



WATER MANAGEMENT COMPANION PLAN

December 2016





Photo Credit:

Left:

Lake Shasta, California Date: 19 July 2010

Photographer: brianscotland0 via pixabay

Right:

Monarch Butterfly
Date: 17 March 2006

Photographer: Armon via Wiki Commons

Prepared by Blue Earth Consultants, LLC



December 2016

Disclaimer:

Although we have made every effort to ensure that the information contained in this report accurately reflects SWAP 2015 companion plan development team discussions shared through web-based platforms, e-mails, and phone calls, Blue Earth Consultants, LLC makes no guarantee of the completeness and accuracy of information provided by all project sources. SWAP 2015 and associated companion plans are non-regulatory documents. The information shared is not legally binding nor does it reflect a change in the laws guiding wildlife and ecosystem conservation in the state. In addition, mention of organizations or entities in this report as potential partners does not indicate a willingness and/or commitment on behalf of these organizations or entities to partner, fund, or provide support for implementation of this plan or SWAP 2015.

The consultant team developed companion plans for multiple audiences, both with and without jurisdictional authority for implementing strategies and conservation activities described in SWAP 2015 and associated companion plans. These audiences include but are not limited to the California Department of Fish and Wildlife leadership team and staff; the California Fish and Game Commission; cooperating state, federal, and local government agencies and organizations; California Tribes and tribal governments; and various partners (such as non-governmental organizations, academic research institutions, and citizen scientists).



Table of Contents

Acr	onyr	ns and Abbreviations	iii
1.	Inti	roduction	1
1.	.1	SWAP 2015 Statewide Goals	2
1		d for Partnerships	2
		npanion Plan Developmentnpanion Plan Content	
2.	Wa	ter Management Sector	4
2	.1	Water Management in California	4
2	.2	Current Water Management and Conservation in California	7
3.	Cor	nmon Themes across Nine Sectors	. 10
3	.1	Climate Change-related Issues	10
3	.2	Integrated Regional Planning	11
4.		mmonly Prioritized Pressures and Strategy Categories across Sectors	
4	.1	Strategy Categories across Sectors	13
5.	Wa	ter Management Priority Pressures and Strategy Categories	. 13
5	.1	Priority Pressures	14
5	.2	Priority Strategy Categories	14
6.		laboration Opportunities for Joint Priorities	
7.	Eva	luating Implementation Efforts	. 18
8.	Des	sired Outcomes	. 19
9.	Nex	xt Steps	. 21
10.	Δ	Acknowledgements	. 22
App	end	lices	. 23
• •		ndix A: References	
Α	pper	ndix B: Plans, Strategies, and Documents Identified by the Development Team	25
Α	pper	ndix C: Companion Plan Development Team Members and Affiliations	29



Appendix D: Water Use Fact Sheets (CDWR, 2014)30
Appendix E: Potential Partners for Collaboration33
Appendix F: Potential Financial Resources36
Appendix G: Companion Plan Management Team37
Appendix H. Glossary38
Text Boxes
Text Box 1: What is a State Wildlife Action Plan?
Text Box 2: Definitions Important to SWAP 20151
Text Box 3: Companion Plan Sectors2
Text Box 4: Where does California's Water Go?
Fext Box 5: Examples of Collaborative Conservation Efforts 9
Fext Box 6: Additional Pressures and Strategies for Future Consideration15
Figures
Figure 1: Aligning SWAP 2015 and Partner Priorities3
Figure 2: How Water is Used in California6
Tables
Table 1: SWAP 2015 Pressures12
Fable 2: SWAP 2015 Conservation Strategy Categories 13
Fable 3: Collaborative Opportunities by Strategy Category16



Acronyms and Abbreviations

AB Assembly Bill

ACWA Association of California Water Agencies
AFWA Association of Fish and Wildlife Agencies

Blue Earth Consultants, LLC

CalEPA California Environmental Protection Agency

CASGEM California Statewide Groundwater Elevation Monitoring

CBC California Biodiversity Council

CDFA California Department of Food and Agriculture
CDFW California Department of Fish and Wildlife
CDWR California Department of Water Resources

CEC California Energy Commission

Ch. Chapter

CNRA California Natural Resources Agency

CVP Central Valley Project

Delta Conservancy Sacramento-San Joaquin Conservancy

DOGGR Division of Oil, Gas and Geothermal Resources
DRECP Desert Renewable Energy Conservation Plan
EQIP Environmental Quality Incentives Program

GAMA Groundwater Ambient Monitoring and Assessment

HCP Habitat Conservation Plan

IRWMP Integrated Regional Water Management Plan

KEA Key Ecological Attribute

LAFCO Local Agency Formation Commission for San Bernardino County

LCC Landscape Conservation Cooperative

MAF Million Acre-Feet

NCCP Natural Community Conservation Plan

NGO Non-Governmental Organization

NRCS Natural Resources Conservation Service

NOAA National Oceanic and Atmospheric Administration

RAMP Regional Advance Mitigation Planning

RCD Resource Conservation District

RWQCB Regional Water Quality Control Board

SGC Strategic Growth Council

SGCN Species of Greatest Conservation Need

SNC Sierra Nevada Conservancy

SWAMP Surface Water Ambient Monitoring Program

SWAP State Wildlife Action Plan

SWG State and Tribal Wildlife Grants

SWP State Water Project

SWRCB State Water Resources Control Board



TMDL Total Maximum Daily Load
TNC The Nature Conservancy

USACE U.S. Army Corps of Engineers

USEPA United States Environmental Protection Agency

USFS U.S. Forest Service

USFWS U.S. Fish and Wildlife Service WCB Wildlife Conservation Board

WIP Watershed Improvement Program



1. Introduction

The California State Wildlife Action Plan 2015 Update (SWAP 2015; see Text Box 1) provides a vision and a framework for conserving California's diverse natural heritage. SWAP 2015 also calls for the development of a collaborative framework to sustainably manage ecosystems across the state in balance with human uses of natural resources. To address the need for a collaborative framework, California Department of Fish and Wildlife (CDFW), Blue Earth Consultants, LLC (Blue Earth), and partner agencies and organizations undertook the preparation of companion

Text Box 1: What is a State Wildlife Action Plan?

In 2000, Congress enacted the State and Tribal Wildlife Grants (SWG) program to support state programs that broadly benefit wildlife and habitats, but particularly "Species of Greatest Conservation Need" (SGCN) as defined by individual states. Congress mandated each state and territory to develop a SWAP that outlined a comprehensive wildlife conservation strategy to receive federal funds through the SWG program. From 2005 through 2014, CDFW received approximately \$37 million through the SWG program, matched with approximately \$19 million in state government support for wildlife conservation activities. The SWG program requires SWAP updates at least every 10 years. CDFW prepared and submitted SWAP 2015, the first comprehensive update of the California SWAP 2005, to the U.S. Fish and Wildlife Service (USFWS). The update allows CDFW to expand and improve the recommended conservation activities addressed in the original plan by integrating new knowledge acquired since 2005 (CDFW 2015).

plans for SWAP 2015. While this document reports on the progress made thus far on collaboration, the intent is to set a stage for achieving the state's conservation priorities through continued partnerships and by mutually managing and conserving natural and cultural resources. Text Box 2 highlights important definitions for SWAP 2015 and the companion plan process.

Text Box 2: Definitions Important to SWAP 2015

Conservation Target: An element of biodiversity at a project site, which can be a species, habitat/ecological system, or ecological process on which a project has chosen to focus.

Goal: A formal statement detailing a desired outcome of a conservation project, such as a desired future status of a target. The scope of a goal is to improve or maintain *key ecological attributes* (defined below).

Key Ecological Attribute (KEA): An aspect of a target's biology or ecology that, if present, defines a healthy target and, if missing or altered, would lead to outright loss or extreme degradation of the target over time.

Objective: A formal statement detailing a desired outcome of a conservation project, such as reducing the negative impacts of a critical *pressure* (defined below). The scope of an objective is broader than that of a goal because it may address positive impacts not related to ecological entities (such as getting better ecological data or developing conservation plans) that would be important for the project. The set of objectives developed for a conservation project are intended, as a whole, to lead to the achievement of a goal or goals, that is, improvements of key ecological attributes.

Pressure: An anthropogenic (human-induced) or natural driver that could result in changing the ecological conditions of the target. Pressures can be positive or negative depending on intensity, timing, and duration. Negative or positive, the influence of a pressure to the target is likely to be significant.

Target: Same as conservation target defined above.

Species of Greatest Conservation Need (SGCN): All state and federally listed and candidate species, species for which there is a conservation concern, or species identified as being vulnerable to climate change as defined in SWAP 2015.

Strategy: A group of actions with a common focus that work together to reduce pressures, capitalize on opportunities, or restore natural systems. A set of strategies identified under a project are intended, as a whole, to achieve goals, objectives, and other key results addressed under the project.

Stress: A degraded ecological condition of a target that resulted directly or indirectly from negative impacts of pressures (e.g., habitat fragmentation).

(CDFW 2015)



1.1 SWAP 2015 Statewide Goals

SWAP 2015 has three statewide conservation goals and 12 sub-goals under which individual regional goals are organized (CDFW 2015). These statewide goals set the context for SWAP 2015 and the companion plans.

Goal 1 - Abundance and Richness: Maintain and increase ecosystem and native species distributions in California while sustaining and enhancing species abundance and richness.

Goal 2 - Enhance Ecosystem Conditions: Maintain and improve ecological conditions vital for sustaining ecosystems in California.

Goal 3 - Enhance Ecosystem Functions and Processes: Maintain and improve ecosystem functions and processes vital for sustaining ecosystems in California.

1.1 SWAP 2015 Companion Plans

Need for Partnerships

The state of California supports tremendous biodiversity. However, the state also has a large and growing human population and faces many challenges, such as climate change, that affect biodiversity and natural resources in general. To balance growing human activities with conservation needs for sustaining the state's ecosystems, collaboratively managing and conserving fragile natural resources is a necessity. As many desirable conservation actions identified under SWAP 2015 are beyond CDFW's jurisdiction, the Department determined that more-detailed coordination plans are needed in line with and beyond the recommendations presented in SWAP 2015. Called "companion plans," these sector-specific plans (see Text Box 3) were created collaboratively with partners and will be instrumental in implementing SWAP 2015 (See Appendix C).

Text Box 3: Companion Plan Sectors

- Agriculture
- Consumptive and Recreational Uses
- Energy Development
- Forests and Rangelands
- Land Use Planning
- Marine Resources
- Transportation Planning
- Tribal Lands
- Water Management

Companion Plan Purpose and Sector Selection

Companion plans present shared priorities identified among SWAP 2015 and partners involved in the companion plan development. Figure 1 illustrates how, through collaboration with partner organizations, shared priorities come together in the companion plans and become elevated as high implementation priorities for SWAP 2015.

The companion plans respond to feedback from many sources, including CDFW staff and partners involved in natural resources management and conservation. This includes the California Biodiversity Council (CBC), under which a resolution to promote interagency alignment within the state was signed in 2013. The companion plans are also aligned with the National Fish, Wildlife, and Plants Climate Adaptation Strategy (U. S. Fish and Wildlife Service [USFWS] 2012), which emphasizes increased partner engagement as a best practice in climate change adaptation. Developing the companion plans also



directly helps CDFW comply with recently enacted legislation, which states that CDFW shall "seek to create, foster, and actively participate in effective partnerships and collaborations with other agencies and stakeholders to achieve shared goals and to better integrate fish and wildlife resource conservation and management with the natural resource management responsibilities of other agencies" (CDFW 2012).

