSP for detailed discussions of the water sources used by each agricultural, wetland, and urban water supplier.

Agriculture is the predominant water use sector throughout the Delta-Mendota Subbasin (**Figure CC-20**). Urban water uses are mostly concentrated within and surrounding cities (such as Patterson and Los Banos). Non-irrigated land includes any idle or native riparian land classifications, which are scattered throughout the Regions.

### 3.3 General Plans in Plan Area

Within each GSP, General Plans and/or Community Specific Plans overlie the area. These include County general plans for Fresno, Merced, San Benito, San Joaquin, Stanislaus, and Madera Counties, and specific plans for cities and communities. Each GSP contains a detailed list of General Plan policies and objectives relevant to water resources management in the applicable GSP area. Refer to discussions in the individual GSPs which satisfy §354.8(f) of the GSP Emergency Regulations under SGMA.







Figure CC-20: 2014 Land Use in the Delta-Mendota Subbasin





## 3.4 Existing Land Use Plans and Impacts to Sustainable Groundwater Management

Numerous policies in each County's and Community's General Plan compliment the GSPs' plans to conserve and sustainably manage groundwater resources. In general, the County and City General Plans guide future growth and development (and associated demands) within their respective jurisdictional areas. This additional growth may impact groundwater sustainability by placing additional demands on groundwater resources in an area where surface water resources are scarce or are otherwise unavailable. The General Plans also promote water conservation (in both the urban and agricultural sectors), which could potentially offset the additional demands associated with future urban development. In addition to conservation, some (though not all) General Plans promote groundwater recharge, the protection of recharge areas and wetlands, and the use of water transfers to further benefit groundwater sustainability.

Most General Plans within the Delta-Mendota Subbasin include goals focused on preserving agriculture, efficient use of existing and future water sources in both the urban and agricultural sectors, connecting smaller rural communities to larger water systems, and water quality protection. With respect to the protection of water quality and groundwater dependent ecosystems, the General Plans generally protect riparian and wetland habitats, encourage the protection of water quality (including through the remediation of contamination that may impact groundwater quality, requiring the use of septic systems in rural areas that are designed to be protective of groundwater quality and/or the use of community wastewater systems in urban areas), and promote flood control and management (including the associated impacts of erosion and sedimentation of surface water-courses).

The Fresno County General Plan, in particular, promotes sustainability by managing new wells in urban areas, supporting monitoring of water resources and associated habitats, and through the formation of a water resources document repository.

While the magnitude of impacts of these policies over the planning and implementation horizon are not known, such policies have been considered in this GSP, primarily through the use of the General Plans and associated zoning maps to identify future land use types and projected growth areas. These General Plans and mapping were used along with available water master plans, urban water management plans, agricultural water management plans, and other relevant planning documents to determine projected future water demands by land use sector for use in the projected future water budgets.

Just as the General Plans complement the GSPs, the GSPs in the Delta-Mendota Subbasin may influence the General Plans' goals and policies. Sustainable management of groundwater resources through a GSP may change the pace, location, and type of development and/or land use that will occur in the Subbasin. GSP implementation is anticipated to be consistent with the General Plans' goals to sustainably manage land development and water resources in the Subbasin.

## 3.5 Existing Water Resources Monitoring and Management Programs

As required by §354.8I and (d) of the GSP Emergency Regulations, the following section describes key existing water resources-related management and monitoring programs, and a discussion of how these programs will either impact GSP implementation and/or will be incorporated into the GSPs. The information shown below is a high-level summary of key existing programs; please see the individual GSPs for additional relevant management and monitoring programs.





## Irrigated Lands Regulatory Program (ILRP)

In 1999, the California Legislature passed Senate Bill 390, which eliminated a blanket waiver of water quality regulations for agricultural waste discharges. The Bill required the Regional Water Quality Control Boards to develop a program to regulate agricultural lands under the Porter-Cologne Water Quality Control Act. In 2003, the Central Valley Regional Water Quality Control Board (CV-RWQCB) issued an order that sets Waste Discharge Requirements (WDRs) for irrigated lands to protect both surface and groundwater throughout the Central Valley, primarily to address nitrates, pesticides, and sediment discharge. The resulting Irrigated Lands Regulatory Program (ILRP) regulates wastes from commercial irrigated lands that discharge into surface and groundwater. The program is administered by the CV-RWQCB working directly with a regional or crop-based coalition as well as directly with irrigators. The goal of the ILRP is to protect surface water and groundwater and to reduce impacts of irrigated agricultural discharges to waters of the State. As a result of the ILRP, monitoring reports, assessment reports, management plans, surface water quality data, and groundwater quality data are made available to the public.

Implementation of the IRLP in the Delta-Mendota Subbasin is managed primarily by the Westside San Joaquin River Watershed Coalition and the Grassland Drainage Area Coalition under the San Joaquin Valley Drainage Authority, a California Joint Powers Authority (JPA). This region specifically emphasizes nitrogen, sediment, and erosion control.

### **CV-SALTS**

The Central Valley Salinity Alternatives for Long-Term Sustainability (CV-SALTS) is an initiative to reduce salt and nitrate impacts, restore groundwater quality, and provide safe drinking water supplies. Developed by a group of stakeholders (federal, state, and local agencies, dischargers and growers, and environmental groups) called the Central Valley Salinity Coalition, the Central Valley Salt and Nitrate Management Plan (SNMP) was released in 2017.

The Central Valley SNMP recommends revised and flexible regulations for existing Basin Plans and includes recommended interim solutions for salt and nutrient management in high priority basins in addition to long-term salt management strategies. Under the Central Valley SNMP, dischargers are provided two compliance pathways: (1) traditional permitting as an individual discharger or as a coalition (i.e., irrigated lands coalition), or (2) groundwater management zone permitting. Zone permitting allows dischargers to work as a collective in collaboration with the CV-RWQCB to provide safe drinking water with the option to extend time to achieve nitrogen balance. At this time, the Central Valley SNMP is not currently enforced.

#### Integrated Regional Water Management Program

Three Integrated Regional Water Management Plans (IRWMPs) overlie the Delta-Mendota Subbasin. The Westside-San Joaquin IRWMP covers most of the Subbasin, while smaller portions of the Subbasin are covered by the East Stanislaus and Madera IRWM Plans.

Integrated Regional Water Management (IRWM) is a collaborative effort to identify and implement water management solutions on a regional scale that increase regional self-reliance, reduce conflict, and manage water to concurrently achieve social, environmental, and economic objectives. Developed by Regional Water Management Groups, the IRWMPs seek to deliver higher value for investments in water resources and management by considering all interests, providing multiple benefits, and working across jurisdictional boundaries. Examples of multiple benefits include improved water quality, better flood management, restored and enhanced ecosystems, and more reliable surface and groundwater supplies.



Please see the individual GSPs for additional details regarding the IRWM program in their GSP Plan areas.

## California State Groundwater Elevation Monitoring Program (CASGEM)

Since 2009, the California Statewide Groundwater Elevation Monitoring (CASGEM) Program has tracked seasonal and long-term groundwater elevation trends in groundwater basins statewide. The program's mission is to establish a permanent, locally-managed program of regular and systematic monitoring in all of California's alluvial groundwater basins. This early attempt to monitor groundwater continues to exist as a tool to help achieve the goals set out under the Sustainable Groundwater Management Act (SGMA) with mandatory annual water elevation monitoring and reporting.

## San Joaquin River Restoration Program (SJRR)

The San Joaquin River Restoration Program (SJRRP) is a comprehensive, long-term effort to restore flows to the San Joaquin River from Friant Dam to the confluence of Merced River and restore a selfsustaining Chinook salmon fishery in the river while reducing or avoiding adverse water supply impacts from Restoration Flows. The program has two general goals resulting from the San Joaquin River Restoration Settlement reached in 2006:

- **Restoration:** To restore and maintain fish populations in "good condition" in the main stem of the San Joaquin River below Friant Dam to the confluence of the Merced River, including naturally reproducing and self-sustaining populations of salmon and other fish.
- Water Management: To reduce or avoid adverse water supply impacts to all of the Friant Division long-term contractors that may result from the Interim Flows and Restoration Flows provided for in the Settlement.

The program includes the implementation of projects, reintroduction activities and associated monitoring to assess progress towards achieving the Settlement goals.

## **USGS Land Subsidence Monitoring**

The USGS maintains and monitors a large system of monitoring locations nationwide using interferometric synthetic aperture radar (InSAR), continuous GPS (CGPS) measurements, campaign global positioning system (GPS) surveying, and spirit-leveling surveying. Aquifer-system compaction is measured by using extensometers to aid in the understanding of the depths at which compaction is occurring. The USGS shares these results to support decision making relative to groundwater basin management with the goal of minimizing future inelastic land subsidence.

## 3.6 County Well Construction/Destruction Standards and Permitting

DWR has developed well standards for the state per California Water Code Sections 13700 to 13806. These standards have been adopted by the State Water Resources Control Board (SWRCB) into a statewide model well ordinance (Resolution No. 89-98) for use by the Regional Boards for enforcing well construction standards where no local well design ordinance exists that meets or exceeds the DWR standards. DWR's Well Standards are presented in Bulletin 74-81 and Bulletin 74-90.

Each GSP lists the counties within their GSP Plan areas and the respective permitting agencies and local ordinances for well construction and destruction standards. Discussion of these standards and the





respective permitting process as well as well abandonment and destruction procedures can be found in the individual GSPs.

## 3.7 Existing and Planned Conjunctive Use Programs

Conjunctive use programs in the Subbasin are currently implemented and planned by single agencies as well as through multi-agency partnerships. Maximizing the beneficial use of surface water, groundwater, and recycled water resources is of critical concern to water managers throughout the Delta-Mendota Subbasin with the ultimate goal of using all of these water sources more efficiently to avoid overdraft and to sustainably manage groundwater resources. Each GSP describes efforts to utilize existing water resources conjunctively and demonstrate feasibility to continue to implement conjunctive use projects in the future. These may include projects such as groundwater recharge and conveyance facilities, new wells, improved monitoring systems, improved delivery efficiency, water recycling, and water quality improvements and treatment.

Underground recharge and storage occur throughout the Delta-Mendota Subbasin through stormwater applied water and managed wetland recharge. Stormwater collects both naturally and artificially and eventually percolates through the ground and into aquifers for beneficial use for both urban and agriculture. Recharge from agricultural and wetland water conveyance and irrigation percolates into the ground and eventually into aquifers where it can be pumped again for use. This natural and unmanaged recharge creates future opportunities for conjunctive use programs; however, this recharge may decline as farmers move toward more precise and water efficient irrigation methods.