CDFW selected sector categories based on the department's needs as well as the themes identified in other existing plans, including the 2009 California Climate Adaptation Strategy (California Natural Resources Agency [CNRA] 2009), the 2014 Safeguarding California Plan (CNRA 2014), The

SWAP 2015
Priorities

Shared
Partners'
Priorities

Integrated Into
Companion Plans

SWAP 2015
Implementation Priorities

Figure 1: Aligning SWAP 2015 and Partner Priorities

President's Climate Action Plan (Executive Office of the President 2015), and the National Fish, Wildlife, and Plants Climate Adaptation Strategy (USFWS 2012).

Companion Plan Development

Because the companion plans focused on teamwork during their development, they inherently help set a stage for implementing SWAP 2015 through future collaborations. Together, SWAP 2015 and the associated companion plans describe the context and strategic direction of integrated planning and management efforts that are crucial for sustaining California's ecosystems. The SWAP 2015 companion plan management team, composed of CDFW and Blue Earth staff, provided general direction to the companion plan development teams to develop each sector plan. (see Appendix G). To form sector teams, CDFW sought statewide representation of public and private partners with topic expertise and who were heavily involved in natural resource conservation and management (see Appendix E).¹

Beginning in early 2015, Blue Earth facilitated a series of four web-based collaboration meetings for each sector. A kickoff meeting provided development teams with an overview of SWAP 2015 and the companion plan development process, followed by three sector-specific meetings. During these sector meetings, participants discussed their ongoing and potential future efforts that would benefit wildlife and habitat conservation in the state. The development teams and CDFW then identified shared priorities, as well as collaboration opportunities for achieving those mutual interests. Two internal drafts of the companion plans were reviewed by the development teams prior to the public release of the third draft in the fall of 2015. The final nine companion plans were published incorporating responses to public comments.

¹ Although the management team sought to engage a broad range of partners, CDFW recognizes that there are many other partners who play important roles in conserving and managing natural resources in California who were not involved in developing the companion plans.



Companion Plan Content

Each companion plan addresses the following components:

- SWAP 2015 overview
- Companion plans overview—approach, purpose, development process, and content
- Sector overview
- Common themes across sectors
- Common priority pressures and strategies across sectors
- Priority pressures and strategies for the sector
- Potential collaboration activities
- Potential partners and resources
- Evaluating implementation
- Desired outcomes
- Next steps

2. Water Management Sector

2.1 Water Management in California

California covers nearly 156,000 square miles of land, has more than 1,100 miles of coastline, and is home to over 39 million people (U.S. Census Bureau 2015). California receives 200 million acre-feet (MAF) of water on average each year from precipitation and regional imports from Oregon, the Colorado River, and Mexico (California Department of Water Resources [CDWR] 2014). Native vegetation, evaporation into the atmosphere, agricultural crops and wetlands, and flows to other states or the ocean use 50–60% of this water (CDWR 2014). The remaining water is dedicated to urban and agricultural uses, environmental restoration, and storage for future use (see Text Box 4).

The means to distribute water throughout California to serve these different uses is complex. The unique delivery system of the California State Water Project (SWP), constructed and

Text Box 4: Where does California's Water Go?

- California's water supports three main sectors: cities and communities, agriculture, and environment.
- On average, the proportion of water used by each sector is 10% cities and communities, 40% agriculture, and 50% environment.
- This statewide ratio varies widely depending on whether a year is wet or dry. In wet years, the proportion that serves environmental purposes can be 60% or more, while in dry years that proportion drops to roughly onethird.
- Water often serves double duty: Water allocated for one purpose is often reused for other purposes downstream. Water flowing into the Delta to repel saltwater intrusion often serves a dual purpose by also helping native fish.

For more information about water use in California, see the factsheets provided in Appendix D. (CDWR, 2015b)

operated by CDWR, provides water for 25 million residents and 750,000 acres of irrigated agricultural land (CDWR 2008). The main purpose of the SWP is to store and distribute water to 29 urban and agricultural water suppliers in California, where 70% goes to urban users and 30% goes to agricultural users (CDWR 2008). The U.S. Bureau of Reclamation's Central Valley Project (CVP) also helps to address California's water demands. Spanning approximately 400 miles between Redding and Bakersfield, the CVP is one of the world's largest water storage and transport systems (Bureau of Reclamation 2013). The CVP consists of 20 dams and reservoirs, 11 power plants, and several hundred miles of major canals



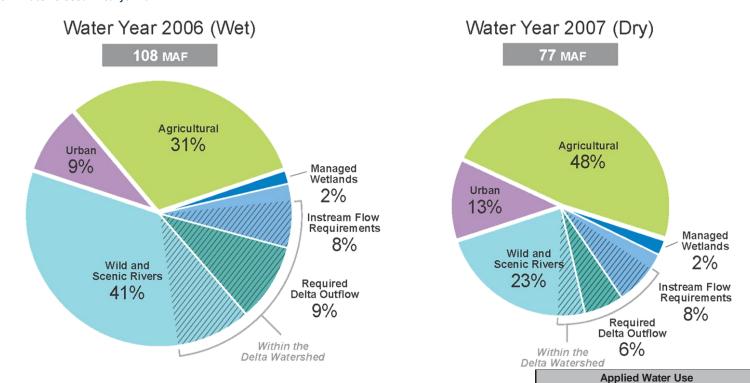
(Bureau of Reclamation 2013). The CVP provides about 5 MAF for farms; 600,000 acre-feet of water for municipal and industrial uses; 800,000 acre-feet per year to fish, wildlife, and habitat enhancement; and over 400,000 acre-feet to state and federal wildlife refuges and wetlands (Bureau of Reclamation 2013).

Within this mosaic of storage, distribution and usage, water availability for environmental needs can fluctuate significantly depending on precipitation, and varies considerably throughout California (PPIC 2010). Water distribution ranges between 9% and 13% for urban uses, 31% and 48% for agricultural uses, and 40% and 60% for environmental water in wet to dry years (CDWR 2014). In 2010, an "average" water year, the figures were 49% for environmental use, 41% for agricultural use, and 10% for urban use. Average total water usage for the 10-year period between 2001 and 2010 shows environmental water at 46%, agriculture at 43%, and urban use at 11% in the state, totaling about 82 MAF (CDWR 2014).

Figure 2 shows comparative water usage between different sectors under specific water years, with amounts for each use (in MAF) provided in the embedded table (CDWR 2014). As 2006 was a wet year, environmental water accounted for 60% of the total 108 MAF of the applied water use in the state. In contrast, environmental use decreased to 39% of the total water distribution in 2007, a dry year. The Table shows that water allocations for urban and managed wetlands changed minimally, and agricultural and instream flow requirements fluctuated by 4 MAF and 2 MAF respectively, from wet to dry years. Minimum Delta outflow requirements, however, fluctuated by nearly 6 MAF and wild and scenic rivers by about 25 MAF, from wet to dry years. Although the percentages from wet to dry years may indicate a shift in water allocated to each use (such as agricultural), actual use in MAF did not change more than 25% (urban and agricultural use not more than 10%) with the exception of minimum requirements for Delta outflow and wild and scenic rivers (CDWR 2014).



Figure 2: How Water is Used in California



		2006	(Wet)	2007	(Dry)
Water Use	Definition		MAF	%	MAF
Urban	Water for urban purposes, including residential, commercial, institutional, and industrial.	9%	9.5	13%	9.6
Agriculture	Water for irrigated agriculture including multi-cropping.	31%	33.3	48%	36.9
Managed Wetlands	Water for managed wetland areas.	2%	1.6	2%	1.6
Minimum Instream Flow Req'ts	Water within natural waterways as specified in an agreement, water rights permit, court order, FERC license, etc.	8%	8.5	8%	6.5
Minimum Required Delta Outflow*	Freshwater outflow from the Sacramento-San Joaquin Delta required by law to protect the beneficial uses within the Delta from the incursion of saline water.	9%	10.1	6%	4.5
Wild alld Scellic Rivers	Over 2,000 miles of river systems are designated wild, scenic, and recreational under the 1968 National Wild and Scenic Rivers Act and 1972 California Wild and Scenic Rivers Act.	41%	44.8	23%	18.1

^{*} Total Delta Outflow is higher than Required Delta Outflow: 2006=41.3 maf and 2007=6.2 maf (pie chart includes required Delta Outflow only). Quantities reflect surface and groundwater supplies. (CDWR, 2014)



Groundwater is another critical resource for meeting California's diverse water demands. There are 515 groundwater basins that the California Statewide Groundwater Elevation Monitoring (CASGEM) Basin Prioritization Program has categorized and prioritized to help identify, evaluate, and determine the need for additional groundwater-level monitoring (CDWR 2015a). These basins contributed an estimated 38% of California's 2005–2010 average annual total water supply and contribute as much as 45% during dry years (CDWR 2014-2015c). The SWRCB Groundwater Ambient Monitoring and Assessment (GAMA) program was established in 2000 and expanded by Assembly Bill [AB] 599 (Groundwater Quality Monitoring Act of 2001) with the goals of improving statewide groundwater monitoring and increasing the availability of groundwater quality information to the public (State Water Resources Control Board [SWRCB] 2015b).

Several existing and planned efforts seek to address and balance California's current and future water demands. The most significant effort is the SWRCB, through its Division of Water Rights, placing an increased emphasis on protecting fish, wildlife, and recreation opportunities through integrating both public trust and appropriative right systems for surface water allocations (SWRCB 2015a).

2.2 Current Water Management and Conservation in California

Many state water management partners have incorporated strategies to conserve California's natural and wildlife resources in their programs and plans. For example, the Governor's Water Action Plan was developed to meet three objectives: reliable water supplies, the restoration of important species and habitat, and increased resiliency and sustainability of water resources. The plan addresses pressing water issues through priority actions, including protection and restoration of important ecosystems. Examples include giving priority to key mountain meadow habitats and managing headwaters for multiple benefits, as well as refuges like the Pacific Flyway for migratory birds (CNRA, California Department of Food and Agriculture [CDFA], and California Environmental Protection Agency [CalEPA] 2014). The Water Action Plan highlights 10 essential actions to accomplish these goals:

- make conservation a California way of life;
- increase regional self-reliance and integrated water management across all levels of government;
- achieve the co-equal goals for the Delta of providing a more reliable water supply for California and protecting, restoring, and enhancing the Delta ecosystem;
- protect and restore important ecosystems;
- manage and prepare for dry periods;
- expand water storage capacity and improve groundwater management;
- provide safe water for all communities;
- increase flood protection;
- increase operational and regulatory efficiency; and
- identify sustainable and integrated financing opportunities.



To help implement the Water Action Plan, the California Water Plan Update 2013 includes a roadmap with a suite of related actions/objectives and resource management strategies that advance the 10 essential actions identified. To protect and restore important ecosystems, the plan's supporting strategies include agricultural lands stewardship, forest management, land use planning and management, ecosystem restoration, and watershed management (CDWR 2014). Furthermore, the Sacramento-San Joaquin Delta Conservancy (Delta Conservancy) contributes to the conservation of California's natural and wildlife resources through their mission of "working collaboratively and in coordination with local communities." In doing so, the Delta Conservancy will lead efforts to "protect, enhance, and restore the Delta's economy, agriculture and working landscapes and environment for the benefit of the Delta region and its local communities, and the citizens of California" (Delta Conservancy 2012). The Conservancy's goals also include leading efforts to protect, enhance, and restore ecosystems in partnership with other entities and stakeholders (Delta Conservancy 2012). Another example of conservation efforts is the Central Valley Flood Management Planning Program's System Conservation Strategy goal to promote ecosystem function, recovery and stability of native species populations, and overall community diversity (CDWR 2015a). These are just a few examples of efforts in the water management sector that support conservation and restoration of California's natural and wildlife resources.

Improving habitat conservation through better water management is a state priority. The \$7.545 billion Proposition 1 water bond, approved overwhelmingly by California voters in 2014, will provide a significant source of funding for water projects and programs at a crucial time. Key funding areas include regional water reliability, public benefit of water storage capacity (e.g., agriculture and urban users, water quality objectives for wildlife), water recycling, groundwater sustainability, safe drinking water, and watersheds and flood management (Association of California Water Agencies [ACWA] 2014). Furthermore, the Sustainable Groundwater Management Act "allows local agencies to customize groundwater sustainability plans to their regional economic and environmental needs" (California Groundwater 2015). In addition, CDFW received funding from the USFWS SWG in 2004 for the California Coastal Watershed Planning and Assessment, which supported multi-disciplinary, large-scale watershed assessments along the length of California's coast to help improve freshwater habitat and support increased salmonid populations (CDFW 2014). SWAP 2015 includes a chapter on anadromous fish and highlights core principles, including water conservation, to identify and implement water management strategies designed to provide sufficient flow quality and quantity to meet fish and habitat needs (CDFW 2015). By continuing to enhance water management, CDFW and other partners can work together to meet California's current and future water needs while also protecting and conserving the state's natural and wildlife resources.



Text Box 5: Examples of Collaborative Conservation Efforts

There are numerous collaborative conservation management efforts found in California. Below are three such examples related to water management. The partners addressed in each description are indicated in **bold**.

- Maintaining Migratory Bird Habitat: In 2014, the California Rice Commission and The Nature Conservancy (TNC) partnered on the BirdReturns pilot program, which provided farmers in the Sacramento Valley with incentives for maintaining flooded fields as habitat for migrating shorebirds. TNC initiated the program to ensure that birds migrating through the Central Valley would have sufficient wetland habitat for wintering. Through collaboration with eBird, a citizen science project that collects data on bird sightings, TNC identified rice farms in bird migration paths, and worked with the California Rice Commission to provide rice farmers with incentives (compensation for irrigation costs) to maintain flooding in their fields during migration season (Robbins 2014). The flooded fields created "pop-up habitats" for migrating birds. During February and March 2014, over 40 rice farms participated in the pilot and provided nearly 10,000 acres of habitat for shorebirds (TNC California 2014).
- Restoring the Sierra Nevada Watershed: In March 2015, the Sierra Nevada Conservancy (SNC) partnered with U.S. Forest Service (USFS) to launch the Sierra Nevada Watershed Improvement Program (WIP), a collaborative effort to restore and improve ecosystem health of the Sierra Nevada Watershed through a suite of restoration and conservation activities. The WIP will work to restore streams and meadows, preserve working landscapes, restore forest health, and improve socio-economic conditions in the region (USFS 2015). The program will begin by focusing on forest restoration activities to increase the resilience of forests to catastrophic wildfires. SNC and USFS are working with state, federal, tribal, and local agencies, as well as other interested stakeholders, to implement activities that will occur under the WIP.
- Collaborating to Restore the Delta: The CNRA is partnering with the Delta Conservancy on California EcoRestore, a new initiative to create a coordinated approach to conservation and restoration of the San Joaquin Delta ecosystem (CNRA 2015). California EcoRestore, which evolved from the Bay-Delta Conservation Plan, will include a variety of projects designed to increase resilience of Delta ecosystems to climate change, improve habitat for threatened species, and protect and restore ecosystems, with the goal of restoring 30,000 acres of Delta habitat. The Delta Conservancy, in collaboration with local governments, will lead regional and local planning processes to identify priority restoration projects. EcoRestore will also work to engage non-governmental organizations (NGOs), academia, and other interested stakeholders to address stressors (e.g., invasive species, climate change) threatening Delta ecosystems (CNRA 2015).



3. Common Themes across Nine Sectors

Equally important to discussion topics unique to each sector are the common themes across all sectors. This section summarizes the two major overarching themes discussed through the course of developing the nine companion plans: climate change and integrated regional planning.

3.1 Climate Change-related Issues

Climate change continues to be one of the major pressures forcing us to examine the relationship between modern society and nature. Describing climate science, however, has been difficult due to its inherent complexity. Because of this and other factors, our society has not been able to fully embrace the seriousness of the implications of climate change. In the most recent analyses, the global average temperature is projected to increase in the range of 0.3–4.8°C (0.5–8.6°F) by 2100, and in California, the increase is projected to be 1.5°C (2.7°F) by 2050 and 2.3–4.8°C (4.1–8.6°F) by 2100 (IPCC 2014; CNRA 2014).

The effects of climate change are already present. Global sea level rise over the past century has exceeded the mean rate of increase during the previous two millennia, and the earth's surface temperature over each of the last three decades has been successively warmer than any previous decade since 1850. The evidence of these observed climate change impacts is manifested the strongest and most comprehensively in natural systems where many species of terrestrial, freshwater and marine organisms have shifted their geographic ranges, migration patterns, abundances, and life cycle activities in response to ongoing climate change (IPCC 2014).

As climate conditions are inextricably linked to the welfare of environments and societies, even the most conservatively projected increase in global mean temperatures would trigger significant changes to socio-economic and ecosystem conditions. Food production, energy and water development, and preparation and response to catastrophic events are examples of human systems that would be negatively affected by climate change. Pressures and stresses to ecosystems identified in SWAP 2015 will likely increase in magnitude and severity through the compounding effects of climate change (SWAP 2015).

Accordingly, the potential far-reaching effects on California's natural resources induced or exacerbated by climate change were a common concern among sectors, and cross-sector collaboration was considered critical for ecosystem adaptation while avoiding disasters.

Two key discussion points amongst sectors were to strategically assess the state's climate change vulnerabilities and implement adaptation actions. These actions included, but were not limited to: establishing a well-connected reserve system to increase ecosystem integrity (e.g. habitat resilience and mobility); incorporating climate change related factors (e.g. carbon sequestration, habitat shifts and sea level rise) into natural resource management; improving regulations to reduce greenhouse gas emissions; developing research guidelines to comprehensively evaluate climate change effects; and raising awareness of climate change.



3.2 Integrated Regional Planning

California presents a landscape that is ecologically, socioeconomically, and politically intricate. The current status of the state's ecosystems reflects not only the interactions between biological and abiotic components, but also among ecosystems and diverse human activities that are further controlled by mandates imposed on regulated activities.

The concept of integrated regional planning arises from the realization that addressing only one aspect of a complicated human/nature system is not sustainable. Paraphrased from the definition in the California Water Plan, integrated regional planning is an approach to prepare for effective management, including conservation activities, while concurrently achieving social, environmental, and economic objectives to deliver multiple benefits across the region and jurisdictional boundaries (CDWR, 2014). Expected outcomes of adopting an integrated regional planning approach include; maximizing limited resources to meet diverse demands, receiving broader support for natural resource conservation, and sustaining and improving ecosystem conditions, both for intrinsic and resource values.

Integrated regional planning begins with accepting diverse priorities and values articulated by the stakeholders of a region. With this mutual understanding, attempts are made, often through intense negotiations, to integrate various activities associated with multiple interests occurring in the region. Expected tasks under integrated regional planning include: identifying conflicting or redundant activities occurring in a region, minimizing redundant activities by aligning similar efforts, streamlining and integrating needed processes across different priorities, and collaborating and complementing efforts to effectively achieve mutual and/or diverse interests. As an example, integrated regional planning could result in zoning a region and limiting activities within each zone to avoid or reduce incompatible activities occurring in the region, or deferring timing to reduce negative consequences of interactive activities occurring in a region. In sum, integrated regional planning requires trust, open-mindedness, transparency, patience, strategic thinking, and collaboration among partners who seek to use the same or similar resources from different perspectives.

Establishing a framework for integrated regional planning was considered as one of the state's top priorities across sectors. Related topics included: preparing, approving, and implementing regional and landscape-level conservation plans; systematically pursuing necessary resources to implement conservation strategies; coordinating effective partnerships; adapting to emerging issues; and reviewing and revising the plans. Several existing plans were recognized as ongoing integrated regional planning efforts: Natural Community Conservation Plans (NCCPs), Habitat Conservation Plans (HCPs), Habitat Connectivity Planning for Fish and Wildlife (CDFW 2015), the Master Plan for Marine Protected Areas, individual species management plans, and SWAP 2015 and related endeavors, including this companion plan.

SWAP 2015, Chapter 7 describes implementation and integration opportunities, and identifies where partners can engage in cooperative implementation. Such opportunities include programs under various state and federal agencies such as Regional Advance Mitigation Planning (RAMP) by Caltrans and DWR; California Water Plan, California Water Action Plan, and the Central Valley Flood System Conservation



Strategy by DWR; Fire and Resource Assessment Program by CALFIRE; and federal programs under regulations such as the Central Valley Project Improvement Act, and the National Forest Management Act (CDFW 2015).

4. Commonly Prioritized Pressures and Strategy Categories across Sectors

SWAP 2015 adopted the Open Standards for the Practice of Conservation (Conservation Measures Partnership 2013), a conservation planning framework, and applied the process to select actions needed to conserve focal ecological components (conservation targets). The process started with examining the status of targets by identifying and evaluating their key ecological attributes, factors influencing their compromised conditions (stresses), and the sources of these stresses (pressures). Based on the situational analysis, conservation strategies (sets of actions) were selected for each target, either to improve the conditions of key ecological attributes, or to reduce the negative impacts from the stresses and pressures (CDFW 2015).

Pressures across Sectors

A pressure, as defined in SWAP 2015, is "an anthropogenic (human-induced) or natural driver that could result in impacts to the target (i.e., ecosystem) by changing the ecological conditions". Pressures can have either positive or negative effects depending on their intensity, timing, and duration, but they are all recognized to have strong influences on the well-being of ecosystems. Table 1 below lists the 29 standard pressures addressed under SWAP 2015.

Table 1: SWAP 2015 Pressures

- Agricultural and forestry effluents
- Air-borne pollutants
- Annual and perennial non-timber crops
- Catastrophic geological events¹
- Climate change¹
- Commercial and industrial areas²
- Dams and water management/use
- Fire and fire suppression
- Fishing and harvesting aquatic resources
- · Garbage and solid waste
- Household sewage and urban waste water ^{3,4}
- Housing and urban areas²
- Industrial and military effluents^{4, 5}
- Introduced genetic material
- Invasive plants/animals

- Livestock, farming, and ranching
- Logging and wood harvesting
- Marine and freshwater aquaculture
- Military activities
- Mining and quarrying
- Other ecosystem modifications⁶
- Parasites/pathogens/diseases
- Recreational activities
- Renewable energy
- · Roads and railroads
- Shipping lanes⁷
- Tourism and recreation areas
- Utility and service lines
- Wood and pulp plantations

Pressures include the following:

- Volcano eruption, earthquake, tsunami, avalanche, landslide, and subsidence
- Shoreline development
- ³ Urban runoff (e.g., landscape watering)



- Point discharges
- ⁵ Hazardous spills
- Modification of mouth/channels; ocean/estuary water diversion/control; and artificial structures
- Ballast water

(CDFW 2015)

4.1 Strategy Categories across Sectors

SWAP 2015 outlines 11 categories of conservation strategies (Table 2) under which regional strategies are organized, similar to the manner in which the regional goals are tiered under the statewide conservation goals (CDFW 2015). These regional strategies grouped in various categories are meant to work synergistically to achieve the statewide goals and priorities.

Table 2: SWAP 2015 Conservation Strategy Categories

- Data Collection and Analysis
- Direct Management
- Economic Incentives
- Environmental Review
- Land Acquisition, Easement, and Lease
- Land Use Planning

- Law and Policy
- Management Planning
- Partner Engagement
- Outreach and Education
- Training and Technical Assistance

(CDFW 2015)

The three most common priority strategy categories across the nine sectors were Data Collection and Analysis (7 sectors prioritized this strategy), Management Planning (7 sectors), and Partner Engagement (5 sectors). The strategy categories identified as most relevant to the water management sector are described in Section 5.2 below.