### 3.8 Plan Elements from California Water Code Section 10727.4

Each GSP may contain, as deemed appropriate, a detailed discussion of the additional plan elements as identified in California Water Code (CWC) Section 10727.4. These elements are:

- Control of saline water intrusion
- Wellhead protection areas and recharge areas
- Migration of contaminated groundwater
- Well abandonment and well destruction programs
- Activities implementing, opportunities for, and removing impediments to conjunctive use or underground storage
- Measures addressing groundwater contamination cleanup, groundwater recharge, in-lieu use, diversions to storage, conservation, water recycling, conveyance, and extraction projects
- Efficient Water Management Practices, as defined in Section 10902, for the delivery of water and water conservation methods to improve the efficiency of water use
- Efforts to develop relationships with state and federal regulatory agencies
- Processes to review land use plans and efforts to coordinate with land use planning agencies to assess activities that potentially create risk to groundwater quality or quantity
- Impacts on Groundwater Dependent Ecosystems





# 4. SUBBASIN SETTING

This Delta-Mendota Subbasin Settings section contains three main subsections as follows:

- **Hydrogeologic Conceptual Model (HCM)** The HCM section (Section 4.1) provides the geologic information needed to understand the framework that water moves through in the Subbasin. It focuses on geologic formations, aquifers, structural features, and topography.
- **Groundwater Conditions** The Groundwater Conditions section (Section 4.2) describes and presents groundwater trends, levels, hydrographs and level contour maps, estimates changes in groundwater storage, identifies groundwater quality issues, addresses subsidence, and addresses surface water interconnection.
- Water Budget The Water Budget section (Section 4.3) describes the data used to develop the water budget. Additionally, this section discusses how the budget was calculated, provides water budget estimates for historical conditions, and current conditions and projected conditions

## 4.1 Hydrogeologic Conceptual Model

This section describes the hydrogeologic conceptual model (HCM) for the Delta-Mendota Subbasin based on technical studies and qualified maps that characterize the physical components and interaction of the surface water and groundwater systems, pursuant to Article 5, Plan Contents, Subarticle 2, Basin Setting, § 354.14 Hydrogeologic Conceptual Model of the GSP Emergency Regulations. The physical description of the Delta-Mendota Subbasin is based on information originally published in the *Western San Joaquin River Watershed Groundwater Quality Assessment Report* (GAR) (LSCE, 2015), *Grassland Drainage Area Groundwater Quality Assessment Report* (LSCE, 2016), and *Groundwater Overdraft in the Delta-Mendota Subbasin* (KDSA, 2015).

## 4.1.1 Regional Geologic and Structural Setting

The Delta-Mendota Subbasin is located in the northwestern portion of the San Joaquin Valley Groundwater Basin within the southern portion of the Central Valley (**Figure CC-21**). The San Joaquin Valley is a structural trough up to 200 miles long and 70 miles wide filled with up to 32,000 feet of marine and continental sediments deposited during periodic inundation by the Pacific Ocean and by erosion of the surrounding Sierra Nevada and Coast Range mountains, respectively (DWR, 2006). Continental deposits shed from the surrounding mountains form an alluvial wedge that thickens from the valley margins toward the axis of the structural trough. This depositional axis is slightly west of the series of rivers, lakes, sloughs, and marshes which mark the current and historic axis of surface drainage in the San Joaquin Valley.

The Delta-Mendota Subbasin (DWR Basin No. 5-22.07) is bounded on the west by the tertiary and older marine sediments of the Coast Ranges, on the north generally by the San Joaquin-Stanislaus County line, on the east generally by the San Joaquin River and Fresno Slough, and on the south by the Tranquillity Irrigation District boundary near the community of San Joaquin. Surface waters converge from the Fresno, Merced, Tuolumne, and Stanislaus Rivers into the San Joaquin River, which drains to the north toward the Sacramento-San Joaquin Delta.







Figure CC-21: Regional Geologic Setting





## 4.1.2 Geologic History

Approximately three million years ago, tectonic movement of the Oceanic and Continental plates associated with the San Andreas Fault system resulted in the formation of the Coast Range which sealed off the Central Valley from the Pacific Ocean (LSCE, 2015). As this occurred, the floor of the San Joaquin Valley began to transition from a marine depositional environment to a freshwater system with ancestral rivers bringing alluvium to saltwater bodies (Mendenhall et al., 1916). The Coast Ranges on the western side of the San Joaquin Valley consist mostly of complexly folded and faulted consolidated marine and non-marine sedimentary and crystalline rocks ranging from Jurassic to Tertiary age, dipping eastward and overlying the basement complex in the region (Croft, 1972; Hotchkiss and Balding, 1971). The Central Valley Floor, in which the Delta-Mendota Subbasin lies, consists of Tertiary and Quaternary-aged alluvial and basin fill deposits (**Figure CC-22**). The fill deposits mapped throughout much of the valley extend vertically for thousands of feet, and the texture of sediments varies in the east-west direction across the valley. Coalescing alluvial fans have formed along the sides of the valley created by the continuous shifting of distributary stream channels over time. This process has led to the development of thick fans of generally coarse texture along the margins of the valley and a generally fining texture towards the axis of the valley (Faunt et al., 2009 and 2010).

Deposits of Coast Range and Sierra Nevada sources interfinger within the Delta-Mendota Subbasin. Steeper fan surfaces, with slopes as high as 80 feet per mile, exist proximal to the Coast Range, whereas more distal fan surfaces consist of more gentle slopes of 20 feet per mile (Hotchkiss and Balding, 1971). In contrast to the east side of the valley, the more irregular and ephemeral streams on the western side of the valley floor have less energy and transport smaller volumes of sediment resulting in less developed alluvial features, including alluvial fans which are less extensive, although steeper, than alluvial fan features on the east side of the valley (Bertoldi et al., 1991). Lacustrine and floodplain deposits also exist closer to the valley axis as thick silt and clay layers. Lakes present during the Pleistocene epoch in parts of the San Joaquin Valley deposited great thicknesses of clay sediments.













## 4.1.3 Geologic Formations and Stratigraphy

Distinct geomorphic units exist within the Delta-Mendota Subbasin defining areas of unique hydrogeologic environments. The geomorphic units are mapped and described by Hotchkiss and Balding (1971) and Davis et al. (1959) and are shown in **Figure CC-22**. The two primary geomorphic units within the Central Valley Floor area of the Delta-Mendota Subbasin include the overflow lands geomorphic unit and the alluvial fans and plains geomorphic unit. Overflow lands are defined as areas of relatively poorly draining soils with a shallow water table. The overflow lands geomorphic unit is located in the southeastern portion of the Subbasin and is dominated by finer-grained floodplain deposits that are the result of historical episodic flooding of this low-land area. This has formed poorly-draining soils with generally low hydraulic conductivity characteristics. In contrast, the alluvial fans and plains geomorphic unit is characterized by relatively better drainage conditions, with sediments comprised of coalescing and somewhat coarser-grained alluvial fan materials deposited by higher-energy streams flowing out of the Coast Range (Hotchkiss and Balding, 1971). The alluvial fans and plains geomorphic unit covers much of the Delta-Mendota Subbasin along the western margins of the Central Valley Floor at the base of the Coast Range.

The primary groundwater bearing units within the Delta-Mendota Subbasin consist of Tertiary and Quaternary-aged unconsolidated continental deposits and older alluvium of the Tulare Formation. Subsurface hydrogeologic materials covering the Central Valley Floor consist of lenticular and generally poorly sorted clay, silt, sand, and gravel that make up the alluvium and Tulare Formation. These deposits are thickest along the axis of the valley with thinning along the margins towards the Coast Range mountains (DWR, 2003; Hotchkiss and Balding, 1971). A zone of very shallow groundwater, generally within 25 feet of the ground surface, exists throughout large areas of the Subbasin, with considerable amounts (greater than 50 percent) of farmland in the area estimated to have very shallow depths to groundwater of less than 10 feet (Hotchkiss and Balding, 1971). Many of these areas are naturally swampy lands adjacent to the San Joaquin River.

The Tulare Formation extends to several thousand feet in depth and to the base of freshwater throughout most of the area and consists of interfingered sediments ranging in texture from clay to gravel of both Sierra Nevadan and Coast Range origin. The formation is composed of beds, lenses, and tongues of clay, sand, and gravel that have been alternatively deposited in oxidizing and reducing environments (Hotchkiss and Balding, 1971).

Terrace deposits of Pleistocene age lie up to several feet higher than present streambeds and are comprised of yellow, tan, and light-to-dark brown silt, sand, and gravel with a matrix that varies from sand to clay (Hotchkiss and Balding, 1971). The water table generally lies below the bottom of the terrace deposits; however, the relatively large grain size of the terrace deposits suggests their value as possible recharge sites. Alluvium is composed of interbedded, poorly to well-sorted clay, silt, sand, and gravel and is divided based on its degree of dissection and soil formation. The flood-basin deposits are generally composed of light-to-dark brown and gray clay, silt, sand, and organic material with locally high concentrations of salt and alkali. Stream channel deposits of coarse sand and gravel are also included.

The Tulare Formation also includes the Corcoran Clay (E-Clay) member, a diatomaceous clay or silty clay of lakebed origin which is a prominent aquitard in the San Joaquin Valley, separating the upper zone from the lower zone and distinguishing the semi-confined Upper Aquifer from the confined Lower Aquifer (Hotchkiss and Balding, 1971). The depth and thickness of the Corcoran Clay are variable within the Central Valley Floor, and it is not present in peripheral areas (outside the Central Valley Floor) of the Subbasin. Within the Upper Aquifer, additional clay layers exist and also provide varying degrees of confinement, including other clay members of the Tulare Formation and layers of white clay identified by Hotchkiss and Balding (1971). These clays are variable in extent and thickness, but the white clay is





noted to be as much as 60 feet thick in areas providing very effective confinement of underlying zones (Croft, 1972; Hotchkiss and Balding, 1971). The Tulare Formation is hydrologically the most important geologic formation in the Delta-Mendota Subbasin because it contains most of the fresh water-bearing deposits. Most of the natural recharge that occurs in the Subbasin is in the alluvial fan apex areas along Coast Range stream channels (Hotchkiss and Balding, 1971).

## 4.1.4 Faults and Structural Features

The valley floor portion of the Delta-Mendota Subbasin contains no known major faults and is fairly geologically inactive. There are few faults along the western boundary of the Subbasin within the Coast Range mountains, but they are not known to inhibit groundwater flow or impact water conveyance infrastructure (**Figure CC-23**).

### 4.1.5 Basin Boundaries

The Delta-Mendota Subbasin is defined by both geological and jurisdictional boundaries. The Delta-Mendota Subbasin borders all subbasins within the San Joaquin Valley Hydrologic Region with the exception of the Cosumnes Subbasin. The following subsections describe the lateral boundaries of the Subbasin, boundaries with neighboring subbasins, and the definable bottom of the Delta-Mendota Subbasin.

#### **Lateral Boundaries**

The Delta-Mendota Subbasin is geologically and topographically bounded to the west by the Tertiary and older marine sediments of the Coast Ranges, and to the east generally by the San Joaquin River. The northern, central, and southern portion of the eastern boundary are dictated by jurisdictional boundaries of water purveyors within the Delta-Mendota Subbasin.

As described in *California's Groundwater*, DWR Bulletin 118 (2016), the Delta-Mendota Subbasin is in the San Joaquin Valley Groundwater Basin, located along the western edge of the San Joaquin Valley. The northern boundary begins just south of Tracy in San Joaquin County. The eastern boundary generally follows the San Joaquin River and Fresno Slough. The southern boundary is near the small town of San Joaquin. The subbasin is bounded on the west by the coast range. The Subbasin boundary is defined by 20 segments detailed in the descriptions below. The Delta-Mendota Subbasin extends into six (6) counties: San Joaquin, Stanislaus, Merced, Fresno, San Benito, and Madera and is shown in relation to each of the six counties in **Figure CC-9**.