5. Water Management Priority Pressures and Strategy Categories

As described in SWAP 2015, a pressure² such as dams and water management/use, can affect biodiversity and natural resources in the state. Although key challenges exist, these seemingly negative aspects of pressures present opportunities for improving ecological health through collaborative conservation work.

For the purpose of developing companion plans, CDFW went through the pressures and strategy categories that were selected for various conservation targets under SWAP 2015 (CDFW 2015). Those elements considered relevant to each sector were collected from the document and prioritized by importance to the sector. Section 5.1 and 5.2 provide the results of this prioritization, and Text Box 6 lists pressures and strategies considered important but not included in this plan for future consideration.

² Due to the geographical differences across California, some pressures may not apply to certain regions.



5.1 Priority Pressures

Dams and water management/use – The management of water resources to meet water (stream and off-stream use) and power supply needs and to accommodate communities and agricultural production results in numerous pressures on rivers, wetlands, estuaries, and aquifers. This includes changing natural water flow patterns either deliberately or as a result of other activities, such as dam construction, dam operations, sediment control, salt regime change, wetland filling for mosquito control, levees and dike construction, surface water diversion, groundwater pumping, channelization, artificial lake creation, and illegal diversions.

5.2 Priority Strategy Categories

The top six strategy categories selected for this sector are the following (in alphabetical order): data collection and analysis, direct management, law and policy, land acquisition, easement, and lease, management planning, and partner engagement. These categories are described below.

Data Collection and Analysis (long-term) – Data collection and analysis is the utilization of robust data and thorough analysis to inform and facilitate more effective implementation of conservation strategies under other categories. Example strategies include conducting research on groundwater, improving data availability across programs and agencies, and conducting data analysis to directly inform resource management and regulatory decisions.

Direct Management (short-term) – Direct management is the participation in and implementation of activities that support stewardship of habitats and natural processes to maintain, enhance, and restore species population and ecological functions/conditions. Example strategies include improving fish passage, managing barriers on water movement, managing water flows/use, and restoring natural flows.

Law and Policy (short- and long-term) — Law and policy is the development, revision, guidance, and implementation of legislation, regulations, policy, and voluntary standards to improve conservation stewardship of species and habitats. Example strategies include advocating for effective law enforcement, strengthening alignment of policies across government agencies, supporting legislative actions, and writing permits to improve habitat.

Land Acquisition, Easement, and Lease (short-term) — Land acquisition, easement, and lease are types of transactions and agreements that help set aside or obtain land or water rights, which support conservation of the land, water, and/or habitat that species depend upon. Example strategies include acquiring water rights and purchasing land and/or acquiring easements through negotiation with willing sellers.

Management Planning (long-term) – Management planning is the development of management plans or processes for species, habitats, and natural processes/conditions that will lead to implementation of more effective conservation strategies. Example strategies include integrating resource management activities and providing input on project planning and decision-making processes.



Partner Engagement (long-term) – Partner engagement is the process for engaging and developing collaboration among state and federal agencies, Tribes and tribal communities, NGOs, private landowners, and other partners to achieve shared conservation objectives and enhance coordination across jurisdictions and areas of interest. Example strategies include establishing collaborative partnerships and establishing/developing co-management partnerships.

Text Box 6: Additional Pressures and Strategies for Future Consideration

Pressures

- Land use
- Population growth

Strategies

- Improve management planning and direct management implementation by increasing achievement of water management, water sustainability, hatchery management, and pollution control objectives.
- Develop strategies to address habitat and migratory pathway (aquatic and terrestrial) impacts from water transportation and diversion including operation and development of fish catching devices and maintenance of fisheries below dams.
- Develop approaches to address non-point source pollution controls (e.g., strategies for sediment, nutrients, and mercury).
- Improve permitting and licensing processes by incorporating considerations of water and habitat impacts in decision-making.
- Improve use and implementation of promulgated rules and legislation including Total Maximum Daily Loads (TMDLs) to promote water quality improvements.

6. Collaboration Opportunities for Joint Priorities

Conservation programs in California are managed by diverse partners, including state and federal agencies, local governments, and NGOs. Because SWAP 2015 is a comprehensive conservation plan, integrating their work into SWAP is crucial for impactful conservation outcomes for the state (SWAP 2015 Chapter 7). While the full array of relevant efforts is too extensive to list here, potential alignment opportunities were identified. Conservation activities considered most relevant to each prioritized strategy category (as described in Section 5.2) are summarized in Table 3. Potential partners and financial resources for implementing these conservation activities are listed in the Appendix E and F. Together, Table 3 and Appendix E and F summarize the key findings for this sector.

Alignment Opportunities and Potential Resources

Table 3 highlights conservation activities by the strategy categories that the team considered important for collaboration, and which could be implemented over the next 5–10 years. While some activities are applicable across many spatial scales and jurisdictions, they are assigned only to the most relevant scale and jurisdiction. The information in Table 3 is not comprehensive, and does not obligate any organization to fund or provide support for strategy implementation.



Table 3: Collaborative Opportunities by Strategy Category

Data Collection and Analysis

Potential Activities

Statewide

- Advance integration of data management/data exchange
- Build distributed network of common spatial datasets

Regional

Adopt resolution on strategic integrated regional conservation and development planning

Local/Site-specific

- Conduct fact assessments
- Conduct reporting by permittees as required by mitigation/Monitoring and Reporting Programs under the regulation of permitting actions or site cleanups
- Lead adaptation efforts in each sector
- Make databases available to public, citizen monitoring groups, and watershed stewardship organizations
- Monitor data collection efforts (e.g., the Delta)
- Outline primary risks of climate change vulnerabilities
- Prioritize financial and political support for data sharing
- Utilize existing databases and data visualization tools (e.g., DataBasin, EcoAtlas) for conservation planning
 efforts

Direct Management

Potential Activities

Statewide

Raise awareness on flood protection efforts from other agencies to refine flood system management

Regional

• Contribute to basin planning by focusing on water quality objectives to protect aquatic life and wildlife beneficial uses (e.g., warm and cold water and estuarine habitats)

Local/Site-specific

- Adopt instream flow standards to support fisheries and habitats
- Contribute to implementation of riparian restoration (e.g. mitigation for permits/in lieu fees)
- Control point and non-point sources to ensure compliance with water quality objectives
- Engage the agriculture industry in contributing to improved water quality and climate solutions
- Establish simplified permitting process for implementation of small-scale, voluntary habitat restoration projects
- Focus on long-term license or relicense of hydroelectric projects
- Guide cap-and-trade investments in agriculture to achieve other environmental, health and economic benefits
- Implement wetland and riparian area protection policies
- Integrate research, education and technical assistance, and financial incentives to support agricultural producers
- Manage water flows/use and restore natural flows
- Plan groundwater management
- Reset flow objectives as needed
- Update plans (e.g., Bay Delta upgrade to septic systems through small community grants plan)



Write permits to improve habitat (e.g., rare water bodies such as desert vernal pool areas)

Land Acquisition, Easement, and Lease

Potential Activities

Local/Site-specific

- Amend marsh agreements to restore wetlands
- Develop easement strategies with multiple objectives
- Focus on agricultural land stewardship strategies
- Improve water management through habitat restoration and levees
- Lease water rights in critical habitat areas
- Participate in ongoing wetland restoration programs (e.g., Suisun Marsh)
- Purchase land with senior water rights or directly purchase water rights
- Work with local landowners on species conservation

Law and Policy

Potential Conservation Activities

Statewide

- Adopt wetland and riparian area protection policies
- Improve conservation planning alignment on policies and regulations between government agencies
- Improve greenhouse gas goals by looking at natural infrastructure functions and opportunities to analyze executive orders

Local/Site-specific

- Adopt water quality standards that support fish, wildlife, habitats, and ecosystems uses of water, including instream flow standards
- Identify beneficial uses in wetland and riparian areas that have to be protected in water quality and water rights actions
- Take actions for land acquisition where appropriate and add ecosystem values in planning

Management Planning

Potential Conservation Activities

Regional

- Include consistent regional-scale methods for planning and conservation assessments
- Integrate water management approach with environmental stewardship

Local/Site-specific

- Address reservoir health and drinking water source issues
- Encourage low-impact development
- Filter salts, nitrogen, and other dissolved solids from groundwater
- Focus on waste discharge requirements (e.g., 401, 404)
- Monitor mitigation concurrent with construction
- Keep storm water on site and maintain open space between structures
- Recommend and target floodplain guidance
- Use de-salters for groundwater basins
- Utilize wetland and riparian area protection policies



Partner Engagement

Potential Conservation Activities

Statewide

• Engender collaboration between organizations so that each considers the needs of other organizations in the collection and assessment of data, rather than the requirements of individual organizational mandates

Regional

- Develop integrated water management plans with natural resource stewardship components
- Engage multiple partners at the regional scale
- Include variety of public and private stakeholders in communications and partnerships

Local/Site-specific

- Broaden watershed focus by integrating working groups
- Engage tribal groups and landowners in projects to understand land values to benefit water quality
- Manage healthy watersheds to create combined framework for engagement and evaluation
- Provide collaboration on water quality and ecosystem health
- Encourage groups to come together to develop water management plans and water budgets to show relative sources/uses and sustainability plans

7. Evaluating Implementation Efforts

Implementing SWAP 2015 and its nine companion plans is a complex undertaking. This section (and SWAP 2015 Chapter 8) emphasizes the importance of adaptive management based on performance monitoring and evaluation during the implementation stage.

SWAP 2015 sets a stage for adaptive management by developing the plan based on the Open Standards for the Practices of Conservation. SWAP 2015 implementation will be monitored over time in concert with other conservation activities conducted by CDFW and partners. SWAP 2015 recognizes three types of monitoring:

- 1. status monitoring, which tracks conditions of species, ecosystems, and other conservation factors (including negative impacts to ecosystems) through time;
- effectiveness monitoring, which determines if conservation strategies are having their intended results and identifies ways to improve actions that are less effective for adaptive management; and
- 3. effects monitoring, which addresses if and how the target conditions are being influenced by strategy implementation.

Monitoring and evaluating SWAP 2015 implementation are critical steps to demonstrate and account for the overall progress and success achieved by the plan. By incorporating lessons learned through monitoring conservation activities and evaluating for future actions, CDFW and partners have opportunities to improve performance and adapt emerging needs that were not previously considered. For stakeholders including decision-makers, partners, and funders, the resulting data would be useful for not only understanding the status of SWAP 2015 and companion plan implementation, but also to prioritize resource allocations necessary for managing natural resources in the state.



SWAP 2015 developed performance measures for each strategy category (SWAP 2015 Chapter 8). These measures are critical in assessing SWAP 2015 performance and will be used for estimating the plans' overall contributions to natural resource conservation in California.

8. Desired Outcomes

Desired outcomes for this sector over the next 5–10 years, within the context of SWAP 2015, were identified and are provided below. These outcomes are organized by the selected strategy categories described in Section 5.2, and are not listed in order of priority.

Data Collection and Analysis

- Data is accessible, available, and usable for users beyond water resource professionals. User-friendly data visualization tools and products (e.g., presentation of data through Geographic Information System tools) created and existing tools (e.g., EcoAtlas and Data Basin) shared to promote use of data for various users involved in decision-making processes.
- Analysis of, access to, and application of integrated, high-quality data and information for decision-making processes and investments promoted to achieve SWAP 2015 and companion plan goals. Data shared with key audiences (e.g., decision-makers, agency staff, and conservation groups) involved in management and land conservation decision-making.
- Appropriate performance measurement metrics designed that accurately track project investments and implementation. High-quality data collected for each metric that helps partners assess performance.
- Existing recommendations and data collection efforts (e.g., the 2014 Delta Stewardship Council Environmental Summit recommendations) used in decision-making.

Direct Management

- Partner and agency awareness regarding flood protection efforts, flood plains, and instream flow regimes increased.
- New standards for flow objectives reset for priority California streams to reflect current flow regimes and standards instituted in management plans. Outcomes of flow management standards and data used to establish flexible flow regimes for top priority streams to benefit fish and wildlife.
- Existing water quality plans and stream flow metrics incorporated into current management activities (e.g., the Bay Delta San Francisco Estuary Water Quality Control Plan and the Federal Energy Regulatory Commission relicensing program).
- Importance of ground water management highlighted and known (e.g., how ground water basins affect stream flow and what mechanisms and direct management support for integrated groundwater management).

Land Acquisition, Easement, and Lease

 Assessment and designation of protected area acreage improved and increased at the watershed scale through creation of master plans for each hydrologic region and/or watershed and maps of priority areas.



- Water rights obtained to support conservation of habitats and ecosystems.
- Additional management practices and actions (beyond easements) promoted so that key
 audiences (e.g., landowners) have higher awareness about and understanding of conservation
 strategies to better manage working lands for conservation and improved wildlife habitat and
 ecosystems values (e.g., agricultural and urban land stewardship framework and toolbox).
- Water and soil management improved through habitat restoration, control of Hydraulic Conditions of Concern, and sediment load movement within flow regimes for healthy streambed ecosystems.

Law and Policy

- Water quality control planning improved through development of water quality standards that recognize and support ecosystems and habitats (e.g., identification of wetland and riparian areas to establish standards for statewide adoption by SWRCB).
- Alignment and consistency of laws and policies across resource management sectors improved to encourage achievement of SWAP 2015 and companion plan conservation goals.

Management Planning

- Water management approaches (e.g., groundwater sustainability plan, reservoir reoperation plan) modified to incorporate environmental stewardship.
- Criteria designed to improve ecological conditions for easement standards in various regions (e.g., the Delta).
- See 4th bullet under Direct Management.

Partner Engagement

- Collaboration among entities involved in integrated regional water management increased.
- Greater investment secured in integrated regional water management planning at the watershed scale.
- Multi-partner collaboration for data collection and scoping increased.
- SWAP 2015 and companion plans used as the cornerstone for defining conservation priorities and informing statewide resource planning and habitat improvement projects in partners' investments and environmental stewardship actions.
- State and Regional Water Boards and other partners engaged in drought management efforts that link available water supply and quality of supply in decision-making.



9. Next Steps

The key next steps identified to ensure successful implementation of the companion plan over the next five years are: partnership and collaboration, human and financial resources, and communication and outreach. Suggested activities relevant to these steps are found below. Additional next-steps to consider as a secondary priority are listed under "Additional Next Steps" (below).

Partnership and Collaboration

- Encourage and support increased interagency collaboration at the management level to help answer conservation questions, allocate sufficient staff capacity, and conserve resources through coordinated implementation of SWAP 2015 and companion plans.
- Ensure use and integration of recommendations and strategies from SWAP 2015 and companion
 plans across sectors. Incorporate recommendations in future relevant documents and
 conservation actions by incorporating information and citing SWAP 2015 and companion plans
 as major interagency documents demonstrating productive collaboration.

Human and Financial Resources

- Across partners, incorporate priorities from SWAP 2015 and companion plans into project
 planning and implementation efforts and prioritize existing conservation projects with sufficient
 implementation funds that address the long-term goals of SWAP 2015 and companion plans.
- Encourage and obtain agency and partner support to leverage information and cross-reference priorities and recommendations common to all sector companion plans through integrated regional planning (e.g., through support of the SGC).
- Identify mechanisms for implementing recommendations and strategies in SWAP 2015 and companion plans.
- Determine program goals and available resources alignment and potential synergies between SWAP 2015 and companion plans and other relevant planning documents (e.g., the Delta Plan and the California Water Plan)

Communication and Outreach

- Prepare a communication plan for SWAP 2015 and companion plans that targets multiple audiences and identifies venues to share information (e.g., the SGC, CBC, Delta Council, the Governor and legislature). Continued communication and outreach will ensure awareness of and ongoing engagement on SWAP 2015 and companion plan implementation.
- Obtain support (human and financial) at the statewide and regional levels through various mechanisms (e.g., SWG) for outreach efforts to promote SWAP 2015 and companion plans.

Additional Next Steps

- Provide input to the 2018 Update of the State Water Plan's environmental stewardship and ecosystem objectives and actions so that they align with the companion plan.
- Draw upon the recommendations from the 2014 Delta Stewardship Council's Environmental Data Summit to organize and expand upon identified conservation activities and next steps highlighted throughout this companion plan.



10. Acknowledgements

This companion plan was developed in collaboration with many partners who deserve special recognition for their time and commitment. (Please see Appendix C for a list of water management development team members.) CDFW and Blue Earth express our warmest gratitude to those who were involved in the plan's development, as well as to the organizations that generously offered their staff time. As an initial step toward building a collaborative approach for implementing SWAP 2015 and the nine sector-focused companion plans, CDFW will develop an operational plan that describes logistics for moving forward.



Appendices

Appendix A: References

- Association of California Water Agencies (ACWA). 2014. Facts about Proposition 1. http://www.acwa.com/sites/default/files/post/2014-water-bond/2014/09/updated-proposition-1-fact-sheet.pdf.
- Bureau of Reclamation. 2013. The Central Valley Project. Web. 17 Apr. 2015. http://www.usbr.gov/projects/Project.jsp?proj Name=Central+Valley+Project.
- California Department of Fish and Wildlife (CDFW). 2012. Assembly Bill 2402. Fish and Game Code Section 703.5.

 http://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=201120120AB2402.
- CDFW. 2015a. California State Wildlife Action Plan (SWAP). https://www.wildlife.ca.gov/SWAP/Final.
- ---. 2015b. Habitat Connectivity Planning for Fish and Wildlife. Web. 27 Oct. 2015. www.wildlife.ca.gov/Conservation/Planning/Connectivity.
- CDFW. 2016. A Climate Change Vulnerability Assessment of California's Terrestrial Vegetation. https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=116208&inline.
- California Department of Water Resources (CDWR). 2008. California State Water Project Water Supply. Web. 17 Apr. 2015c. http://www.water.ca.gov/swp/watersupply.cfm.
- CDWR. 2014. California Water Plan Update 2013. Web. 17 Apr. 2015. http://www.waterplan.water.ca.gov/cwpu2013/final/index.cfm.
- CDWR. 2015a. Central Valley Flood System Conservation Strategy. California Landscape Conservation Cooperative Webinar Series.
- ---. 2015b. How Water is Used in California. (See Appendix F).
- California Groundwater. 2015. Legislation Sustainable Groundwater Management Act. Web. 05 Feb. 2016. http://groundwater.ca.gov/legislation.cfm.
- California Natural Resources Agency (CNRA). 2009. Climate Adaptation Strategy, http://resources.ca.gov/climate/safeguarding/Statewide Adaptation Strategy.pdf.
- CNRA. 2014. Safeguarding California Plan. http://resources.ca.gov/climate/safeguarding.
- CNRA, 2014. California Department of Food & Agriculture (CDFA), and California Environmental Protection Agency (CalEPA). California Water Action Plan.

 http://resources.ca.gov/docs/california water action plan/Final California Water Action Plan .pdf.



- CNRA. 2015. Restoring the Sacramento-San Joaquin Delta Ecosystem. Web. 28 Jul. 2015. http://resources.ca.gov/docs/ecorestore/ECO_FS_Overview.pdf.
- Conservation Measures Partnership. 2013. The Open Standards for the Practice of Conservation Version 3.0. http://www.conservationmeasures.org/.
- Executive Office of the President. 2013. The President's Climate Action Plan, 2013. Web. 27 Oct. 2015. https://www.whitehouse.gov/sites/default/files/image/president27sclimateactionplan.pdf
- The Nature Conservancy (TNC) California. 2014. Precision Conservation. Web. 28 Jul. 2015. http://www.conserveca.org/our-stories/all/2-blog/132-precision-conservation#.VbeA7Pmqqko.
- Robbins, J. . 2014. Paying Farmers to Welcome Birds. The New York Times. Web. 28 Jul. 2015. http://www.nytimes.com/2014/04/15/science/paying-farmers-to-welcome-birds.html? r=0.
- Sacramento-San Joaquin Delta Conservancy. 2012. 2012 Strategic Plan. 2012.

 http://www.deltaconservancy.ca.gov/sites/default/files/docs/Delta_Conservancy_Strategic_Plan_Designed_20June2012.pdf.
- State Water Resources Control Board (SWRCB). 2015a. GAMA Groundwater Ambient Monitoring & Assessment Program. Web. 24 Jul. 2015. http://www.waterboards.ca.gov/gama/.
- ---. 2015b. "The Water Rights Process." Web. 24 Jul. 2015.

 http://www.swrcb.ca.gov/waterrights/board_info/water_rights_process.shtml.
- U.S. Census Bureau. 2015. California Quick Facts. Web. 27 May 2016. https://www.census.gov/quickfacts/table/PST045215/06.
- U.S. Fish and Wildlife Service (USFWS). 2012. National Fish, Wildlife, and Plants Adaptation Strategy. Web 27 Oct. 2015. http://www.wildlifeadaptationstrategy.gov/.
- U.S. Forest Service (USFS). 2015. Critical Ecosystem in Danger, California's Primary Water Supply at Risk. Web. 28 Jul. 2015. http://www.fs.usda.gov/detail/r5/news-events/?cid=STELPRD3831007.



Appendix B: Plans, Strategies, and Documents Identified by the Development Team

- Alper, C. N., M. P. Hunerlach, J. T. May, and R. L. Hothem. 2005. Mercury Contamination from Historical Gold Mining in California. http://pubs.usgs.gov/fs/2005/3014/fs2005_3014_v1.1.pdf.
- American Water Resources Association. 2015. About Us. Web. 20 May 2015. http://www.awra.org/index.html.
- California Natural Resources Agency (CNRA). 2015. California Ecorestore. Web. 10 Jul. 2015. http://resources.ca.gov/ecorestore/.
- Bolsa Chica Lowlands Restoration Project. 2015. Bolsa Chica Lowlands Restoration Project. Web. 27 Apr. 2015. https://www.bolsachicarestoration.org/.
- California Department of Fish and Wildlife (CDFW). 1996. County of Orange (Central/Coastal) NCCP/HCP. Print. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Orange-Coastal
- CDFW. 1996. Rancho Palos Verdes NCCP/HCP. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Rancho-Palos-Verdes
- CDFW. 1997. Western Riverside Multi-Species HCP. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Riverside
- CDFW. 2000. San Joaquin Multi-Species HCP. www.sjcog.org/DocumentCenter/View/5
- CDFW. 2001. Placer County Conservation Plan. <u>https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Placer-County.</u>
- CDFW. 2004. San Diego Multiple Habitat Conservation Program. https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=35066&inline=1.
- CDFW. 2005. Yolo Natural Heritage Program. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Yolo
- CDFW. 2006. Imperial Irrigation District NCCP/HCP. <u>https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Imperial</u>
- CDFW 2006. Santa Clara Valley Habitat Plan. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Santa-Clara.
- CDFW. 2007. Coachella Valley Multiple Species Habitat Conservation Plan. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Coachella-Valley.
- CDFW. 2007. East Contra Costa County NCCP/HCP. <u>https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/East-Contra-Costa.</u>
- CDFW. 2008. Yolo Bypass Wildlife Area Land Management Plan. https://nrm.dfg.ca.gov/FileHandler.ashx?DocumentID=84924&inline
- CDFW. 2009. Mendocino Redwood Company NCCP/HCP. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Mendocino.
- CDFW. 2011. San Diego County Water Authority NCCP/HCP. https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/San-Diego-WA.