Figure CC-23: Subbasin Faults





## 4.1.6 Definable Bottom of Basin

In the San Joaquin Valley, the bottom of the Delta-Mendota Subbasin is defined as the interface of saline water of marine origin (base of fresh water) within the uppermost beds of the Tulare Formation. The Tulare Formation is characterized by blue and green fine-grained rocks and principally composed of fine-grained silty sands, silt, and clay (Foss and Blaisdell 1968). The Tulare Formation is predominantly marine in origin and is considered late Pliocene and possibly early Pleistocene in age. This formation is the upper shaley part of the Pliocene sequence. The top of the Tulare Formation is generally encountered around -2,000 feet mean sea level throughout the Delta-Mendota Subbasin. As agreed upon by the Delta-Mendota Subbasin GSP Groups, the base of freshwater is specifically defined by an electrical conductivity of 3,000 micromhos per centimeter at 25 °C, as presented by Page (1973). If and when significant use of water beyond the defined bottom takes place, the definition of the bottom will be revised appropriately.

## 4.1.7 Principal Aquifers and Aquitards

DWR's Groundwater Glossary defines an aquifer as "a body of rock or sediment that is sufficiently porous and permeable to store, transmit, and yield significant or economic quantities of groundwater to wells, and springs". There are two primary aquifers within the Delta-Mendota Subbasin: a semi-confined aquifer above the Corcoran Clay and a confined aquifer below the Corcoran Clay, with the Corcoran Clay acting as the principal aquitard within the Delta-Mendota Subbasin. **Figure CC-24** shows the locations of the representative cross-sections for the Delta-Mendota Subbasin, where **Figure CC-25** through **Figure CC-30** show the hydrostratigraphy of the representative cross-sections.

While the two-aquifer system described above is generally true across the Delta-Mendota Subbasin, there are portions of the Subbasin where the Corcoran Clay does not exist (predominantly along the western margin of the Subbasin) and hydrogeology is generally controlled by localized interfingering clays, and/or where local hydrostratigraphy results in shallow groundwater conditions that differ, to some extent, from that seen in the Subbasin as a whole. Additionally, in the southern portion of the Subbasin in the Mendota, Aliso and Tranquillity areas, there are A and C Clay layers in addition to the Corcoran Clay that inhibit vertical groundwater flow. However, while there are localized complexities throughout the Subbasin, the Corcoran Clay (or E Clay) extends through much of the Delta-Mendota Subbasin, generally creating a two-aquifer system.

### **Principal Aquifers**

In the Delta-Mendota Subbasin, there are two primary aquifers composed of alluvial deposits separated by the Corcoran Clay (KDSA, 2015): a semi-confined Upper Aquifer (generally the ground surface to the top of the Corcoran Clay), and a confined Lower Aquifer starting at the bottom of the Corcoran Clay to the base of fresh water. However, as previously described, the localized presence of the A and C Clay layers in the southern portion of the Subbasin, the absence of the Corcoran Clay at the western margin of the Subbasin, and/or local hydrostratigraphy result in differing shallow groundwater conditions and/or perched groundwater conditions in some portions of the Subbasin. See the individual GSPs for more detailed descriptions of hydrostratigraphy in the respective Plan areas.





### **Upper Aquifer**

The Upper Aquifer is represented by materials extending from the upper groundwater table to the top of the Corcoran Clay. The Upper Aquifer includes shallow geologic units of younger and older alluvium and upper parts of the Tulare Formation. Sediments within the upper Tulare Formation have variable sources, and subdivision of units can be distinguished between eastern and western sourced materials. Alluvial fan materials above the Corcoran Clay in the Delta-Mendota Subbasin are generally more extensive than older alluvial fan deposits within the Tulare Formation below the Corcoran Clay. As shown in Figure CC-31 by the depth to the top of the Corcoran Clay, the Upper Aquifer extends to depths ranging between approximately 150 feet and greater than 350 feet. Other notable mapped clay units also exist within the upper part of the Tulare Formation in the Delta-Mendota Subbasin, including the A and C Clay members of the Tulare Formation and a white clay mapped by Hotchkiss and Balding (1971).

#### Lower Aquifer

The Lower Aquifer is the portion of the Tulare Formation that is confined beneath the Corcoran Clay, extending downward to the underlying San Joaquin Formation and the interface of saline water of marine origin within its uppermost beds. The Lower Aquifer is generally characterized by groundwater that tends to be dominantly sodium-sulfate type, which is often of better quality than the Upper Aquifer (Davis et al., 1957; Hotchkiss and Balding, 1971). Exceptions to this quality do exist in the Subbasin, particularly in the southwestern portion of the Subbasin. Because of its relatively shallow depth within the Delta-Mendota Subbasin and lower salinity in areas when compared to other groundwater resources, the Lower Aquifer is heavily utilized as a source of groundwater for agricultural and drinking water uses within the Subbasin.

The base of the Lower Aquifer generally decreases from south to north, changing in depth from about 1,100 to 1,200 feet deep in the south to about 600 feet to the north. Depth to the top of the Corcoran Clay ranges from less than 100 feet on the west near Interstate 5 (I-5) to more than 500 feet in the area near Tranquillity. The Corcoran Clay pinches out or is above the water level near the California Aqueduct in the western part of the Subbasin, where the Upper and Lower Aquifers merge into interfingered layers of sand, gravel, and clay.

### **Corcoran Clay**

The Corcoran Clay, as a regional aquitard, is a notable hydrogeologic feature throughout most of the Delta-Mendota Subbasin, impeding vertical flow between the Upper and Lower Aquifers. The Corcoran Clay is present at varying depths across most of the Central Valley floor (**Figure CC-31** and **Figure CC-33**). The depths to the top of the Corcoran Clay ranges between approximately 100 and 500 feet below the ground surface throughout most of the Subbasin, with a general spatial pattern of deepening to the south and east. In the far southeastern area of the Subbasin, in the vicinity of Mendota and Tranquillity, the top of the Corcoran Clay is at depths of greater than 350 feet (**Figure CC-31**). The thickness of the Corcoran Clay, which likely influences the degree of hydraulic separation between the Upper and Lower Aquifers, is greater than 50 feet across most of the Delta-Mendota Subbasin with thicknesses of more than 75 feet in central Subbasin areas in the vicinity of Los Banos and Dos Palos, and 140 feet in the eastern portions of the Subbasin. The Corcoran Clay appears thinner in areas north of Patterson, between Patterson and Gustine, and also in the vicinity of Tranquillity to the south (**Figure CC-33**). Along the westernmost portions of the Delta-Mendota Subbasin, the Corcoran Clay layer is generally non-existent or it exists as Corcoran-equivalent clays (clays existing at the same approximate depth but not part of the mapped aquitard).




# **Aquifer Properties**

The following subsections include discussion of generalized aquifer properties within the Delta-Mendota Subbasin. These include hydraulic conductivity, transmissivity, specific yield and specific storage.

DWR defines hydraulic conductivity as the "measure of a rock or sediment's ability to transmit water" and transmissivity as the "aquifer's ability to transmit groundwater through its entire saturated thickness" (DWR, 2003). High hydraulic conductivity values correlate with areas of transmissive groundwater conditions with transmissivity generally equaling hydraulic conductivity times the saturated thickness of the formation. Storage of water within the aquifer system can be quantified in terms of the specific yield for unconfined groundwater flow and the storage coefficient for confined flow, respectively (Faunt et al., 2009). Specific yield represents gravity-driven dewatering of shallow, unconfined sediments at a declining water table, but also accommodates a rising water table. The specific yield is dimensionless and represents the volume of water released from or taken into storage per unit head change per unit area of the water table. Specific yield is a function of porosity and specific retention of the sediments in the zone of water-table fluctuation.

Where the aquifer system is confined, storage change is governed by the storage coefficient, which is the product of the thickness of the confined-flow system and its specific storage. The specific storage is the sum of two component specific storages – the fluid (water) specific storage and the matrix (skeletal) specific storage, which are governed by the compressibility of the water and skeleton, respectively (Jacob, 1940). Specific storage has units of 1 over length and represents the volume of water released from or taken into storage in a confined flow system per unit change in head per unit volume of the confined flow system (Faunt et al., 2009). Therefore, the storage coefficient of a confined flow system is dimensionless and, similar to specific yield, represents the volume of water released from or taken into storage per unit head change.

## Hydraulic Conductivity

**Figure CC-34** shows the saturated C-horizon hydraulic conductivity of surficial soils within the Delta-Mendota Subbasin based on the National Resource Conservation Service (NRCS) Soil Survey Geographic Database (SSURGO). Soil survey data for counties within the Subbasin were combined using the weighted harmonic mean of these representative layers to depict the saturated hydraulic conductivity of the C-horizon for each soil map unit. The soil profile represented by these data is variable but commonly extends to a depth of six or more feet.

Floodplain deposits are evident as soils with relatively low hydraulic conductivity (less than 0.5 feet per day [ft/day]) blanket much of the Central Valley Floor, although localized areas of soils with higher hydraulic conductivity are present in association with modern and ancient surface waterways and alluvial fan features (**Figure CC-34**). Coarse soils of distributary alluvial fan sediments deposited by Del Puerto Creek, Orestimba Creek, Los Banos Creek, Ortigalita Creek, and Little Panoche Creek, in addition to other ephemeral northeasterly creek flows off the Coast Ranges, are notably apparent as areas of soils of high hydraulic conductivity located along active and inactive stream channels extending eastward from the fan apex areas along the Valley Floor margins to the current alignment of the San Joaquin River in the valley axis. Additionally, soils in areas adjacent to the active channel of the San Joaquin River also exhibit high hydraulic conductivities, including values of greater than 4 ft/day which are particularly apparent in an area north of Mendota. Soils of similarly high hydraulic conductivity trending as linear features in a general northwest-southeast alignment to the north of Dos Palos and Los Banos are likely the result of historical depositional processes and paleochannels associated with the San Joaquin River (**Figure CC-34**). In areas peripheral to the Central Valley floor, soils tend to be characterized by relatively low hydraulic conductivity, although soils of somewhat higher hydraulic conductivity





associated with distinct geologic units are mapped across much of the peripheral area to the west of Patterson and Gustine and also in localized bands associated with surface water courses.

### Transmissivity

Transmissivity varies greatly above the Corcoran Clay, within the Corcoran Clay, and below the Corcoran Clay within the Delta-Mendota Subbasin, with transmissivities in the confined Lower Aquifer generally being larger than those in the semi-confined Upper Aquifer. Based on testing conducted at multiple locations within both the Upper and Lower Aquifers of the Delta-Mendota Subbasin, average transmissivities in the Subbasin are approximately 109,000 gallons per day per square foot (gpd/ft<sup>2</sup>) (KDSA, 1997b).

### **Specific Yield**

DWR defines specific yield as the "amount of water that would drain freely from rocks or sediments due to gravity and describes the proportion of groundwater that could actually be available for extraction" (DWR, 2003). Specific yield is a measurement specific to unconfined aquifers.

The estimated specific yield of the Delta-Mendota Subbasin is 0.118 (DWR, 2006). Within the southern portion of the Delta-Mendota Subbasin, specific yield ranges from 0.2 to 0.3 (Belitz et al., 1993). Specific yield estimates for the Delta-Mendota Subbasin are fairly limited in literature since the Upper Aquifer above the Corcoran Clay is semi-confined and the Lower Aquifer below the Corcoran Clay is confined. Therefore, specific yield values only characterize the shallow, unconfined groundwater within the Subbasin.