CDFW. 2012. Yuba Sutter Regional Conservation Plan.

https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/Yuba-Sutter.

CDFW. 2014. Orange County Transportation Authority NCCP/HCP.

https://www.wildlife.ca.gov/Conservation/Planning/NCCP/Plans/OCTA.

CDFW. 2015. Passage Assessment Database (PAD). Web 30 Apr. 2015.

https://nrm.dfg.ca.gov/PAD/Default.aspx.

California Department of Water Resources (CDWR). 2005. Bulleting 250 Fish Passage Improvement.

http://www.water.ca.gov/fishpassage/docs/b250/B250_summary.pdf.

CDWR. 2010. California Drought Contingency Plan.

http://www.water.ca.gov/waterconditions/docs/Final CA Drought Contingency Plan-11-18-2010a.pdf.

CDWR. 2013. California Flood Future.

http://www.water.ca.gov/sfmp/resources/California Flood Future.pdf.

CDWR. 2014. California Water Plan Update 2013. Web.

http://www.waterplan.water.ca.gov/cwpu2013/final/index.cfm.

CDWR. 2015a. California's Groundwater Update 2013.

http://www.waterplan.water.ca.gov/topics/groundwater/index.cfm.

---. 2015b. Draft Central Valley Flood System Conservation Strategy.

http://www.water.ca.gov/conservationstrategy/cs_new.cfm.

California Natural Resources Agency (CNRA). 2014. California Water Action Plan.

http://resources.ca.gov/docs/california water action plan/Final California Water Action Plan .pdf.

California Water Quality Monitoring Council. 2010. A Comprehensive Monitoring Program Strategy for California. http://www.mywaterquality.ca.gov/monitoring council/docs/comp strategy all.pdf.

California Wetland Monitoring Workgroup. 2010. Tenets of a State Wetland and Riparian Area Monitoring Program (WRAMP).

http://www.mywaterquality.ca.gov/monitoring_council/wetland_workgroup/docs/2010/tenets_program.pdf.

Central Valley Joint Venture. 2006. Central Valley Joint Venture Implementation Plan.

http://www.centralvalleyjointventure.org/science.

Central Valley Water Board. 1998. The Water Quality Control Plan (Basin Plan) for the California Regional Water Quality Control Board - Central Valley Region for the Sacramento River Basin and the San Joaquin River Basin. Fourth Edition. Sacramento, CA, Central Valley Regional Water Quality Control Board.

City Of Newport Beach. 2013. Eelgrass Protection and Mitigation Plan for Shallow Waters in Lower Newport Bay: An Ecosystem Based Management Program.

http://www.newportbeachca.gov/home/showdocument?id=15234.

Delta Stewardship Council. 2013. The Delta Plan. http://www.deltacouncil.ca.gov/delta-plan-0.



- Newport Beach Public Works Department. 2010. Harbor Area Management Plan. http://www.newportbeachca.gov/home/showdocument?id=9186.
- San Francisco Estuary Partnership. Rethinking Our Grandest Plan for the Estuary. San Francisco Estuary Partnership News 24 (Mar. 2015): 10-11. http://www.sfestuary.org/rethinking-our-grandest-plan-for-the-estuary/.
- Santa Ana Regional Water Quality Control Board. 2004. Watershed Management Initiative Chapter.

 http://www.waterboards.ca.gov/santaana/water_issues/programs/wmi/docs/2004_wmi_rb8_t_oc.pdf.
- Santa Ana Watershed Project Authority (SAWPA). Santa Ana Sucker Conservation Team. Web. 27 Apr. 2015. http://www.sawpa.org/collaboration/projects/santa-ana-sucker-conservationteam/.
- SAWPA. 2015. SAWPA News. Web. 27 Apr. 2015. http://www.sawpa.org/.
- Sonoma County. 2008. General Plan 2020 Water Resources Element. http://www.sonomacounty.org/prmd/gp2020/wre.pdf.
- Southern California Wetlands Recovery Project (SCWRP). Southern California Wetlands Recovery Project. Web. 27 Apr. 2015. http://scwrp.org/.
- Strategic Growth Council (SGC). 2015. California Sustainable Agricultural Land Conservation Program
 Grant Guidelines & Request for Grant Applications.

 http://www.conservation.ca.gov/dlrp/SALCP/Documents/Sustainable%20Agricultural%20Lands
 %20Conservation%20Program%20Guidelines final.pdf.
- State Water Resources Control Board (SWRCB). 2001. Review of California's Continuing Planning Process. 2001. http://www.waterboards.ca.gov/plans policies/.
- SWRCB. 2010. Impaired Water Bodies. Web. 27 Apr. 2015. <u>http://www.waterboards.ca.gov/water_issues/programs/tmdl/integrated2010.shtml</u>.
- SWRCB. 2010. 2010 Surface Water Ambient Monitoring Program Strategy 2010 Update of the Comprehensive Monitoring and Assessment Strategy to Protect and Restore California's Water Quality.

 http://www.waterboards.ca.gov/water-issues/programs/swamp/docs/reports/2010-swamp-st-rat-full-rpt-append.pdf.
- SWRCB. 2013. Preliminary Draft Water Quality Control Policy for Wetland Area Protection and Dredged or Fill Permitting.

 http://www.waterboards.ca.gov/water_issues/programs/cwa401/docs/wrapp/policy_draft.pdf.
- SWRCB. 2015. Conditional Waivers for Discharges from Irrigated Agriculture." Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water_issues/programs/agriculture/ .
- SWRCB. 2015. National Pollutant Discharge Elimination System (NPDES) Wastewater. Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water issues/programs/npdes/.
- SWRCB.2015. Nonpoint Source Pollution (NPS) Control Program. Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water_issues/programs/nps/.
- SWRCB. 2015. Storm Water Program." Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water_issues/programs/stormwater/.



- SWRCB. 2015. Water Quality Control Plans and Policies. Web. 27 Apr. 2015. http://www.waterboards.ca.gov/plans_policies/.
- SWRCB. 2015. Clean Water Act Section 401 Water Quality Certification and Wetlands Program. Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water_issues/programs/cwa401/wrapp.shtml.
- SWRCB. 2015. Total Maximum Daily Load (TMDL) Program. Web. 27 Apr. 2015. http://www.waterboards.ca.gov/water_issues/programs/tmdl/index.shtml.
- SWRCB and Regional Water Quality Control Boards. 2015. Water Quality Control Plans. http://www.waterboards.ca.gov/plans_policies/#plans.
- The Sierra Fund. 2015. Improving Mine Reclamation in California. 17 Mar. 2015.

 http://reclaimingthesierra.org/wp-content/uploads/2015/03/Improving-Mine-Reclamation-in-California-rev-3.17.2015.pdf.
- U.S. Environmental Protection Agency (USEPA). 2015. Wetlands Compensatory Mitigation. 2 Apr. 2015. Web. 30 Apr. 2015. http://water.epa.gov/lawsregs/guidance/wetlands/wetlandsmitigation_index.cfm.
- U.S. Fish and Wildlife Service (USFWS). 2015. Water Project Biological Opinions. 17 Mar. 2015. Web. 30 Apr. http://www.fws.gov/sfbaydelta/cvp-swp/cvp-swp.cfm.
- U.S. Navy. 2012. Integrated Natural Resources Management Plan. http://www.denix.osd.mil/nr/upload/inrmps-2.pdf.
- Water Advisory Committee of Orange County. 2012. Local Water Management Efforts in Prado Basin. http://www.mwdoc.com/cms2/ckfinder/files/files/12-0907%20WACO%20-%20OCWD%20Prado%20Basin.pdf.



Appendix C: Companion Plan Development Team Members and Affiliations

Affiliation	Participant
California Department of Fish and Wildlife	James Rosauer Peter Ode
California Department of Water Resources	Emily Alejandrino Francisco Guzman Katherine Spanos Michael Perrone Paul Massera Ted Frink Kamyar Guivetchi
California Environmental Protection Agency - Santa Ana Regional Water Quality Control Board	Glenn Robertson
California Water Quality Monitoring Council/ State Water Resources Control Board	Jon Marshack
California Environmental Protection Agency – State Water Resources Control Board	Amber Villalobos Jeff Wetzel
Sacramento-San Joaquin Delta Conservancy	Kristal Davis-Fadtke Shakoora Azimi-Gaylon
The Nature Conservancy	Jeanne Brantigan Susan Tatayon
U.S. Fish and Wildlife Service - Land Conservation Cooperatives	Rebecca Fris



Appendix D: Water Use Fact Sheets (CDWR, 2014)



How Water Is Used in California - Agriculture

Where Does California's Water Go?

- California's water supports three main sectors: cities and communities, agriculture and environment.
- On average, the proportion of water used by each sector is 10 percent cities and communities, 40 percent agriculture, and 50 percent environment.
- This statewide ratio varies widely depending upon whether a year is wet or dry.
- All sectors overlap: water allocated for one purpose is often reused for another purpose downstream.

Where Does Water Devoted to Agriculture Go?

- California's unique geography and Mediterranean dimate have allowed the state to become one of the most productive agricultural regions in the world. The Sierra Nevada Mountain range that lines the eastern edge of the state captures and stores winter precipitation that can be then used for summer irrigation in the Central Valley. This water, combined with the Mediterranean climate, permits the growing of a great number of crops.
- California produces more than 300 different crops and leads the nation in production of more than 80 commodities. California is the sole producer of 14 commodities including almonds, artichokes, dates, figs, raisins, pistachios, prunes and walnuts.
- There are approximately 77,900 farms and ranches in California, and their combined sales generated \$46.4 billion in 2013. The value of California's farm output leads the nation.
- Most of this production would not be possible without irrigation. In an average year, California agriculture irrigates more than 9 million acres.

Much of Our Water Has Multiple Purposes

- Water released from upstream reservoirs to control salinity in the Sacramento-San Joaquin Delta often serves the dual purpose of benefitting threatened and endangered native species in the Delta and meeting various requirements to maintain certain levels of flow in rivers.
- Keeping saltwater out of the Delta also ensures that the State Water Project and the federal Central Valley Project can deliver fresh water to 25 million Californians and millions of acres of farmland.
- Much of the water dedicated to agriculture in California serves dual purposes: for example, flood-irrigated rice fields serve as critical habitat for many species of migratory birds that fly through California.
- In California agriculture, water is seldom used only once.
 Applied water is often reused multiple times on the same farm or in the same region. Reuse of agricultural recoverable flows is a prominent characteristic of California agriculture.

Drought Diminishes Supplies to All Sectors

- California communities have been ordered to reduce their overall water use by an average of 25 percent compared to 2013. State regulators tailored mandatory cutback targets ranging from 8 percent to 36 percent for each community based on past conservation efforts.
- In dry years, environmental flows are naturally reduced, as are many regulatory flow and water quality requirements. Some streams have dried up entirely. Others are slack and warm enough to threaten native fish populations. In the past two years of severe drought, flow requirements for environmental purposes also have been reduced by state regulators struggling to balance multiple demands for water. The State Water Resources Control Board has issued 12 separate orders since January 2014 In the Sacramento-San Joaquin Delta alone, reducing flows required for environmental purposes. These reductions made over 400,000 acre-feet of water available for other purposes in 2014, and another 600,000 acre-feet that will be made available for other purposes in 2015.
- A recent analysis by the University of California, Davis, Center for Watershed Sciences estimates that in 2015, surface water deliveries to farmers will be reduced by 8.7 million acre-feet. Groundwater pumping will increase an estimated 6.2 million acre-feet, for a net loss of 2.5 million acre-feet to California's farms.
- For two consecutive years, many San Joaquin Valley farms dependent upon
 the Central Valley Project have gotten no water from the project. Farms in
 Kern County dependent upon the State Water Project have had deliveries cut
 80 percent. State regulators have ordered thousands of long-time water rights
 holders, many of them farmers and irrigation districts, to stop taking water from
 California rivers and streams because there simply is not enough water to
 meet all needs.
- Farmers are responding to the water shortages by pumping groundwater where
 possible, buying water from more fortunate growers, or fallowing land. UC Davis
 economists estimate that in 2015, farmers will choose not to grow crops on about
 564,000 acres, with a corresponding loss of revenue of \$856 million.