### **Specific Storage**

Values for specific storage were extracted from the Central Valley Hydrologic Model 2 (CVHM2), which is currently under development by the United States Geological Survey (USGS) and includes refinements for the Delta-Mendota Subbasin. Specific storage varies above, within, and below the Corcoran Clay with CVMH2. Above the Corcoran Clay, specific storage ranges from  $1.34 \times 10^{-6}$  to  $6.46 \times 10^{-2}$  meters<sup>-1</sup> (m<sup>-1</sup>) with average values ranging from  $6.16 \times 10^{-3}$  to  $1.97 \times 10^{-2}$  m<sup>-1</sup>. Specific storage within the Corcoran Clay is considerably smaller than above the Corcoran Clay, ranging between  $1.41 \times 10^{-6}$  and  $2.35 \times 10^{-6}$  m<sup>-1</sup> and average values between  $1.96 \times 10^{-6}$  and  $2.02 \times 10^{-6}$  m<sup>-1</sup>. Below the Corcoran Clay, specific storage is comparable to within the Corcoran Clay with overall ranges the same as within the Corcoran Clay and average values ranging from  $1.86 \times 10^{-6}$  to  $2.01 \times 10^{-6}$  m<sup>-1</sup>. Therefore, specific storage is greatest within the semi-confined aquifer overlying the Corcoran Clay layer, with considerably smaller specific storage values within the low permeability Corcoran Clay and confined aquifer underlying the Corcoran Clay layer.







Figure CC-24: Representative Cross-Sections



Figure CC-25: Cross-Section A-A' (Hotchkiss, 1972)

































Figure CC-30: Cross-Section F-F' (Hotchkiss, 1972)















Figure CC-32: Non-Corcoran Clay Layers







Figure CC-33: Thickness of Corcoran Clay













# 4.1.8 Structural Properties and Restricted Groundwater Flow

Under natural (pre-development) conditions, the prevailing groundwater flow within the Upper and Lower Aquifer systems of the western San Joaquin Valley was predominantly in a generally northeasterly direction from the Coast Range towards and parallel to the San Joaquin River and the Sacramento-San Joaquin Delta (LSCE, 2015; Hotchkiss and Balding, 1971; KDSA, 2015). Historically, numerous flowing artesian wells within the Lower Aquifer existed throughout the Delta-Mendota Subbasin (Mendenhall et al., 1916) and the pressure gradient for groundwater flow was upward from the Lower Aquifer to the Upper Aquifer. These flowing artesian conditions have disappeared in many areas as a result of increased development of groundwater resources within the Tulare Formation (Hotchkiss and Balding, 1971). Additionally, the Delta-Mendota Subbasin has experienced periods of considerable decline in groundwater levels during which hydraulic heads in the Lower Aquifer decreased considerably in some areas due to heavy pumping (Bertoldi et al., 1991).

Despite the presence of local pumping depressions within parts of the Subbasin, the prevailing northeastward flow direction for groundwater in the Upper Aquifer within the region has remained (AECOM, 2011; DWR, 2010; Hotchkiss and Balding, 1971). Groundwater generally flows outward from the Delta-Mendota Subbasin, except along the southern and western margins where there is some recharge from local streams and canal seepage (KDSA, 2015), in addition to northward subbasin boundary flows. Within the Upper Aquifer, there are similar groundwater flow directions in most of the Subbasin with groundwater outflow to the northeast or towards the San Joaquin River in much of the Subbasin during wet and normal periods. One exception is in the Orestimba Creek area west of Newman where groundwater flows to the west during drought conditions and east during wet periods. Calculations based on aquifer transmissivity indicate the net groundwater outflow in the Upper Aquifer has been about three times greater during drought periods than during normal periods (KDSA, 1997a and 1997b).

Within the Lower Aquifer, there is a groundwater divide generally in the area between Mendota and the point near the San Joaquin River in the Turner Island area, northeast of Los Banos. Groundwater southwest of this divide generally flows southwest toward Panoche Water District and Westlands Water District. Groundwater northeast of this divide flows to the northeast into Madera and Merced Counties. Net groundwater outflow in the Lower Aquifer under drought conditions has been about two and a half times greater than for normal conditions (KDSA, 1997a and 1997b). Based on current and historical groundwater elevation maps, groundwater barriers do not appear to exist in the Delta-Mendota Subbasin (DWR, 2006).

The combined effect of pumping below the Corcoran Clay and increased leakage from the Upper Aquifer to the Lower Aquifer where the Corcoran Clay does not exist or has been perforated has developed a generally downward flow gradient in the Tulare Formation which changes with variable pumping and irrigation over time (Bertoldi et al., 1991). Periods of great groundwater level declines have also resulted in inelastic compaction of fine-grained materials in some locations, particularly between Los Banos and Mendota, potentially resulting in considerable decreases (between 1.5 and 6 times) in permeability of clay members within the Tulare Formation, including the Corcoran Clay (Bertoldi et al., 1991). However, the number of wells penetrating the Corcoran Clay may be enabling vertical hydraulic communication across the Corcoran Clay aquitard and other clay layers (Davis et al., 1959; Davis et al., 1964).

# 4.1.9 Water Quality

Groundwater in the Delta-Mendota Subbasin is characterized by mixed sulfate to bicarbonate water types in the northern and central portion of the Subbasin, with areas of sodium chloride and sodium sulfate waters in the central and southern portions (DWR, 2003). Total Dissolved Solids (TDS) values range from 400 to 1,600 mg/L in the northern portion, and 730 to 6,000 mg/L in the southern portion of the





Delta-Mendota Subbasin (Hotchkiss and Balding, 1971). The Department of Health Services (currently the Division of Drinking Water), which monitors Title 22 water quality standards, reports TDS values in 44 public supply wells in the Subbasin ranging in value from 210 to 1,750 mg/L, with an average value of 770 mg/L. Shallow, saline groundwater also occurs within about 10 feet of the ground surface over a large portion of the Delta-Mendota Subbasin. There are also localized areas of high iron, fluoride, nitrate, selenium, and boron in the Delta-Mendota Subbasin (Hotchkiss and Balding, 1971).

Alluvial sediments derived from west-side streams are composed of material from serpentine, shale, and sandstone parent rock, which results in soil and groundwater types entirely different from those on the east side of the San Joaquin Valley (LSCE, 2015). In contrast with the siliceous mineralogy of the alluvial sands and gravels on the eastern side of the Central Valley that are derived from the Sierra granitic rocks (which are coarser and more resistant to chemical dissolution), the sulfate and carbonate shales and sandstones of Coast Range sediments on the western side are more susceptible to dissolution processes. Some soils and sediments within the western San Joaquin Valley that are derived from marine rocks of the Coast Range have notably high concentrations of naturally-occurring nitrogen, with particularly higher nitrate concentrations in younger alluvial sediments (Strathouse and Sposito, 1980; Sullivan et al., 1979). These naturally-occurring nitrogen sources may contribute to nitrate concentrations in groundwater within the Delta-Mendota Subbasin, although it is not well known where this may occur and to what degree. Naturally high concentrations of TDS in groundwater are known to have existed historically within parts of the Subbasin due to the geochemistry of the Coast Range rocks and the marine depositional environment, the resulting naturally-high TDS of recharge derived from Coast Range streams, the dissolvable materials within the alluvial fan complexes, and the naturally-poor draining conditions which tend to concentrate salts in the system. The chemical quality of waters in the Coast Range streams can be closely correlated with the geologic units within their respective catchments. Groundwater flows discharging from these marine and non-marine rocks into streams introduce a variety of dissolved constituents resulting in variable groundwater types. The water quality and chemical makeup in westside streams can be highly saline, especially in more northern streams, including Corral Hollow, Panoche and Del Puerto Creeks, where historical baseflow TDS concentrations have typically exceeded 1,000 mg/L with measured concentrations as high as 1,790 mg/L (Hotchkiss and Balding, 1971). This is in contrast with TDS concentrations typically below 175 mg/L in streams draining from the Sierras. The contribution of water associated with these Coast Range sediments has resulted in naturally high salinity in groundwater within and around the Delta-Mendota Subbasin, which has been recognized as early as the 1900s (Mendenhall et al., 1916). Groundwater in some areas within the immediate vicinity of the San Joaquin River is influenced by lower-salinity surface water discharging from the east side of the San Joaquin Valley Groundwater Basin (Davis et al., 1957).

Areas of historical high saline groundwater documented by Mendenhall *et al.* (1916) indicate somewhat high TDS concentrations approaching or greater than 1,000 mg/L in wells sampled throughout many parts of the Delta-Mendota Subbasin. Areas of locally higher TDS concentrations (1,500-2,400 mg/L) have existed between Mendota and Los Banos; whereas the trend in deeper groundwater (average well depth of 450 feet) south of Mendota near Tranquillity indicates slightly lower historical salinity conditions, but still somewhat high with an average TDS concentration of greater than 1,000 mg/L. In the northern part of the Subbasin, north of Gustine, the average historical TDS concentration of wells was also relatively high (930 mg/L). Historically low TDS concentrations (<500 mg/L) existed in groundwater from wells with an average depth of 209 feet in the central Subbasin area between Los Banos and Gustine.

The general chemical composition of groundwater in the Subbasin is variable based on location and depth. Groundwater within the Upper Aquifer is largely characterized as transitional type with less area characterized as predominantly of chloride, bicarbonate, and sulfate water types. Transitional water types, in which no single anion represents more than 50 percent of the reactive anions, occurs in many different combinations with greatly ranging TDS concentrations. Chloride-type waters occur generally in grassland





areas east of Gustine and around Dos Palos, with sodium chloride water present in northern areas near Tracy and also extending south from Dos Palos. These waters also exhibit greatly varying salinity with typical TDS concentrations, ranging from less than 500 mg/L to greater than 10,000 mg/L and of high sodium makeup (50-75 percent of cations present) (Hotchkiss and Balding, 1971). Areas of bicarbonate groundwater within the Upper Aquifer of relatively lower TDS concentrations are directly associated with intermittent streams of the Coast Range near Del Puerto, Orestimba, San Luis, and Los Banos Creeks. Sulfate water in the central and southern Subbasin areas has TDS concentrations decreasing from west (1,200 mg/L) to east (700 mg/L) towards the San Joaquin River, similar to the bicarbonate water areas, although areas of sulfate water south of Dos Palos have much higher TDS concentrations (1,900 to 86,500 mg/L) (Hotchkiss and Balding, 1971).

Groundwater in the Lower Aquifer below the Corcoran Clay is also spatially variable, consisting of mostly transitional sulfate waters in the northern part of the Delta-Mendota Subbasin to more sodium-rich water further south in the grassland areas. In the northern part of the Delta-Mendota Subbasin, the Lower Aquifer exhibits relatively lower TDS concentrations, ranging from 400 to 1,600 mg/L, with a sulfate-chloride type makeup near the valley margin trending to sulfate-bicarbonate type near the valley axis. Farther south, TDS concentrations in the Lower Aquifer increase (Hotchkiss and Balding, 1971).

Natural conditions of groundwater salinity exist throughout the Upper and Lower Aquifers as a result of the contribution of salts from recharge off the Coast Range mountains. Surface water and groundwater flowing over and through Coast Range sediments of marine origin have dissolved naturally-occurring salts, contributing to the historical and current presence of salinity in groundwater within the Delta-Mendota Subbasin. In addition to natural salinity contributed from the Coast Range sediments, a number of other mechanisms are believed to further contribute to increased salinity in the groundwater in the region. Poorly draining soil conditions are extensive within some of the southern and eastern areas of the Subbasin, extending from the vicinity of Tranquillity to near Gustine, and these types of soil, combined with a shallow water table, contribute to a build-up of soil salinity.

# 4.1.10 Topography, Surface Water, Recharge, and Imported Supplies

This section describes the topography, surface water, soils, and groundwater recharge potential in the Delta-Mendota Subbasin.

# Topography

As previously described, the Delta-Mendota Subbasin lies on the western side of the Central Valley and extends from the San Joaquin River on the east, along the axis of the Valley, to the Coast Range on the west side (LSCE, 2015). The Subbasin has ground surface elevations ranging from less than 100 feet above mean sea level (msl) along parts of the eastern edge to greater than 1,600 feet msl in the Coast Range mountains (**Figure CC-35**). Most of the lower elevation areas occur east of Interstate 5, in the eastern parts of the Delta-Mendota Subbasin; although some lower elevation areas also extend westward into the Coast Range, such as in Los Banos Creek Valley. Low elevation areas generally coincide with the extent of the Central Valley floor. Topography within the Delta-Mendota Subbasin consists largely of flat areas across the Central Valley floor, where slopes are generally less than 2 percent, with steepening slopes to the west. The topography outside of the Central Valley floor in the Coast Range mountains is characterized by steeper slopes, generally greater than 6 percent.

## **Surface Water Bodies**

The San Joaquin River and its tributaries is the primary natural surface water feature within the Delta-Mendota Subbasin, flowing from south to north along the eastern edge of the Subbasin (LSCE, 2015).





During the 1960s, the San Joaquin River exhibited gaining flow conditions through much of the Subbasin (Hotchkiss and Balding, 1971). Numerous intermittent streams from the Coast Range enter the Delta-Mendota Subbasin from the west; however, none of these maintain perennial flow and only Orestimba Creek, Los Banos Creek and Del Puerto Creek have channels that extend eastward to a junction with the San Joaquin River. Most of the flow in other notable west-side creeks, including Quinto Creek, San Luis Creek, Little Panoche Creek, and Ortigalita Creek, is lost to infiltration (Hotchkiss and Balding, 1971). Flow from Los Banos and San Luis Creeks are impounded by dams on their respective systems. When flood releases are made from Los Banos Creek Reservoir, the vast majority of flows pass through Grassland Water District to the San Joaquin River as they tend to occur during times when agricultural and wetland demand is low. San Luis Reservoir on San Luis Creek, which is located along the western boundary of the Delta-Mendota Subbasin, is an artificial water storage facility for the Central Valley Project and California State Water Project and has no notable natural surface water inflows. Outflows from the reservoir go into the system of federal- and state-operated canals and aqueducts comprising the Central Valley and State Water Projects. Surface water use within the Delta-Mendota Subbasin is derived largely from water deliveries provided by these projects, including from the California Aqueduct (referred to as San Luis Canal in the joint-use area of the California Aqueduct) and Delta-Mendota Canal, and also from the San Joaquin River (Figure CC-36).





















## Soils

The NRCS provides soil mapping in the region. One of the combining soil groupings mapped includes hydrologic groups. The predominant soil hydrologic groups within the Delta-Mendota Subbasin are soil types C and D (**Figure CC-37**). Group C soils have moderately high runoff potential when thoroughly wet (NRCS, 2009) with water transmission through the soil somewhat restricted. Group C soils typically have between 20 percent and 40 percent clay and less than 50 percent sand and have loam, silt loam, sandy clay loam, clay loam, and silty clay loam textures. Group D soils have a high runoff potential when thoroughly wet and water movement through the soil is restricted or very restricted. Group D soils typically have greater than 40 percent clay, less than 50 percent sand, and have clayey textures. In some areas, they also have high shrink-swell potential.

Soil hydraulic conductivity groups are closely related to soil drainage characteristics and hydraulic conductivity. The fine-grained floodplain deposits present across much of the southeastern area of the Subbasin are evidenced as soils with lower hydraulic conductivity in **Figure CC-37** and accordingly, these characteristics also make these areas poorly drained. Poorly draining soil conditions are extensive within the southern and eastern areas of the Subbasin, extending from the vicinity of Tranquillity to near Gustine (Fio, 1994; Hotchkiss and Balding, 1971). Soils in the northern and western parts of the Delta-Mendota Subbasin exhibit better drainage characteristics, although areas of poorly drained soils are also present in the north and west in proximity to surface water courses, including most notably directly adjacent to portions of the San Joaquin River and Los Banos Creek channels. Many of the upland soils, which are of generally coarser texture and located proximal to sediment sources derived from the Coast Range hill slopes, are characterized as moderately well drained.

In areas with low hydraulic conductivity, corresponding to areas without adequate natural drainage, tile drains are present to remove shallow groundwater from the rooting zone. Known tile drain locations are shown in **Figure CC-38**, which are primarily located along the eastern boundary of the Delta-Mendota Subbasin as well as the southern portion of the Subbasin in the Grassland Drainage Area. The Grassland Drainage Area contains a tile drainage system connected to the San Joaquin River Improvement Project, which uses tile drainage water for irrigated agriculture with a high salinity tolerance.

## Areas of Recharge, Potential Recharge, and Groundwater Discharge Areas

The primary process for groundwater recharge within the Central Valley floor area is from percolation of applied irrigation water and seepage from canals and stream beds, although some groundwater recharge does occur in the Delta-Mendota Subbasin along the western boundary of the Subbasin due to mountain front recharge. In sandier areas, recharge ponds have been constructed within certain districts (CCC, Aliso Water District, CCID and Del Puerto Water District) to promote managed aquifer recharge.

Groundwater recharge potential on agricultural land based on the Soil Agricultural Groundwater Banking Index (SAGBI) is shown in **Figure CC-39**. The SAGBI is based on five major factors: deep percolation, root zone residence time, topography, chemical limitations, and soil surface conditions. Within the Delta-Mendota Subbasin, SAGBI data categorizes 160,248 acres out of 744,237 acres (21%) of agricultural and grazing land within the regions as having Excellent, Good, and Moderately Good (**Figure CC-39**) recharge properties, and 571,573 acres out of 744,237 acres (or 77%) of agricultural and grazing land as having Moderately Poor, Poor, or Very Poor recharge properties. "Modified" SAGBI data shows higher potential for recharge than unmodified SAGBI data because the modified data assumes that soils have been or will be ripped to a depth of six feet, which can break up fine grained materials at the surface to improve percolation. The modified data set was determined to more accurately represent the Delta-Mendota Subbasin due to the heavy presence of agriculture. In almost all cases, recharge from applied water on irrigated lands recharges the Upper Aquifer of the Subbasin. However, the use of percolation





ponds and other managed aquifer recharge techniques must consider existing water quality in addition to soil composition and may be limited in areas where poor water quality currently exists.

The Corcoran Clay is a known barrier restricting vertical flow between the Upper and Lower Aquifers; therefore, natural recharge of the Lower Aquifer from downward percolating water is most likely restricted where the Corcoran Clay is present, including across most of the Central Valley floor. Primary recharge areas to the Lower Aquifer are most likely in western parts of the Central Valley floor where percolating water can enter formations feeding the Lower Aquifer, particularly in the vicinity and west of Los Banos, Orestimba, and Del Puerto Creeks, along the western margin of the Subbasin.

Groundwater discharge areas are identified as springs located within the Delta-Mendota Subbasin and the San Joaquin River. **Figure CC-39** shows the location of historic springs identified by USGS. There are only six springs/seeps identified by USGS in their National Hydrograph Dataset, which are located in the southwestern corner of the Subbasin. The springs shown represent a dataset collected by USGS and are not a comprehensive map of springs in the Subbasin.

### **Imported Supplies**

Both the California Aqueduct and Delta-Mendota Canal run the length of the Delta-Mendota Subbasin, primarily following the Interstate 5 corridor (**Figure CC-40**). The following water purveyors in the Delta-Mendota Subbasin are SLDMWA Member Agencies and thus receive water from the Central Valley Project via the Delta-Mendota Canal: California Department of Fish and Wildlife, Central California Irrigation District, Columbia Canal Company, Del Puerto Water District, Eagle Field Water District, Firebaugh Canal Water District, Fresno Slough Water District, Grassland Water District, Laguna Water District, Mercy Springs Water District, Oro Loma Water District, Pacheco Water District, Panoche Water District, Patterson Irrigation District, San Luis Canal Company, San Luis Water District, Tranquillity Irrigation District, Turner Island Water District, U.S. Fish and Wildlife Service, and West Stanislaus Irrigation District. Oak Flat Water District is the only recipient of State Water Project (SWP) water in the Delta-Mendota Subbasin; Oak Flat Water District initially bought into the SWP in 1968.















Figure CC-38: Tile Drains







Figure CC-39: Recharge Areas, Seeps and Springs













# 4.2 Delta-Mendota Subbasin Groundwater Conditions

This section describes the current and historic groundwater conditions in the Delta-Mendota Subbasin, including data from January 1, 2015 to recent conditions for the following parameters: groundwater elevations, groundwater storage, groundwater quality, land subsidence, interconnected surface water systems, and groundwater dependent ecosystems (GDEs) (pursuant to Article 5 Plan Contents, Subarticle 2 Basin Setting, § 354.16 Groundwater Conditions of the GSP Emergency Regulations). Seawater intrusion is not discussed herein as the Delta-Mendota Subbasin is inland and is not impacted by seawater intrusion. For the purposes of this GSP, "current conditions" is represented by Water Year (WY) 2013 conditions, which is consistent with the year representing the Current Conditions Water Budget (see Section 4.3 for more information about Water Budgets). Data post-WY 2013 through present day are presented when available.

The purpose of describing groundwater conditions, as contained in this section and described in the individual GSPs, is to establish baseline conditions that will be used to monitor changes relative to measurable objectives (MOs) and minimum thresholds (MTs). Therefore, these established baseline conditions will help support monitoring to demonstrate measurable efforts in achieving the sustainability goal for the Delta-Mendota Subbasin.

# 4.2.1 Useful Terminology

This groundwater conditions section includes descriptions of the amounts, quality, and movement of groundwater, among other related components. A list of technical terms and a description of the terms are listed below. The terms and their descriptions are identified here to guide readers through the section and are not a definitive definition of each term:

- **Depth to Groundwater** The distance from the ground surface to first-detected non-perched groundwater, typically reported at a well.
- Upper Aquifer The alluvial aquifer above the Corcoran Clay (or E-clay) layer.
- Lower Aquifer The alluvial aquifer below the Corcoran Clay (or E-clay) layer.
- **Horizontal gradient** The slope of the groundwater surface from one location to another when one location is higher or lower than the other. The gradient is shown on maps with an arrow showing the direction of groundwater flow in a horizontal direction.
- Vertical gradient Describes the movement of groundwater perpendicular to the ground surface. Vertical gradient is measured by comparing the elevations of groundwater in wells that are of different depths. A downward gradient is one where groundwater is moving down into the ground towards deeper aquifers and an upward gradient is one where groundwater is upwelling towards the ground surface.
- Contour Map A contour map shows changes in groundwater elevations by interpolating groundwater elevations between monitoring sites. The elevations are shown on the map with the use of a contour line, which represents groundwater being at the indicated elevation along the contour line. Contour maps can be presented in two ways:
  - Elevation of groundwater above mean sea level (msl), which can be used to identify the horizontal gradients of groundwater, and
  - Depth to water (i.e., the distance from the ground surface to groundwater), which can be used to identify areas of shallow or deep groundwater.
- **Hydrograph** A graph that shows the changes in groundwater elevation or depth to groundwater over time at a specific location. Hydrographs show how groundwater elevations change over the years and indicate whether groundwater is rising or descending over time.