State Growers Using Water More Efficiently

- Between 1967 and 2010, the total applied water to crops was reduced by 5 percent, from 31.2 million acre-feet to 29.6 million acre-feet (one acre foot is enough to supply all the needs of roughly two typical households for a year).
- Economic efficiency in that same time frame increased 96.6 percent, from a value of \$651 per acre-foot to \$1,280.
- Over four decades (a roughly corresponding period), yields rose at an average rate of 1.42 percent per year as both crop varieties and farming practices have improved. That makes the 40-year yield increase about 57 percent.
- More than half of California's irrigated agricultural acreage has some sort of
 precision irrigation technique being used (e.g., subsurface drip, micro-sprinkler
 and drip) with the sharp trend of these practices increasing each year.
- The state is facilitating greater adaptation of precision techniques with the State Water Efficiency and Enhancement Program (SWEEP), a grant program for farmers implementing irrigation systems that reduce water and energy use and cut greenhouse gas emissions.
- Projects funded under the program will save hundreds of thousands of acrefeet of water and reduce greenhouse gas emissions by more than 2 million metric tons.





How Water Is Used in California - Environmental

Where Does California's Water Go?

- California's water supports three main sectors: cities and communities, agriculture and environment.
- On average, the proportion of water used by each sector is 10 percent cities and communities, 40 percent agriculture, and 50 percent environment.
- This statewide ratio varies widely depending upon whether a year is wet or dry. In wet years, the proportion that serves environmental purposes can be 60 percent or more, while in dry years that proportion drops to roughly one-third.
- Water often serves double duty: Water allocated for one purpose is often reused for other purposes downstream.

Where Does Water Devoted to Environmental Purposes Go?

- The largest share of water for environmental purposes goes to "wild and scenic" rivers, which are protected by federal and state law from dam development. That share is roughly 23 percent in a dry year, 41 percent in a wet year.
- These "wild and scenic" rivers are primarily on the remote North Coast where there is little agricultural or urban demand. The Eel River, for example, carries a larger volume of water than either the San Joaquin or American River.
- Other environmental water use includes water to maintain habitat for fish within rivers and streams, water that supports wetlands for migratory birds, and water needed to maintain water quality.
- Dramatic changes in California's water use since its statehood have transformed our rivers, streams and estuaries. Today, more than 1,400 dams block fish migration and roughly 95 percent of native vegetation along Central Valley rivers and creeks has been lost, including wetlands that hosted migratory birds.
- One quarter of California's native freshwater fish species are listed as endangered or threatened under state and federal endangered species acts. According to scientific research, in 1975, 12 percent of California's freshwater fish species were either extinct or highly vulnerable to extinction. By 2010, 38 percent of native freshwater species were extinct or vulnerable to extinction.

Much of Our Water Has Multiple Purposes

- Protecting freshwater supplies for over 25 million Californians and millions of acres of farmland requires keeping saltwater out of the inner Sacramento-San Joaquin Delta. Preventing saltwater intrusion protects water quality for Delta residents and the State Water Project and the federal Central Valley Project, which convey and store fresh water for communities and farms across the state.
- Water released from upstream reservoirs that flows into the Delta to repel salt water intrusion often serves a dual purpose -- helping native fish.
- Much of the water dedicated to agriculture in California also supports environmental habitats. For example, flood-irrigated rice fields serve as critical feeding grounds for many species of migratory birds that fly through California.
- Some rivers with stretches that are designated "wild and scenic" eventually flow to the Central Valley and provide water for farms and cities.

Drought Diminishes Supplies to All Sectors

- A recent analysis by the University of California, Davis, Center for Watershed Sciences estimates that in 2015, surface water deliveries to farmers will be reduced by 8.7 million acre-feet. Groundwater pumping will increase an estimated 6.2 million acre-feet, for a net loss of 2.5 million acre-feet to California's farms.
- California communities have been ordered to reduce their overall water use by an average of 25 percent compared to 2013. State regulators tailored mandatory cutback targets ranging from 8 percent to 36 percent for each community based on past conservation efforts.
- In dry years, environmental flows are naturally reduced, as are many regulatory flow and water quality requirements. Some streams have dried up entirely. Others are running slack and warm enough to threaten native fish populations.
- In the past two years of severe drought, flow requirements for environmental purposes also have been reduced by state regulators struggling to balance multiple demands for water. The State Water Resources Control Board has issued 12 separate orders since January 2014 in the Delta alone, reducing flows required for environmental purposes. These reductions made over 400,000 acre-feet of water available for other purposes in 2014, and another 600,000 acre-feet will be made available for other purposes in 2015.
- The state has been forced to rescue threatened and endangered fish species on many rivers across the state. Hatcheries have been evacuated due to low flows that make water temperatures lethally warm.
- Water deliveries to wildlife refuges have been reduced as much as 70 percent, raising concerns about waterfowl overcrowding and disease outbreaks.
- In key streams, the state is encouraging voluntary efforts among landowners and water users to maintain enough flow to allow fish to spawn.





How Water Is Used in California - Urban

Where Does California's Water Go?

- California's water supports three main sectors: cities and communities, agriculture and environment.
- On average, the proportion of water used by each sector is 10 percent cities and communities, 40 percent agriculture, and 50 percent environment.
- This statewide ratio varies widely depending upon whether a year is wet or dry.
- Water often serves double duty: Water allocated for one purpose is often reused for another purpose downstream.

Where Does Water Devoted to Municipal and Industrial Purposes Go?

- California is the most populous state in the nation, with 38.7 million people as of January 2015. Demographers predict steady future growth, with the state's population projected to reach more than 51 million by 2060.
- Economists put the value of all goods and services produced in the state in 2014 at \$2.3 trillion, making California the 8th largest economy in the world.
- Total urban water use in California is approximately 9.5 million acre-feet a year.
 Of that, approximately half goes to landscaping.
 Roughly one-third of total urban water use goes to residential landscaping, with another 16 percent used on the landscapes of commercial and governmental institutions.
- Another third of total urban water use is used in people's homes and apartments, with an additional 9 percent used within commercial and institutional buildings.
- According to the Public Policy Institute of California, the share of water devoted to industry is shrinking. Industry now uses only 6 percent of urban water, down from 8 percent in 1990. Businesses and industry are getting more efficient, according to the PPIC, which found that water used by cities generated roughly 2.4 times more economic value per gallon in 2010 than it did in 1967.
- Water used to help generate electricity involves roughly 2 percent of total urban water use.
- Getting water to homes, parks, businesses, factories, and other enterprises within California's cities and towns is largely a local endeavor.
- Nearly 400 large water districts provide water for more than 90 percent of the state's population, while thousands of smaller utilities serve rural communities.

- Water from local aquifers and reservoirs makes up the largest share of the water that supplies California's municipal and industrial needs.
- But at least one-fourth of the water used in metropolitan Southern California and the San Francisco Bay Area comes from the Sacramento-San Joaquin Delta through the pumps and aqueducts of the State Water Project. Hundreds of billions of dollars of economic activity are tied to these water deliveries, from the tourist economy of San Diego to the manufacturing hub of Los Angeles to the technology company campuses of Silicon Valley.
- Water delivered from the Delta makes up some or all of the water supplies of two-thirds of the state's population, or 25 million people.

Much of Our Water Has Multiple Purposes

- Protecting water supplies that are drawn from the Delta involves the control of saltwater that pushes inland from San Francisco Bay.
- Water released from upstream reservoirs to flow into the Delta to repel salt water intrusion often serves the dual purpose of also helping native fish.
- Much of the water dedicated to agriculture in California also supports environmental habitats.
 For example, flood-irrigated rice fields serve as critical feeding grounds for many species of migratory birds.

Drought Diminishes Supplies to All Sectors

- This year, California communities were ordered to reduce their overall water use by an average of 25 percent compared to 2013. State regulators tailored mandatory cutback targets ranging from 4 percent to 36 percent for each community based on past conservation efforts.
- In response, local water districts have issued emergency regulations restricting outdoor water use; invested hundreds of millions of dollars in rebate programs to encourage homeowners to replace lawns and install more efficient toilets, washing machines, shower heads and other appliances and fixtures; altered rate structure to encourage conservation; boosted enforcement of water-use restrictions; and supported public awareness campaigns to help teach Californians how to save water every day.
- A recent analysis by the University of California, Davis, Center for Watershed Sciences estimates that in 2015, surface water deliveries to farmers will be reduced by 8.7 million acrefeet. Groundwater pumping will increase an estimated 6.2 million acre-feet, for a net loss of 2.5 million acre-feet to California's farms.

- Experts put the economic cost to California's farm economy at roughly \$2.7 billion and estimate that nearly 19,000 farm jobs -- most in the San Joaquin Valley -- have been lost due to drought.
- In dry years, environmental flows are naturally reduced, as are many regulatory flow and water quality requirements. Some streams have dried up entirely. Others are slack and warm enough to threaten native fish populations.
- In the past two years of severe drought, flow requirements for environmental purposes also have been reduced by state regulators struggling to balance multiple demands for water. The State Water Resources Control Board has issued 12 separate orders since January 2014 in the Delta alone, reducing flows required for environmental purposes. These reductions made over 400,000 acre-feet of water available for other purposes in 2014, and another 600,000 acre-feet that will be made available for other purposes in 2015.

Future Growth Will Use Water Wisely

- Steadily, California's homes and businesses are becoming more water-efficient. Despite growth, overall urban water use has remained relatively flat over the past 20 years. According to the PPIC, average per capita urban daily water use has fallen nearly 23 gallons to 178 gallons since 1995, helping the state to absorb growth without additional supplies.
- Landscaping offers great potential for future water savings. The state is updating a model landscape ordinance that would reduce the water use by new homes by 30 percent and cut water use on new commercial landscapes by 40 percent. The model ordinance sets efficiency standards that each community must meet or exceed. It also encourages the capture of rainwater and gray water.
- California is expected to add 472,000 single- and multi-family housing units with an associated 20,000 acres of new landscape over the next three years, according to state demographers. New landscape standards are critical to ensure that new plantings are as efficient as possible.
- New state regulations also will boost water-use efficiency indoors. Building standards will be updated to require bathroom faucets and urinals to use less water, which will save millions of gallons of water a year in new buildings.



Appendix E: Potential Partners for Collaboration

Please note that the following table does not provide an exhaustive list of potential partners. The organizations listed here were identified through the sector discussions, but the listing does not imply that they have agreed to partner or to implement SWAP 2015. Also note that the table was completed to the best of the team's knowledge. Where specific organizational efforts or orientations were unknown to the team, corresponding cells were left blank. An asterisk (*) indicates a new opportunity added by CDFW after the team discussions; therefore it was not addressed by the sector team.