- Maximum Contaminant Level (MCL) MCLs are standards that are set by the State of California and the U.S. Environmental Protection Agency for drinking water quality. MCLs are legal threshold limits on the amount of an identified constituent that is allowed in public drinking water systems. At both the State and Federal levels, there are Primary MCLs, set to be protective of human health, and Secondary MCLs for constituents that do not pose a human health hazard but do pose a nuisance through either smell, odor, taste, and/or color. MCLs are different for different constituents and have not been established for all constituents potentially found in groundwater.
- Elastic Land Subsidence Reversible and temporary fluctuations in the elevation of the earth's surface in response to seasonal periods of groundwater extraction and recharge.
- **Inelastic Land Subsidence** Irreversible and permanent decline in the elevation of the earth's surface resulting from the collapse or compaction of the pore structure within the fine-grained portions of an aquifer system. This form of subsidence is what is required by SGMA to be monitored and reported.
- Gaining Stream A stream in which groundwater flows into a streambed and contributes to a net increase in surface water flows across an identified reach.
- Losing Stream A stream in which surface water is lost through the streambed to the groundwater, resulting in a net decrease in surface water flows across an identified reach.
- **Conjunctive Use** The combined use of surface water and groundwater supplies, typically with more surface water use in wet years and more groundwater use in dry years.

## 4.2.2 Groundwater Elevations

This section describes groundwater elevation data utilized and elevation trends in the Delta-Mendota Subbasin. Groundwater conditions vary widely across the Subbasin. Historic groundwater conditions through present day conditions, the role of imported surface water in the Subbasin, and how conjunctive use has impacted groundwater trends temporally and spatially are discussed. Groundwater elevation contour maps associated with current seasonal high and seasonal low for each principal aquifer, as well as hydrographs depicting long-term groundwater elevations, historical highs and lows, and hydraulic gradients (both horizontal and vertical), are also described.

## **Available Data**

Groundwater elevation data, and accompanying well construction information, within the Delta-Mendota Subbasin from the following sources and associated programs were utilized in the development of the Delta-Mendota Subbasin GSPs:

- California Department of Water Resources (DWR)
  - California Statewide Groundwater Elevation Monitoring Program (CASGEM)
  - Water Data Library (WDL)
- Water level data from local monitoring programs





Data provided by these sources included well information (such as location, well construction, owner, ground surface elevation and other related components), as well as groundwater elevation data (including information such as date measured, depth to water, groundwater surface elevation, questionable measurement code, and comments). At the time that these analyses were performed, groundwater elevation data were available for the time period from 1930 through 2018. There are many wells with monitoring data from some time in the past but no recent data, while a small number of wells have monitoring data recorded for periods of greater than 50 years.

Not all groundwater elevation data received were used in preparing the groundwater elevation contour maps for both principal aquifers (defined in this Common Chapter as the Upper and Lower Aquifers which are divided by the Corcoran Clay or E-clay layer). Some groundwater elevation data were associated with wells with unknown screened depths and/or composite well screens constructed across the Corcoran Clay. Groundwater elevation data associated with wells with composite screens and/or unknown screened depths were removed from the data set in most instances, along with any data point that appears to be an outlier when compared with surrounding data from the same period. Select wells with unknown construction were evaluated for inclusion in contour mapping efforts in areas of limited data. Duplicate well measurements were also removed prior to contouring and only one observation for a given well was used for the identified season, rather than averaging all measurements at a given well during the same season.

**Figure CC-41** shows the locations of wells with known screened depths within the Delta-Mendota Subbasin as well as known spatial gaps where no well information is currently available. These wells include those monitored under CASGEM, the Delta-Mendota Canal Well Pump-in Program, and by local owners or agencies. Monitoring data available for these wells varies by local owner and agency. Well locations were provided by local agencies to the best of their knowledge at the time of writing and may include wells that have been destroyed or are no longer in service.

# **Historic Conditions**

Historic groundwater trends changed significantly with the first deliveries of imported water deliveries to the Delta-Mendota Subbasin. Construction of the Delta-Mendota Canal and the California Aqueduct heralded the introduction of significant surface water supplies into the Subbasin and reduced dependence on groundwater as the primary water supply. These conveyance systems have resulted in significant increases in the conjunctive use of surface water and groundwater throughout the Subbasin. Various drought periods and regulations reducing delivery of supplies from the Sacramento-San Joaquin Delta also punctuate critical understandings of groundwater use patterns throughout the Subbasin, as well as what is known regarding response and recovery of groundwater levels following notable droughts.

### Prior to Imported Water Deliveries (1850-1950s)

Prior to 1850, the majority of agriculture and development in the San Joaquin Valley consisted of rain-fed grain and cattle production, with irrigated development beginning sporadically during this time via river (primarily San Joaquin River) and perennial stream diversions (SWRCB, 2011). Construction of the railroad through the San Joaquin Valley from 1869 through 1875 increased demand for more extensive agriculture, making markets in larger coastal cities more accessible to valley farmers. Significant irrigation sourced from surface water and resulting production began in the western side of the San Joaquin Valley in 1872 when the San Joaquin River was diverted through the Miller and Lux canal system west of Fresno (DWR, 1965). By the 1890s and early 1900s, sizable areas of the southern San Joaquin Valley were being forced out of production by salt accumulation and shallow water tables. Much of this land lay idle until the 1920s when development of reliable electric pumps and the energy to power them accelerated the expansion of irrigated agriculture with the availability of vast groundwater





resources. The resultant groundwater pumping lowered the water table in many areas (SWRCB, 1977 and Ogden, 1988) and allowed the leaching of salts, particularly near the valley trough and western side of the valley. Groundwater pumping for irrigation from around 1920 to 1950 drew the water table down as much as 200 feet in areas along the westside of the San Joaquin River (Belitz and Heimes, 1990). Declining water tables were causing higher pumping costs and land subsidence, and farmers were finding poorer quality water as water tables continued to decline. These issues created a desire for new surface water supplies, which would be fulfilled by the Central Valley Project.

### Post-Imported Water Deliveries (1950s-2012)

Surface water deliveries from the Central Valley Project via the DMC began in the early 1950s, and from the State Water Project via the California Aqueduct in the early 1970s (Sneed et al., 2013). The CVP is the primary source of imported surface water in the Delta-Mendota Subbasin, where only Oak Flat Water District receives deliveries from the SWP. Introduction of imported water supplies to the Delta-Mendota Subbasin resulted in a decrease in groundwater pumping from some parts of the Subbasin and the greater Central Valley, which was accompanied by a steady recovery of water levels. During the droughts of 1976-1977 and 1987-1992, diminished deliveries of imported surface water prompted increased pumping of groundwater to meet irrigation demands, bringing water levels to near-historic lows. Following periods of drought, recovery of pre-drought water levels has been rapid, especially in the Upper Aquifer. This trend has been observed in historic hydrographs for wells across the Subbasin.

### **Current Conditions**

Trends similar to historic drought and subsequent recovery conditions were observed during the 2012 to 2016 drought and the 2016 to present recovery period.

### Recent Drought (2012-2016)

During the most recent drought, from 2012 through 2016, similar groundwater trends were observed as during the 1976-1977 and 1987-1992 droughts. With diminished imported surface water deliveries, groundwater pumping increased throughout the Subbasin to meet irrigation needs. This resulted in historic or near-historic low groundwater levels during the height of the drought in 2014 and 2015, when CVP and SWP allocations for agricultural water service contractors were 0%, Exchange Contractors and refuge deliveries were less than 75%, and post-1914 surface water rights in the San Joaquin River watershed were curtailed. In June 2015, senior water rights holders with a priority date of 1903 or later in the San Joaquin and Sacramento watersheds and the Delta were ordered by the State Water Resources Control Board to curtail diversions (State of California, 2015). This marked the first time in recent history that pre-1914 water rights holders were curtailed.

### Post-Drought (2016-present)

With wetter conditions following the 2012-2016 drought, groundwater levels began to recover. This was largely a result of increased surface water availability with CVP allocations reaching 100% and full water rights supplies available for diversion from the San Joaquin River in 2017. Additionally, inelastic land subsidence rates also drastically decreased in 2017 as imported water supplies were once again available, resulting in decreased groundwater pumping particularly from the Lower Aquifer. This pattern of increased drought-driven groundwater pumping, accompanied by declining groundwater elevations, followed by recovery is a predominant factor to be considered in the sustainable management of the Delta-Mendota Subbasin. Furthermore, subsidence mitigation projects were developed which drastically reduced the observed subsidence rate on the eastern and southern boundaries of the Subbasin.





# **Groundwater Trends**

Groundwater levels can fluctuate greatly throughout time due to various natural and anthropogenic factors, including long-term climatic conditions, adjacent well pumping, nearby surface water flows, and seasonal groundwater recharge or depletion (LSCE, 2015). As discussed in the Hydrogeologic Conceptual Model section of this Common Chapter (Section 4.1), the Delta-Mendota Subbasin is generally a two-aquifer system consisting of an Upper and Lower Aquifer that are subdivided by the Corcoran Clay layer, a regional aquitard. The Corcoran Clay layer, or E-Clay equivalent, restricts flow between the upper semiconfined aquifer and lower confined aquifer. The presence of a tile drain network along the Grassland Drainage Area and the Subbasin's eastern boundary affects the lateral and vertical water movement in the shallow groundwater zone (LSCE, 2016).

The Delta-Mendota Subbasin has a general flow direction to the east in the Upper Aquifer, where it loses groundwater to the San Joaquin River and its neighboring subbasins. Most recharge throughout the Subbasin is attributed to applied irrigation water, where other sources of recharge include local streams, canal seepage, and infiltration along the western margin of the Subbasin from the Coast Range. The figures that follow were developed for inclusion in the Western San Joaquin River Watershed Groundwater Quality Assessment Report (LSCE, 2015) and the Grassland Drainage Area Groundwater Quality Assessment Report (LSCE, 2016) and are included herein with the intent of demonstrating general trends in groundwater elevations around the Delta-Mendota Subbasin. These figures are not to scale.

Please see the individual GSPs for more specific information relating to similar trends in those respective GSP Plan areas. Additionally, it is important to note that groundwater trends, such as these, are dependent on climatic conditions and are not necessarily representative of the historic and current water budgets for those respective GSP Plan areas.

### **Upper Aquifer**

For the Upper Aquifer, **Figure CC-42** presents select hydrographs illustrating temporal groundwater level trends in the Upper Aquifer wells within the Subbasin. Hydrographs shown on **Figure CC-42** are displayed with different ranges of elevation values on the vertical axes. Wells in the Upper Aquifer exhibit decreasing trends to somewhat stable water levels until the mid-1980s, and increasing or stable water levels thereafter.

Similarly, **Figure CC-43** presents select hydrographs illustrating temporal groundwater level trends in the areas covered by the Central Delta-Mendota, Oro Loma Water District, and Widren Water District GSAs in the Northern & Central Delta-Mendota Region GSP Group at various depths. The three select hydrographs representing wells in the Upper Aquifer each show less than 10 years of available data with two wells showing slight declines of about 10 feet or less from about 2003 through 2013, and one well showing a more drastic elevation change, ranging from 100 feet above mean sea level (ft msl) to -20 ft msl over a 5-year period from 2010 to 2016.