Potential Partners	Data Collection and Analysis	Direct Management	Land Acquisition, Easement, and Lease	Law and Policy	Management Planning	Partner Engagement
Association of CA Water Agencies (ACWA)						✓
Audobon CA	✓					
Bay Foundation	✓			✓		✓
Bureau of Reclamation		✓	✓			✓
CA Association of Resource Conservation Districts						✓
CA Association of Sanitation Agencies						✓
CA Biodiversity Council (CBC)	✓			\checkmark	✓	✓
CA Climate and Agriculture Coalition Network		✓				✓
CA Coastkeeper Alliance	✓			✓		✓
CA Coastal Conservancy						✓
CA Department of Conservation			✓			✓
CA Department of Fish and Wildlife (CDFW)	✓	✓	✓	✓	✓	✓
CA Department of Food and Agriculture (CDFA)			✓			
CA Department of Water Resources (CDWR)	✓	✓	✓	✓	✓	✓
CA Department of Conservation - Division of Oil, Gas and Geothermal Resources (DOGGR)						✓
CA Energy Commission (CEC)	✓					✓
CA EcoRestore						✓
CA Environmental Protection Agency (CalEPA)		✓				✓
CA Lake Management Society						✓
CA Rangeland Conservation Coalition		✓				✓
CA WaterFix						✓
CA Water Plan State Agency Steering Committee						✓
 CA Water Quality Monitoring Council Bioaccumulation Oversight Group CA Wetland Monitoring Working Group CA Estuary Monitoring Group 	√					✓



Potential Partners	Data Collection and Analysis	Direct Management	Land Acquisition, Easement, and Lease	Law and Policy	Management Planning	Partner Engagement
 Healthy Streams (Watershed) Partnership 						
Central CA Tribal Chairs Association						✓
Central Valley Flood Protection Board		✓	✓			✓
Central Valley Joint Venture	✓					✓
City and County Governments	✓	✓	✓	✓	✓	✓
Delta Conservancy	✓	✓	✓			✓
Delta Stewardship Council	✓					✓
Farm Bureau						✓
Fish Passage Improvement Program and Forum						✓
Flood Control Agencies/Districts						✓
Floodplain Managers Associations						✓
Former Water Plan Groups						✓
Groundwater Ambient Monitoring and Assessment (GAMA) Program	✓					✓
Heal the Bay	✓			✓		✓
Landowners	✓	✓	✓	✓	✓	✓
Local Agency Formation Commission for San Bernardino County (LAFCO)	✓	✓	✓	✓	✓	✓
Mountain Counties Water Resources Association						✓
National Association Lake Management Society (NOMS) California Chapter						✓
NOAA Fisheries		✓				✓
Northern CA Tribal Chairs Association						✓
Open Space Districts	✓	✓	✓		✓	✓
Public Trust Agencies						✓
Point Blue Conservation Science	✓					
Resource Conservation Districts (RCDs)	✓	✓	✓		✓	✓
San Francisco Bay Joint Venture	✓					✓
San Francisco Estuary Institute	✓					✓
Santa Ana Watershed Project Authority	✓		✓		✓	✓
Sierra Nevada Conservancy						✓
Southern CA Tribal Chairs Association						✓
Southern CA Wetlands Recovery Project						✓
 State Water Resources Control Board (SWRCB) Division of Water Rights Public Trust Unit Surface Water Ambient Monitoring 	√	✓		✓	✓	✓



Potential Partners	Data Collection and Analysis	Direct Management	Land Acquisition, Easement, and Lease	Law and Policy	Management Planning	Partner Engagement
Program (SWAMP) • Regional Water Quality Control Boards (RWQCBs)						
Strategic Growth Council (SGC)	✓				✓	✓
Suisun Resource Conservation District			✓			✓
Surfrider Foundation	✓			✓		✓
The Nature Conservancy (TNC)	✓		✓		✓	✓
Tribal Communities						✓
U.S. Army Corps of Engineers (USACE)						✓
U.S. Fish & Wildlife Service (USFWS)	✓	✓	✓		✓	✓
Waste Water Treatment Plants		✓				✓
Water and Utility Districts	✓	✓	✓		✓	✓
Waterkeeper Alliance	✓			✓		✓
Watershed Authorities						✓
Western Riverside County Agricultural Coalition	✓			✓	✓	✓
Wildlife Conservation Board		✓	✓			✓



Appendix F: Potential Financial Resources

Potential Financial Resources (Note: this information is intended to serve as a starting point for outreach and potential engagement, and does not represent a comprehensive list of all the potential funding sources)	Data Collection and Analysis	Direct Management	Land Acquisition, Easement, and Lease	Law and Policy
CA Department of Fish and Wildlife (CDFW)			✓	
Greenhouse Gas Reduction Fund (cap and trade)		✓		
In lieu fees		✓		
Natural Resources Conservation Service – Environmental Quality Incentives Program (EQIP)		✓	✓	✓
Proposition 1			✓	
Small Communities Grant		✓		
State Revolving Fund		✓		
Storage Grant Program		✓		
Supplemental Environmental Projects through Water Board enforcement actions		✓		
USEPA Wetland Program Development Grants	✓			
Wildlife Conservation Board			✓	

Funding sources available to multiple strategy categories:

National Fish and Wildlife Foundation – Five State and Urban Water Restoration Grant Program

NRCS – Environmental Quality Incentives Program

USEPA Wetland Program Development Grants

DWR - Sustainable Groundwater Management Act

- o FloodSAFE Environmental Stewardship and Statewide Resources Office
- o Integrated Regional Water Management Plans (IRWMPs) program

Delta Conservancy

Proposition 1

Storage Grant Program

RWQCB grants

Suisun Marsh Plan amendment

Wildlife Conservation Board



Appendix G: Companion Plan Management Team

Name	Title
Armand Gonzales	SWAP 2015 Project Lead, CDFW
Junko Hoshi	SWAP 2015 Assistant Project Lead, CDFW
Kurt Malchow	SWAP 2015 Companion Plan Development Lead, CDFW
Tegan Hoffman	Project Director and Facilitator, Blue Earth Consultants
Sarah Eminhizer	Project Manager and Facilitator, Blue Earth Consultants
Jennifer Lam	Associate, Blue Earth Consultants
Diana Pietri	Associate, Blue Earth Consultants



Appendix H. Glossary

The definitions found here are referenced from SWAP 2015, and are mostly adopted from the glossary in the Conservation Measures Partnership's (CMP) Open Standards for the Practice of Conservation (Version 2.0). Some terms have been added or refined to clarify their use by CDFW.

activity: a task needed to implement a strategy, and to achieve the objectives and the desirable outcomes of the strategy.

anadromous: refers to fish species that spend most of their lives in the ocean but migrate to freshwater rivers and streams to spawn.

aquatic: growing, living in, or frequenting fresh water, usually open water; compare with wetland.

aquifer: an underground reservoir of water.

bay: a body of water connected to an ocean or lake, formed by an indentation of the shoreline.

bioaccumulation: the uptake and concentration of chemicals by living systems.

biodiversity: the full array of living things.

climate change vulnerability: refers to the degree to which an ecological system, habitat, or individual species is likely to be negatively affected as a result of changes in climate and often dependent on factors such as exposure, sensitivity, and adaptive capacity.

conservation: the use of natural resources in ways such that they may remain viable for future generations. Compare with preservation.

distribution: the pattern of occurrences for a species or habitat throughout the state; generally more precise than range.

ecosystem function: the operational role of ecosystem components, structure, and processes.

ecosystem health: the degree to which a biological community and its nonliving environmental surroundings function within a normal range of variability; the capacity to maintain ecosystems structures, functions, and capabilities to provide for human need.

ecosystem processes: the flow or cycling of energy, materials, and nutrients through space and time.

ecosystem: a natural unit defined by both its living and non-living components; a balanced system for the exchange of nutrients and energy. Compare with habitat.

estuary: an area in which salt water from the ocean mixes with flowing fresh water, usually at the wide mouth of a river.

evaluation: an assessment of a project or program in relation to its own previously stated goals and objectives.



fragmentation: the process by which a contiguous land cover, vegetative community, or habitat is broken into smaller patches within a mosaic of other forms of land use/land cover; e.g., islands of an older forest age class immersed within areas of younger-aged forest, or patches of oak woodlands surrounded by housing development.

goal: a formal statement detailing a desired outcome of a conservation project, such as a desired future status of a target. The scope of a goal is to improve or maintain key ecological attributes. A good goal meets the criteria of being linked to targets, impact oriented, measurable, time limited, and specific.

habitat: where a given plant or animal species meets its requirements for food, cover, and water in both space and time. May or may not coincide with a single macrogroup, i.e., vegetated condition or aquatic condition. Compare with ecosystem.

impact: the desired future state of a conservation target. A goal is a formal statement of the desired impact.

landscape: the traits, patterns, and structure of a specific geographic area, including its biological composition, its physical environment, and its anthropogenic or social patterns. An area where interacting ecosystems are grouped and repeated in similar form.

monitoring: the periodic collection and evaluation of data relative to stated project goals and objectives. Many people often also refer to this process as monitoring and evaluation (abbreviated M&E).

native: naturally occurring in a specified geographic region.

nonpoint: pollution whose source cannot be ascertained, including runoff from storm water and agricultural, range, and forestry operations, as well as dust and air pollution that contaminate waterbodies.

outcome: an improved (and intended) future state of a conservation factor due to implementation of actions or strategies. An objective is a formal statement of the desired outcome.

output: a deliverable that can be measured by the activities and processes that will contribute to accomplishing the desired outcomes and goals.

population: the number of individuals of a particular taxon in a defined area.

pressure: an anthropogenic (human-induced) or natural driver that could result in impacts to the target by changing the ecological conditions. Pressures can be positive or negative depending on intensity, timing, and duration. See also direct pressure and indirect pressure.

private land: lands not publicly owned, including private conservancy lands.

program: a group of projects which together aim to achieve a common broad vision. In the interest of simplicity, this document uses the term "project" to represent both projects and programs since these standards of practice are designed to apply equally well to both.



project: a set of actions undertaken by a defined group of practitioners – including managers, researchers, community members, or other stakeholders – to achieve defined goals and objectives. The basic unit of conservation work. Compare with program.

public: lands owned by local, state, or federal government or special districts.

range: the maximum geographic extent of a taxon or habitat; does not imply that suitable conditions exist throughout the defined limits. Compare with distribution.

rangelands: any expanse of land not fertilized, cultivated, or irrigated that is suitable and predominately used for grazing domestic livestock and wildlife.

result: the desired future state of a target or factor. Results include impacts which are linked to targets and outcomes which are linked to threats and opportunities.

richness: a measure of diversity; the total number of plant taxa, animal species, or vegetation types in a given area.

riparian: relating to rivers or streams.

salmonids: collective term for a family of fish that includes salmon and trout.

Species of Greatest Conservation Need (SGCN): all state and federally listed and candidate species, species for which there is a conservation concern, or species identified as being highly vulnerable to climate change.

stakeholder: any individual, group, or institution that has a vested interest in the natural resources of the project area and/or that potentially will be affected by project activities and have something to gain or lose if conditions change or stay the same. Stakeholders are all those who need to be considered in achieving project goals and whose participation and support are crucial to its success.

strategy: a group of actions with a common focus that work together to reduce pressures, capitalize on opportunities, or restore natural systems. A set of strategies identified under a project is intended, as a whole, to achieve goals, objectives, and other key results addressed under the project.

stress: a degraded ecological condition of a target that resulted directly or indirectly from pressures defined above (e.g., habitat fragmentation).

total maximum daily load (TMDL): a calculation of the maximum amount of a pollutant that a waterbody can receive and still meet water quality standards, as well as an estimation of the percentage originating from each pollution source. A TMDL is the sum of the allowable loads of a single pollutant from all contributing point and nonpoint sources. The calculation must include a margin of safety to ensure that the waterbody can be used for state-designated purposes. The calculation must also account for seasonal variation in water quality.



watershed: defined here as a stream or river basin and the adjacent hills and peaks which "shed," or drain, water into it.

wetland: a general term referring to the transitional zone between aquatic and upland areas. Some wetlands are flooded or saturated only during certain seasons of the year. Vernal pools are one example of a seasonal wetland.

wildlife: all species of free-ranging animals, including but not limited to mammals, birds, fishes, reptiles, amphibians, and invertebrates.