### Lower Aquifer

**Figure CC-44** presents select hydrographs illustrating temporal groundwater level trends in Lower Aquifer wells within the Subbasin. Note, hydrographs shown on **Figure CC-44** displayed different ranges of elevation on the vertical axes. In the Lower Aquifer, piezometric head typically increased or remained relatively stable during the period from the 1980s through the early 2000s.

Again, similarly, **Figure CC-43** presents select hydrographs illustrating temporal groundwater level trends in the Central Delta-Mendota, Oro Loma Water District, and Widren Water District GSA areas of





the Northern & Central Delta-Mendota Region GSP Group at various depths. The two select hydrographs representing wells in the Lower Aquifer each show similar elevation patterns post-2010 with a total elevation change of 50 ft msl or more. USGS1000489 shows stable and increasing groundwater elevation trends from the late 1950s through the mid-1980s with a data gap from the mid-1980s through 2010, whereafter 2010 groundwater levels have a steep decline through 2016.

### Vertical Gradients

Throughout most of the Delta-Mendota Subbasin, the Corcoran Clay layer acts as a regional aquitard, limiting the vertical migration of groundwater. In areas outside the Corcoran Clay layer (along the western margin of the Subbasin), localized interfingered clays minimize the downward migration of groundwater; although in areas where the clay layers are not competent or non-existent, groundwater migrates from shallower to deeper groundwater zones. Similarly, in areas where the Corcoran Clay has been compromised (due to well construction across the clay), groundwater generally flows from the Upper Aquifer to the Lower Aquifer, especially in areas where the Lower Aquifer is actively used as a water supply (lowering the potentiometric head in that zone).

### **Groundwater Contours**

The Subbasin-wide groundwater contours reflected in **Figure CC-45** and **Figure CC-46** evaluate the seasonal high (Spring 2013) and seasonal low (Fall 2013) conditions of the current year (defined as WY2013 for the GSP analyses) for the Upper Aquifer. Spring is defined as groundwater surface elevation measurements collected between January 1 and April 8; where Fall is defined as groundwater surface elevation measurements collected between September 1 and October 31. For wells where multiple Spring 2013 or Fall 2013 measurements were available, the highest elevation for each season was used for contouring. Gaps in data and contours can be attributed to a lack of wells present, level measurements, or requirements to report level readings groundwater level data. Consistent with traditional contouring efforts, the quality of outlier water level data was investigated. In instances of poor quality data, the associated data was eliminated for the groundwater contouring effort. Furthermore, implementation of the CASGEM program in 2014 has reduced temporal and spatial gaps in groundwater level datasets, and implementation of the Delta-Mendota Subbasin GSPs' monitoring programs will add to the improved data quantity and quality.

In the Upper Aquifer, during Spring 2013, the general flow of groundwater in the Delta-Mendota Subbasin was from the Coast Range along the western boundary of the Subbasin toward the San Joaquin River along the eastern boundary. Groundwater elevations tend to increase moving south throughout the Subbasin. Within Stanislaus County, groundwater elevations are the lowest, ranging between 40 and 80 feet above msl, becoming increasingly higher in Madera County, ranging between 80 and 100 feet above msl, and in Merced and Fresno counties, ranging between 80 and 140 feet above msl (**Figure CC-45**). Similar flow directions (west to east and northeast) are observed in the Fall 2013. Within Stanislaus County, groundwater elevations are the lowest ranging between 40 and 80 feet above msl, showing little difference compared to Spring 2013; become increasingly higher in Madera County ranging between 60 and 100 feet above msl; in Merced County ranging between 60 and 140 feet above msl; and in Fresno County ranging from 60 and 120 feet above msl (**Figure CC-46**). Both maps indicate a prevailing southwest to northeast flow gradient above the Corcoran Clay. In general, little variation is apparent in groundwater elevation between seasonal high and low periods in 2013.

Due to insufficient data, groundwater elevation contour maps for the Lower Aquifer for the seasonal high and low (Spring 2013 and Fall 2013, respectively) could not be accurately prepared. **Figure CC-47** and **Figure CC-48** show the available groundwater elevation measurements for Spring 2013 and Fall 2013. Available Spring 2013 measurements range from -127 to 12 feet above msl in Stanislaus County, -65 to





124 feet above msl in Merced County, and -5 to 88 feet above msl in Fresno County (**Figure CC-47**), where no measurements are available for this time period in Madera County. Available Fall 2013 measurements range from -138 to 156 feet above msl in Stanislaus County, -94 to 19 feet above msl in Merced County, and -72 to -4 feet above msl in Fresno County (**Figure CC-48**), where no measurements are available for this time period in Madera County. The Lower Aquifer exhibits less seasonal difference in groundwater elevations than the Upper Aquifer. Throughout most of the Subbasin, the Lower Aquifer shows lower piezometric heads than the Upper Aquifer suggesting that potential exists for downward vertical gradient.







Figure CC-41: Wells with Known Screened Interval Depths







Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016









Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016.

Figure CC-43: Select Graphs of Groundwater Elevations, Various Depths







Note: Figure not to scale. Source: Western San Joaquin River Watershed Groundwater Quality Assessment Report, 2016.









#### Figure CC-45: Spring 2013 Upper Aquifer Groundwater Contour Map






#### Figure CC-46: Fall 2013 Upper Aquifer Groundwater Contour Map

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#### Figure CC-47: Spring 2013 Lower Aquifer Groundwater Elevation Measurements







#### Figure CC-48: Fall 2013 Lower Aquifer Groundwater Elevation Measurements





### 4.2.3 Groundwater Storage

Annual changes in groundwater storage for both the Upper and Lower Aquifers in the Delta-Mendota Subbasin were estimated as part of the development of the Historic (WY2003-2012), Current (WY2013) and Projected Water Budgets (WY2014-2070). For information on how change in storage was calculated, refer to Section 4.3.2 – Water Budgets of this Common Chapter. **Figure CC-49** and **Figure CC-50** show annual change in storage, cumulative change in storage, and water year type for the Upper Aquifer and Lower Aquifer, respectively, from WY 2003 through 2013 for the Delta-Mendota Subbasin. For the purposes of the water budget four water year types were utilized, wet, average (corresponding to above and below normal water years), dry (corresponding to dry and critical water years) and Shasta critical.

Change in storage is negative for 6 out of the 11-year historic and current water budget period for the Upper Aquifer, and 9 out of 11 years for the Lower Aquifer. Despite periods of wet conditions with recharge outpacing extractions, an overall declining trend in groundwater storage can be observed in both the Upper Aquifer and Lower Aquifer. Cumulative change in storage declined more rapidly in the Upper Aquifer compared to the Lower Aquifer, declining by about 624,0000 AF in the Upper Aquifer and 375,000 AF in the Lower Aquifer between WY2003 to 2013.



Figure CC-49: Calculated Upper Aquifer Change in Storage, Annual and Cumulative







#### Figure CC-50: Calculated Lower Aquifer Change in Storage, Annual and Cumulative

### 4.2.4 Seawater Intrusion

Seawater intrusion is not an applicable sustainability indicator for the Delta-Mendota Subbasin. The Subbasin is located inland from the Pacific Ocean; thus, groundwater conditions related to seawater intrusion are not applicable to the Delta-Mendota Subbasin.

#### 4.2.5 Groundwater Quality

Groundwater quality varies considerably from west to east and north to south throughout the Delta-Mendota Subbasin. In general, Upper Aquifer water quality has historically been impacted by overlying land uses with some areas showing increasing concentrations of nitrate and TDS. Areas of elevated salt concentrations can be found in the Subbasin, generally along the southern portion of the San Joaquin River and in the southern portion of the Subbasin. Lower Aquifer groundwater has, and remains in most cases, to be of generally good quality. For more information about historic and current conditions relative to groundwater quality in each GSP Group area, refer to the individual GSPs.

#### 4.2.6 Land Subsidence

Long-term groundwater level declines can result in a one-time release of "water of compaction" from compacting silt and clay layers (aquitards) resulting in inelastic land subsidence (Galloway et al., 1999). There are several other types of subsidence in the San Joaquin Valley, including subsidence related to hydrocompaction of moisture-deficient deposits above the water table, subsidence related to fluid withdrawal from oil and gas fields, subsidence caused by deep-seated tectonic movements, and subsidence caused by oxidation of peat soils that is a major factor in the Sacramento-San Joaquin Delta (Sneed et al., 2013). However, aquifer-system compaction caused by groundwater pumping causes the largest magnitude and areal extent of land subsidence in the San Joaquin Valley (Poland et al., 1975; Ireland et al., 1984; Farrar and Bertoldi, 1988; Bertoldi et al., 1991; Galloway and Riley, 1999).





Land subsidence is a prevalent issue in the Delta-Mendota Subbasin as it has impacted prominent infrastructure of statewide importance, namely the DMC and the California Aqueduct, as well as local canals, causing serious operational, maintenance, and construction-design issues (Sneed et al., 2013). Reduced freeboard and flow capacity for the DMC and California Aqueduct have rippling effects on imported water availability throughout the State. Even small amounts of subsidence in critical locations, especially where canal gradients are small, can impact canal operations (Sneed and Brandt, 2015). While some subsidence is reversible (referred to as elastic subsidence), inelastic or irreversible subsidence is caused mainly by pumping groundwater from below the Corcoran Clay, thus causing compaction and reducing storage in the fine-grained materials in the lower confined aquifer as well as damaging well infrastructure. As a result, important and extensive damages and repairs have resulted in the loss of conveyance capacity in canals that deliver water or remove floodwaters, the realignment of canals as their constant gradient becomes variable, the raising of infrastructure such as canal check stations, and the releveling of furrowed fields.

## **Available Data**

There are six UNAVCO Continuous GPS (CGPS) locations that monitor subsidence within the Delta-Mendota Subbasin (**Figure CC-51**). Changes in land surface elevation have also been measured at DMC Check Structures. **Figure CC-52** through **Figure CC-57** show the vertical change in land surface elevation from a given time point (specified on charts) for the UNAVCO CGPS stations within the Delta-Mendota Subbasin, along with annual CVP allocations. **Table CC-5** summarizes the greatest monthly land subsidence rate and corresponding year(s) of that change at each UNAVCO CGPS station. Overall, the greatest monthly subsidence rates occurring after January 1, 2015 occurred during the Spring of 2016 to the Spring of 2017. Land subsidence rates (in feet per year), as measured by USBR from December 2011 to December 2014, are shown in **Figure CC-58**. Based on these data, within the majority of the Delta-Mendota Subbasin, annual subsidence rates were between -0.15 and -0.3 feet/year during this period (or between -0.45 and -0.9 feet of total subsidence over this three-year period).

Station ID	Greatest Monthly Land Subsidence Rate as of January 1, 2015 (feet)	Year(s) of Greatest Monthly Subsidence Rate
P255	-0.0292	Spring 2016 to 2017
P259	-0.0183	Spring 2016 to 2017
P252	-0.033	Spring 2016 to 2017
P303	-0.2190	Spring 2016 to 2017
P301	-0.0029	Spring 2016 to 2017
P304	-0.0003	Spring 2013 to 2017

#### Table CC-5: Subsidence Monitoring Trends UNAVCO CGPS Stations

#### **Historic Conditions**

Along the DMC, in the northern portion of the San Joaquin Valley, extensive groundwater extraction from unconsolidated deposits caused subsidence exceeding 8.5 meters (or about 28 feet) between 1926





and 1970 (Poland et al., 1975), reaching 9 meters (or about 30 feet) in 1980 (Ireland, 1986). Land subsidence from groundwater pumping began in the San Joaquin Valley in the mid-1920s (Poland et al., 1975; Bertoldi et al., 1991; Galloway and Riley, 1999), and by 1970, about half of the San Joaquin Valley had land subsidence of more than 0.3 meters (or about 1 foot) (Poland et al., 1975). When groundwater pumping decreased in the Delta-Mendota Subbasin following imported water deliveries from the CVP via the DMC in the early 1950s, compaction rates were reduced in certain areas and water levels recovered. Notable droughts of 1976-1977 and 1987-1992 saw renewed compaction during these periods, with increased groundwater pumping as imported supplies were reduced or unavailable. However, following these droughts, compaction virtually ceased, and groundwater levels rose to near pre-drought levels quite rapidly (Swanson, 1998; Galloway et al., 1999).

Subsidence contours for 1926-1970 (Poland et al., 1975) show the area of maximum active subsidence was southwest of the community of Mendota. Historical subsidence rates in the Mendota area exceeded 500 millimeters/year (or about 20 inches/year) during the mid-1950s and early 1960s (Ireland et al., 1984). The area southwest of Mendota has experienced some of the highest levels of subsidence in California, where from 1925 to 1977, this area sustained over 29 feet of subsidence (USGS, 2017). Historical subsidence rates along Highway 152 calculated from leveling-survey data from 1972, 1988, and 2004 show that for the two 16-year periods (1972-1988 and 1988-2004), maximum subsidence rates of about 50 millimeters/year (or about 2 inches/year) were found just south of El Nido (Sneed et al., 2013). Geodetic surveys completed along the DMC in 1935, 1953, 1957, 1984, and annually from 1996-2001 indicated that subsidence rates were greatest between 1953 and 1957 surveys, and that the maximum subsidence along the DMC (about 3 meters, or about 10 feet) was just east of DMC Check Structure Number 18.

After 1974, land subsidence was demonstrated to have slowed or largely stopped (DWR, June 2017); however, land subsidence remained poised to resume under certain conditions. Such an example includes the severe droughts that occurred between 1976 and 1977 and between 1987 and 1991. Those droughts, along with other corroborating factors, led to diminished deliveries of imported water which prompted some water agencies and farmers (especially in the western Valley) to refurbish old pumps, drill new water wells, and begin pumping groundwater to make up for cutbacks in the imported water supply. The decisions to renew groundwater pumping were encouraged by the fact that groundwater levels had recovered to near-predevelopment levels. CGPS data collected between 2007 to 2014 show seasonally variable subsidence and compaction rates, including uplift as elastic rebound occurs during the fall and winter (Sneed and Brandt, 2015). Vertical displacement at P303, near Los Banos, indicates subsidence at fairly consistent rates during and between drought periods (Sneed and Brandt, 2015). Vertical displacement at P304, near Mendota, indicates that most subsidence occurred during drought periods with very little occurring between drought periods. Finally, data from extensioneters 12S/12E-16H2, located on the DMC west of Los Banos, and 14S/13E-11D6, located between the DMC and California Aqueduct west of Mendota, showed subsidence rate increases during 2014, the third year of the most recent drought (Sneed and Brandt, 2015).

Subsidence impacts to the California Aqueduct, which runs parallel and in close proximity to the Delta-Mendota Canal across the Subbasin, is of statewide importance. During the construction of the California Aqueduct, it was thought that subsidence within the San Joaquin Valley would cease with the delivery of water from the Central Valley Project, though additional freeboard was incorporated into the design and construction of the Aqueduct in an attempt to mitigate for future subsidence (DWR, June 2017). After water deliveries from the Aqueduct began, subsidence rates decreased to an average of less than 0.1 inches/year during normal to wet hydrologic years. During dry to critical hydrologic years, subsidence increased to an average of 1.1 inches per year. The 2012-2015 drought produced subsidence similar to those seen before the Aqueduct began delivering water, with some areas experiencing nearly 1.25 inches of sinking per month (based on NASA UAVSAR flight measurements). Dry and critically dry water years





since Aqueduct deliveries began have resulted in extensive groundwater withdrawals, causing some areas near the Aqueduct to subside nearly 6 feet.

## **Current Conditions**

Based on subsidence rates observed over the last decade, it is anticipated that without mitigation, subsidence will continue to impact operations of the DMC and California Aqueduct. For example, recently, Reach 4A of the San Joaquin River near Dos Palos experienced between 0.38 and 0.42 feet/year in subsidence between 2008 and 2016. As a result of subsidence, freeboard in Reach 4A is projected to be reduced by 0.5 foot by 2026 as compared to 2016, resulting in a 50 percent reduction in designed flow capacity (DWR, May 2018). Reduced flow capacities in the California Aqueduct will impact deliveries and transfers throughout the State and result in the need to pump more groundwater, thus contributing to further subsidence.

More recent subsidence measuring indicates subsidence hot spots within the Subbasin include the area east of Los Banos and the Tranquillity Irrigation District (TRID) area. USGS began periodic measurements of the land surface in parts of the San Joaquin Valley over the last decade. Between December 2011 and December 2014, total subsidence in the area east of Los Banos, located within the Merced Subbasin (also referred to as the El Nido-Red Top area), over the three-year period ranged from 0.15 to 0.75 feet, or 1.8 to 9 inches respectively (KDSA, 2015). The Jet Propulsion Laboratory (JPL) at the California Institute of Technology has also been monitoring subsidence in California using interferometric synthetic aperture radar (or InSAR), and a recent progress report documenting data for the period from May of 2015 to September of 2016 indicates that the two previously-identified primary subsidence areas near the community of Corcoran and centered on El Nido was joined by a third area of significant subsidence near TRID. For the study period (as shown in Figure CC-59), maximum total subsidence of 22 inches was measured near Corcoran, while the El Nido area subsided 15 inches and the TRID area subsided around 20 inches. Analyses at two particular stations near El Nido show interesting trends. At Station P303, between 2007 and 2014, 50 mm (or nearly 2 inches) of subsidence occurred at this location. Vertical displacement at P303 (Figure CC-55) show subsidence at fairly consistent rates during and between drought periods, indicating that these areas continued to pump groundwater despite climatic variations (possibly due to a lack of surface water availability) (Sneed and Brandt, 2015). Residual compaction may also be a factor. Vertical displacement at Station P304 indicated that most subsidence in this particular area occurred during drought periods and very little occurred between drought periods (Figure CC-57). This suggests that this area received other sources of water (most likely surface water available between drought periods) and that residual compaction was not very important in this area. These two areas demonstrate a close link between the availability of surface water, groundwater pumping, and inelastic land subsidence.

Total land subsidence from April 2015 to April 2016 in the San Joaquin Valley is shown in

**Figure CC-60: Vertical Displacement, April 2015 to April 2016**. Subsidence monitoring in the Delta-Mendota Subbasin, and in the San Joaquin Valley as a whole, demonstrated significant inelastic land subsidence as a result of the last drought, with effects continuing to the present time (as evidenced by continued subsidence between 2016 and 2018 through surveys of the DMC). While the impacts appeared to have slowed, the temporal and spatial impacts of continued subsidence have not yet been evaluated.







Figure CC-51: UNAVCO and Delta-Mendota Canal Subsidence Monitoring Locations























Figure CC-55: Vertical Elevation Change at UNAVCO CGPS P303, Spring 2006 to 2018





Figure CC-56: Vertical Elevation Change at UNAVCO CGPS P301, Spring 2005 to 2018











Figure CC-58: Land Subsidence, December 2011 to December 2014





Source: Progress Report: Subsidence in California, March 2015 - September 2016, Farr et. Al. JPL, 2017

Figure CC-59: Recent Land Subsidence at Key San Joaquin Valley Locations







Figure CC-60: Vertical Displacement, April 2015 to April 2016





Figure CC-61: Elevation Change along the Delta-Mendota Canal, 2014 through 2018





## 4.2.7 Interconnected Surface Water Systems

Understanding the location, timing and magnitude of groundwater pumping impacts on interconnected surface water systems is important for the proper management of groundwater resources in order to minimize impacts on interconnected surface waters and the biological communities and permitted surface water diverters that rely on those resources. Historically, throughout the San Joaquin Valley, many interconnected stream reaches have transitioned from net-gaining to net-losing streams (TNC, 2014). Gaining streams occur when streamflows increase as a result of groundwater contribution and losing streams occur when streamflows decrease due to infiltration into the bed of the stream (McBain & Trush, Inc., 2002). Increased groundwater pumping has the ability to contribute to the depletion of interconnected waters with the nature, rate, and location of increased pumping being a function of distance to the river, as well as depth, timing, and rate of groundwater pumping.

## **Available Data**

Two communities in the Delta-Mendota Subbasin are likely most vulnerable to the loss of interconnected surface water as a result of groundwater pumping: San Joaquin River surface water diverters and groundwater dependent ecosystems (GDEs). These communities represent the primary beneficial users of interconnected surface water and groundwater. Streams stemming from the west side of the Delta-Mendota Subbasin are ephemeral in nature, and only two of these creeks reach the San Joaquin River (Del Puerto Creek and Orestimba Creek). These creeks lose their flows to the underlying vadose zone (net-losing streams) and therefore do not represent areas of potential GDEs.

Groundwater dependent ecosystems are defined under Article 2 Definitions, § 351 Definitions of the GSP Emergency Regulations as "ecological communities or species that depend on groundwater emerging from aquifers or on groundwater occurring near the ground surface." The Natural Communities Commonly Associated with Groundwater (NCCAG) dataset (2018) provided by DWR in conjunction with The Nature Conservancy (TNC) was initially used to identify GDEs within the Delta-Mendota Subbasin, following the associated guidance document provided by TNC (Rohde et al., 2018). Local verification efforts were conducted in the Delta-Mendota Subbasin by different GSA representatives to ground-truth GDEs based on local knowledge. Specifically, areas where natural communities have been urbanized or otherwise modified prior to 2015 were eliminated from the data set used to identify GDEs.

### Identification of Interconnected Surface Water Systems

The San Joaquin River and Fresno Slough are the primary surface water bodies interconnected with Delta-Mendota Subbasin groundwater. For information about the sources used to determine the interconnected segments of the San Joaquin River and Fresno Slough within the Delta-Mendota Subbasin, refer to the individual GSPs.

### **Historic Conditions**

The San Joaquin River and its tributaries drain approximately 13,500 mi<sup>2</sup> (measured at the USGS gaging station at Vernalis) along the western flank of the Sierra Nevada and eastern flank of the Coast Range, and flows northward into the Sacramento-San Joaquin Delta where it is joined by the Calaveras and Mokelumne Rivers before combining with the Sacramento River. Typical of Mediterranean climate catchments, river flows vary widely seasonally and from year to year. Three major tributaries join the San Joaquin from the east: the Merced, Tuolumne, and Stanislaus Rivers. Smaller tributaries include the Fresno River, Chowchilla River, Bear Creek, and Fresno Slough (from the Kings River). Precipitation is predominantly snow above about 5,500 to 6,000 feet in the Sierra Nevada, with rain in the middle and